

FINANCIAL AND COMPLIANCE AUDIT REPORT

State of Tennessee Single Audit

For the Year Ended June 30, 2022

Jason E. MumpowerComptroller of the Treasury



DIVISION OF STATE AUDIT



Jason E. Mumpower Comptroller

March 29, 2023

The Honorable Bill Lee, Governor Members of the General Assembly

Ladies and Gentlemen:

We are pleased to submit the thirty-ninth *Single Audit Report* for the State of Tennessee. This report covers the year ended June 30, 2022. The audit was conducted in accordance with the requirements of the Single Audit Act Amendments of 1996 and the provisions of Title 2, *Code of Federal Regulations*, Part 200, "Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards" (Uniform Guidance).

This *Single Audit Report* reflects federal expenditures of over \$21.6 billion. We noted instances of noncompliance that meet the reporting criteria contained in the Uniform Guidance. We also noted material weaknesses and significant deficiencies in internal control over compliance with requirements related to the state's major federal programs. The instances of noncompliance, material weaknesses, and significant deficiencies related to federal programs are described in Section III of the Schedule of Findings and Questioned Costs.

The Annual Comprehensive Financial Report of the State of Tennessee for the year ended June 30, 2022, has been issued under a separate cover. In accordance with the standards applicable to financial audits contained in generally accepted government auditing standards, we are issuing our report on our consideration of the State of Tennessee's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants and other matters. We noted no material weaknesses in internal control. We noted no instances of noncompliance that we considered to be material to the state's basic financial statements.

We would like to express our appreciation to the Department of Finance and Administration and other state agencies, universities, and community colleges for their assistance and cooperation in the single audit process.

Sincerely,

Katherine J. Stickel, CPA, CGFM, Director

Division of State Audit

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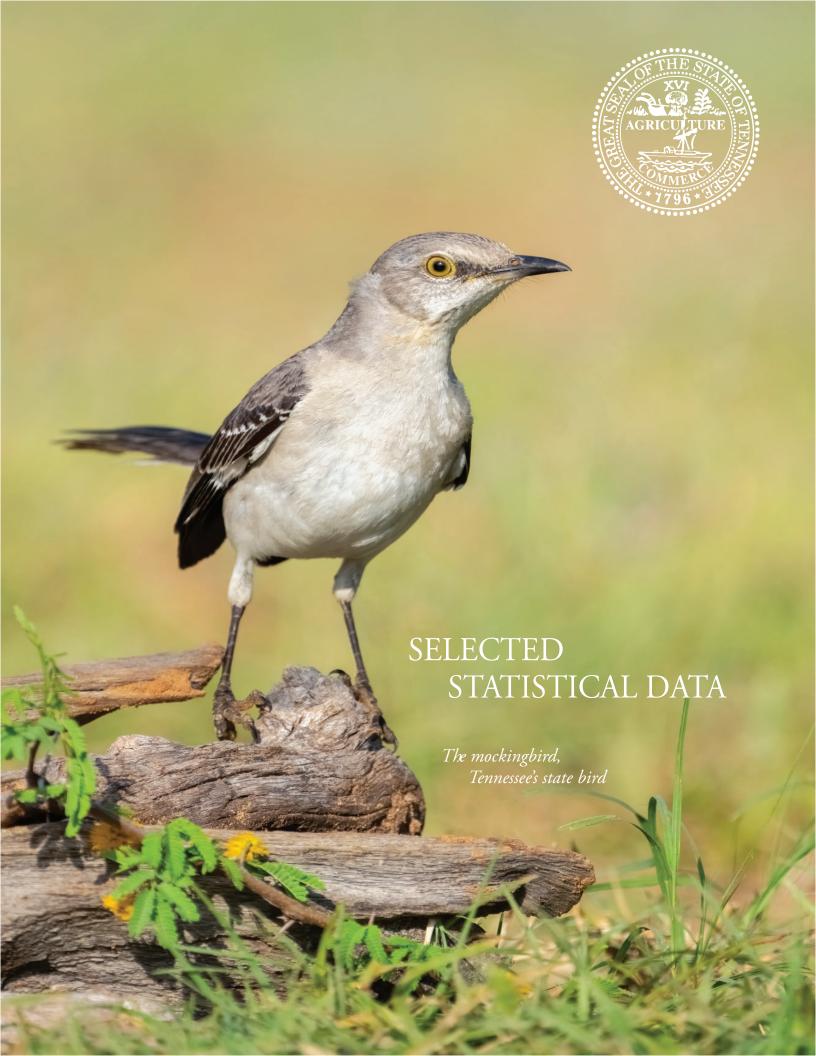
CONTENTS

SELECTED STATISTICAL DATA	1
Total Federal Expenditures - Ten-Year Summary	2
Expenditures by Awarding Agency	3
Number of Type A and Type B Programs	4
Type A and Type B Program Expenditures	4
AUDITOR'S REPORTS	6
Independent Auditor's Report on Internal Control Over Finance and on Compliance and Other Matters Based on an Audit of Fi Statements Performed in Accordance With <i>Government Auditing</i>	nancial
Independent Auditor's Report on Compliance for Each Major Fede Internal Control Over Compliance; and Report on the Schedule of Federal Awards Required by the Uniform Guidance	Expenditures of
AUDITOR'S FINDINGS	14
Section I: Summary of Auditor's Results	15
Section II: Financial Statement Findings	17
Section III: Federal Award Findings and Questioned Costs	18
Tennessee State University	2022-00120
Department of Human Services	2022-00229
Department of Human Services	2022-00335
Department of Human Services	2022-00444
Department of Labor and Workforce Development	2022-00552

CONTENTS

(continued)

Department of Labor and Workforce Development	2022-00659
Department of Finance and Administration	2022-00775
Department of Education	2022-00884
Department of Education	2022-00993
Department of Education	2022-01098
Department of Education	2022-011102
Department of Military	2022-012109
Department of Agriculture	2022-013116
Tennessee Wildlife Resources Agency	2022-014123
Commission on Aging and Disability	2022-015128
East Tennessee State University	2022-016134
AUDITEE'S SECTION	138
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	139
Unclustered Federal Programs	139
Clustered Federal Programs	174
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL	AWARDS231



SELECTED STATISTICAL DATA

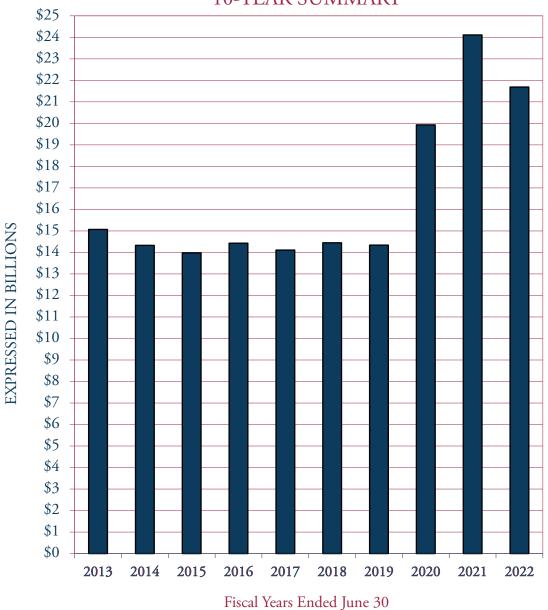
TOTAL FEDERAL EXPENDITURES – TEN-YEAR SUMMARY

EXPENDITURES BY AWARDING AGENCY

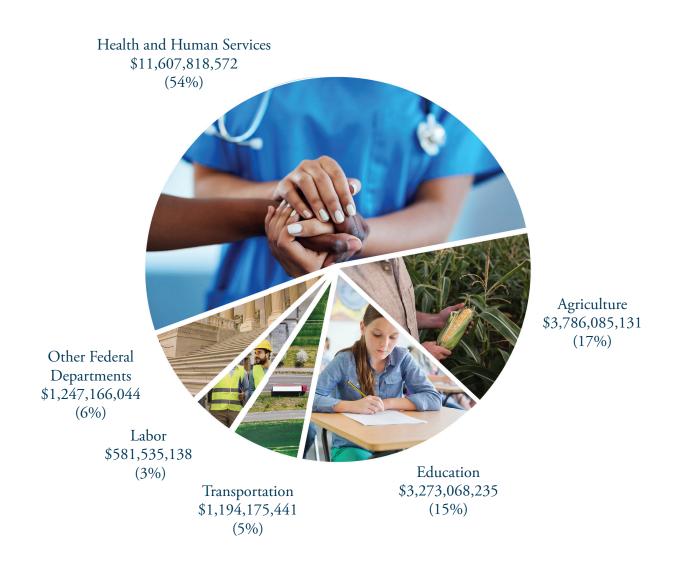
NUMBER OF TYPE A AND TYPE B PROGRAMS

TYPE A AND TYPE B PROGRAM EXPENDITURES

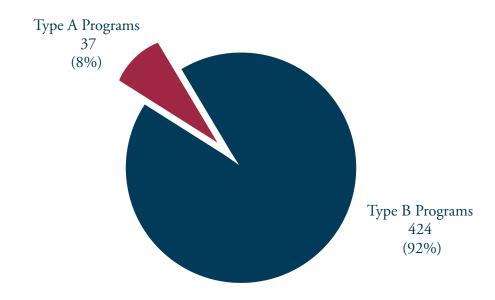
TOTAL FEDERAL EXPENDITURES 10-YEAR SUMMARY



EXPENDITURES BY AWARDING AGENCY JULY 1, 2021, THROUGH JUNE 30, 2022



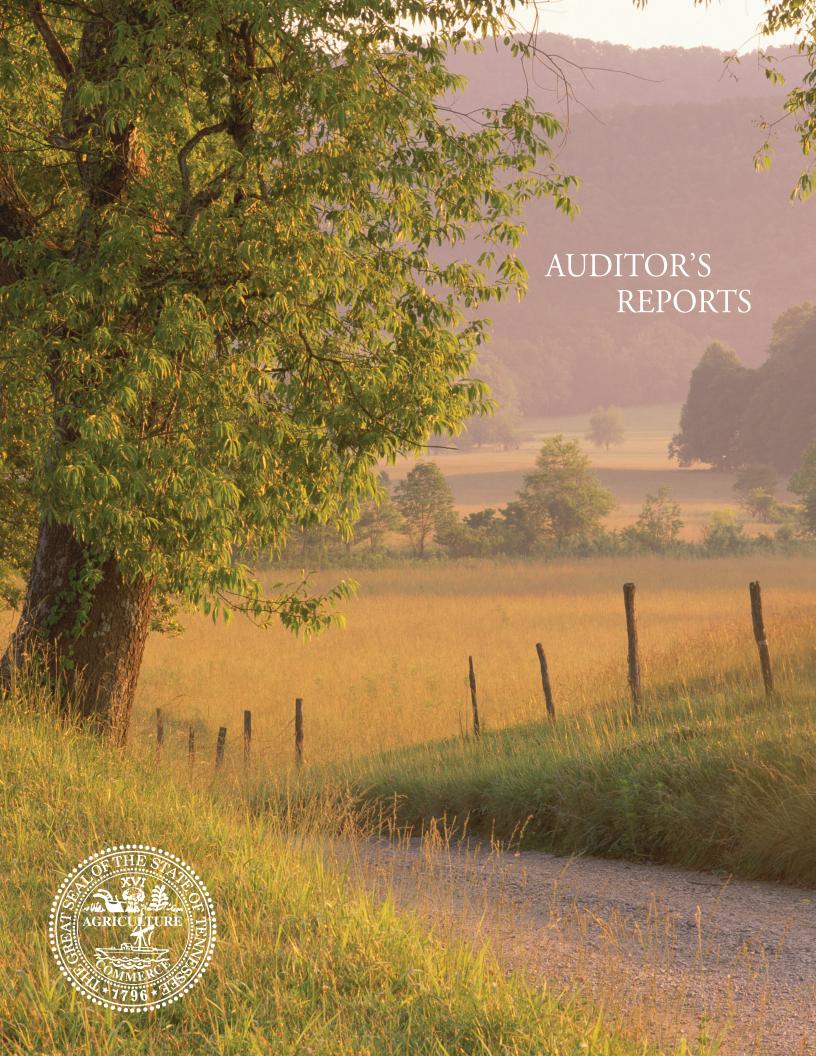
NUMBER OF TYPE A AND TYPE B PROGRAMS



TYPE A AND TYPE B PROGRAM EXPENDITURES



Type A program levels for non-federal entities are established in the Uniform Guidance. For the fis cal year ended June 30, 2022, the Type A program threshold for the State of Tennessee was \$32,534,773. Those federal programs with expenditures below \$32,534,773 are labeled Type B programs



AUDITOR'S REPORTS

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Independent Auditor's Report on Compliance for Each Major Federal Program, on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance



JASON E. MUMPOWER

Comptroller

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

The Honorable Bill Lee, Governor Members of the General Assembly

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Tennessee as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the State of Tennessee's basic financial statements, and have issued our report thereon dated December 21, 2022. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the State of Tennessee's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the State of Tennessee's internal control. Accordingly, we do not express an opinion on the effectiveness of the State of Tennessee's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the State of Tennessee's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Katherine J. Stickel, CPA, CGFM, Director

Division of State Audit December 21, 2022

Math J. Stickel



Jason E. Mumpower *Comptroller*

Independent Auditor's Report on Compliance for Each Major Federal Program, on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

The Honorable Bill Lee, Governor Members of the General Assembly

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the State of Tennessee's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the State of Tennessee's major federal programs for the year ended June 30, 2022. The State of Tennessee's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion the State of Tennessee complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the State of Tennessee and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion

on compliance for each major federal program. Our audit does not provide a legal determination of the State of Tennessee's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the State of Tennessee's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the State of Tennessee's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the State of Tennessee's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the State of Tennessee's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the State of Tennessee's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the State of Tennessee's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2022-001 through 2022-016. Our opinion on each major federal program is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on the State of Tennessee's responses to the noncompliance findings identified in our audit described in the accompanying Schedule of Findings and Questioned Costs. The State of Tennessee's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as items 2022-001 through 2022-003, and 2022-005 through 2022-015 to be material weaknesses.

A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as items 2022-004 and 2022-016 to be significant deficiencies.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the State of Tennessee's responses to the internal control over compliance findings identified in our audit described in the accompanying Schedule of Findings and Questioned Costs. The State of Tennessee's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

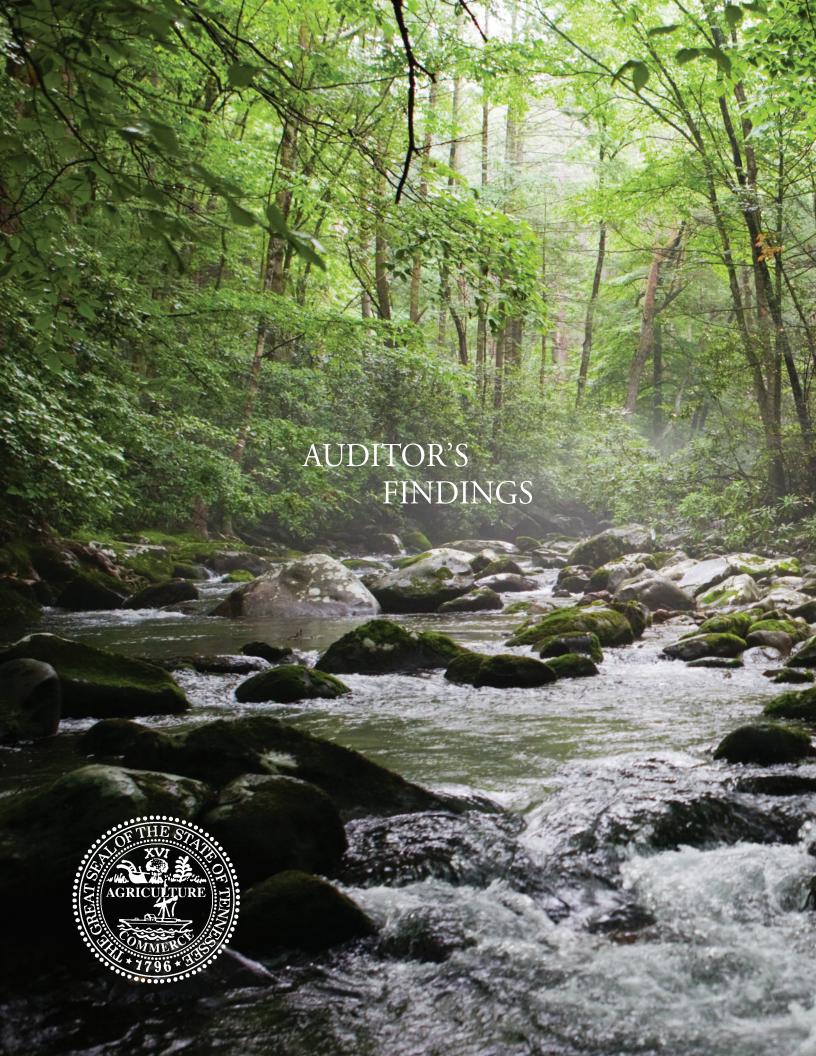
We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Tennessee as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the State of Tennessee's basic financial statements. We issued our report thereon dated December 21, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Katherine J. Stickel, CPA, CGFM, Director

Division of State Audit

Math J. Stickel

March 22, 2023



AUDITOR'S FINDINGS

SECTION I: SUMMARY OF AUDITOR'S RESULTS

SECTION II: FINANCIAL STATEMENT FINDINGS

SECTION III: FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2022

SECTION I – SUMMARY OF AUDITOR'S RESULTS

FINANCIAL STATEMENTS

- We issued unmodified opinions on the basic financial statements.
- We identified no material weaknesses in internal control over financial reporting.
- No significant deficiencies in internal control over financial reporting were reported.
- We noted no instances of noncompliance considered to be material to the basic financial statements.

FEDERAL AWARDS

- We identified material weaknesses in internal control over major programs.
- We identified significant deficiencies in internal control over major programs.
- We issued unmodified opinions for each of the state's major federal programs.
- We disclosed audit findings that are required to be reported in accordance with 2 CFR 200.516(a).
- The dollar threshold used to distinguish between Type A and Type B programs, as prescribed in 2 CFR 200.518(b), was \$32,534,773.
- The State of Tennessee does not qualify as a low-risk auditee under the provisions of 2 CFR 200.520.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2022

SECTION I – SUMMARY OF AUDITOR'S RESULTS (Continued)

Assistance	
Listing <u>Number</u>	NAME OF MAJOR FEDERAL PROGRAM OR CLUSTER
14.231	Emergency Solutions Grant Program
17.225	Unemployment Insurance
20.106	Airport Improvement Program, COVID-19 Airports Programs, and Infrastructure Investment and Jobs Act Programs
21.023	Emergency Rental Assistance Program
21.027	Coronavirus State and Local Fiscal Recovery Funds
64.015	Veterans State Nursing Home Care
84.010	Title I Grants to Local Educational Agencies
84.367	Supporting Effective Instruction for State Grants (formerly Improving Teacher Quality State Grants)
84.424	Student Support and Academic Enrichment Program
84.425	Education Stabilization Fund
93.268	Immunization Cooperative Agreements
93.558	Temporary Assistance for Needy Families
93.767	Children's Health Insurance Program
93.994	Maternal and Child Health Services Block Grant to the States
97.036	Disaster Grants – Public Assistance (Presidentially Declared Disasters)
97.050	Presidential Declared Disaster Assistance to Individuals and Households – Other Needs
_	Food Distribution Cluster
_	Section 8 Project-Based Cluster
_	Fish and Wildlife Cluster
_	Employment Service Cluster
_	Workforce Innovation and Opportunity Act (WIOA) Cluster
_	Special Education Cluster (IDEA)
_	Aging Cluster
_	Child Care and Development Fund (CCDF) Cluster
_	Medicaid Cluster

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2022

SECTION II FINANCIAL STATEMENT FINDINGS

No financial statement findings were reported.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2022

SECTION III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

TENNESSEE STATE UNIVERSITY

Finding 2022-001: Tennessee State University did not discharge student debt within federal guidance or their internal policy, and scholarship determinations and award calculations were not adequately documented in compliance with federal guidance for Higher Education Emergency Relief Funds

Finding Number 2022-001

Assistance Listing Number 84.425F and 84.425J

Program Name Education Stabilization Fund
Federal Agency Department of Education
State Agency Tennessee State University

Federal Award Identification P425F201352, P425F201352 – 20B, P425J200061, and P425J200061-

Number 20C

Federal Award Year 2020 through 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Activities Allowed or Unallowed

Allowable Costs/Cost Principles

Repeat Finding N/A
Pass-Through Entity N/A

Questioned Costs

Assistance Listing Number Federal Award Identification Number Amount \$4.425F P425F201352, P425F201352 - 20B \$8,185,797 P425J200061, P425J200061 - 20C \$9,328,636 - \$15,188,327



FINDING

Tennessee State University did not discharge student debt within federal guidance or their internal policy, and scholarship determinations and award calculations were not adequately documented in compliance with federal guidance for Higher Education Emergency Relief Funds

BACKGROUND

The Coronavirus Aid, Relief, and Economic Security Act established the Higher Education Emergency Relief Fund (HEERF) to provide relief to colleges and universities who had been affected by the coronavirus pandemic. The Coronavirus Response and Relief Supplemental Appropriations Act and the American Rescue Plan Act provided additional waves of funding for the program. Since the inception of HEERF, Tennessee State University has been awarded \$115,573,226 through three primary types of HEERF funds. The first type was student funds intended to be used for emergency aid grants to students. The second type was institutional funds, which were allowed to be spent for certain things, such as additional emergency aid grants to students, including discharging student debt, supplies to combat the coronavirus, and lost revenue. Lastly, TSU was granted supplemental funds dedicated for Historically Black Colleges and Universities (HBCU). TSU was allowed to use their HBCU HEERF for additional institutional costs as well as providing scholarships and grants to students.

Executive leadership decided to use their HEERF funds primarily to discharge the debt of students, award scholarships, or issue student assistance grants. Executive leadership used the student funds to provide student assistance grants as emergency aid. Executive leadership chose to use a portion of the institutional HEERF award and a portion of the HBCU HEERF award to discharge debt. In addition, executive leadership used a portion of the HBCU HEERF award to provide additional scholarships to students during academic year 2021-2022. These scholarships were provided as either additional university scholarships or as tuition assistance grants, both of which could cover any part of the student's cost of attendance.

To receive these funds, TSU was required to follow federal regulations and additional federal guidance, such as Frequently Asked Questions (FAQs) published by the U.S. Department of Education (USDOE). Based on the work performed during our audit, we noted that TSU did not establish an adequate control structure for the institutional funds or HBCU portions of the HEERF award to ensure compliance with these federal guidelines. We noted the following issues because of the lack of internal controls.

DEBT DISCHARGES

CONDITION AND CRITERIA

Tennessee State University management did not discharge debt in compliance with federal guidance because they conditioned the discharge on the student reenrolling. In addition, management did not discharge debt in accordance with TSU's internal guidance because they discharged debt outside of the parameters of the press release. Even after multiple discussions with TSU management, they were unable to provide us with any documentation of their policies and procedures surrounding these debt discharges. However, we were able to locate a press release on TSU's website, dated August 4, 2021, which stated,

It's important to note that this account balance forgiveness initiative applies only to [fall 2021] returning students who were enrolled Spring 2020, Fall 2020, and Spring 2021. It will also cover Summer 2020 and 2021.

Federal Guidance

As noted in the press release, TSU only discharged student debt for students who reenrolled in the fall 2021 semester. However, an FAQ published by USDOE on May 11, 2021, stated,

The institution cannot condition, nor imply that it will condition, discharging these funds on the condition the student takes any specified actions (i.e. no conditioning a discharge of debt on continued reenrollment).

The statement in TSU's press release is a violation of this guidance, as it allows for the debt discharge only if the student reenrolled in the fall 2021 semester.

TSU's Internal Policy

As mentioned above, TSU did not discharge debt in accordance with TSU's press release dated August 4, 2021. In addition, we tested a sample of 40 student debt discharges to determine whether management carried out the debt discharges as described in the press release. Based on this testwork, we noted that Tennessee State University management discharged debt outside of the parameters set forth in the press release. For 34 of 40 students tested (85%), the students' debt was discharged for terms outside of the eligible semesters. Each of the 34 students had debt discharged for the fall 2021 semester, totaling \$135,344, and 2 of those students also had debt discharges for periods prior to spring 2020, totaling \$225. The total estimated fall 2021 debt discharged was \$14,019,614, representing 73.5 percent of the debt discharged during the fiscal year. Management stated they had updated the policy to include the fall 2021 semester; however, they were unable to provide documentation of the revised policy. Because management has made systematic errors in applying student payments to the correct terms, as discussed below, we were not able to determine the exact amount of questioned costs related to the student debt discharges; our best estimate of these questioned costs is \$2,326,106.

CAUSE

Based on discussion with TSU personnel, the President and the executive leadership team determined the conditions of the debt discharge. However, this upper management group did not ensure the conditions met all federal requirements, such as conditioning discharges and documenting eligibility.

For discharges of semesters before spring 2020, the issue stemmed from historical errors in which payments to student accounts have not always been applied to the correct term in the accounting system. This creates scenarios where a student's account may balance in total, but each semester shows either an overpayment or underpayment. This created difficulties determining which debts were truly related to the semesters approved for discharge.

HEERF SCHOLARSHIPS

CONDITION AND CRITERIA

Tennessee State University management did not comply with federal requirements regarding documenting how a student could receive the HBCU HEERF funds used for tuition assistance grants, the actual award decisions, or how management determined the amount of each student's award in accordance with federal requirements. In addition, management overspent the HBCU award. Management then transferred the overspent amount to other funding sources without verification that the transferred awards were in compliance with federal requirements of the new funding source.

According to the Certification and Agreement for the CARES Act a(2) funds,

For grants made to students, the Recipient should maintain records on how grants were distributed to students, how the amount of each grant was calculated, and any instructions or directions given to students about the grants.

After numerous requests for documentation of management's methodology for awarding and calculating awards, management was only able to provide us with emails sent to some students. These emails contained language such as the following:

Our records show that you have not registered for fall 2021. Since you do not owe a balance from the last semester, we will assist you with paying your fees for this fall semester.

The tuition assistance grant is available for students returning this fall.

... we will assist you with your tuition and fees for fall 2021. We are providing up to \$10,000 for this academic year.

However, none of these emails describe how assistance would be determined. Management initially stated the award decision and award calculations were determined uniquely for each student who requested the award, but the determining factors were either not documented or the documentation was not retained. The Vice President of Business and Finance later stated that the President's directive was to provide tuition assistance grants as last-dollar scholarships that would clear the student's account. However, the Assistant Vice President of Financial Aid stated this was not the case during fiscal year 2022, and the only directive was to "help the students and students could receive refunds or still owe balances, depending on the individual's unique circumstances." Management could not provide documentation to support either of these directives. The amount of these awards totaled \$15,188,327, which we are identifying as questioned costs.

In addition, management awarded \$7,084,921 more in scholarships than they had available in HBCU HEERF funds. In an attempt to correct the overspending, management transferred \$5,859,691 to institutional HEERF and \$1,225,230 to the university's general funds. The *HEERF FAQ Rollup Document, Updated November 20, 2020, Question 36, states:*

Institutions may also use the funds for Recipient's Institutional Costs received through the HEERF under Sections 18004(a)(1) and 18004(c) of the CARES Act to make additional emergency financial aid grants to students, provided that such emergency financial aid grants are for expenses related to the disruption of campus operations due to coronavirus (see FAQ #29). As long as awarding scholarships and providing payment for future academic terms are costs associated with significant changes to the delivery of instruction due to the coronavirus or, if provided to students in the form of emergency financial aid, are for expenses related to the disruption of campus operations due to coronavirus, such uses are allowable.

An example of a cost that could have been covered from institutional funds related to the disruption of campus operations due to coronavirus would be a scholarship to pay for access to an online library while physical libraries were closed. Since the university applied these scholarships and tuition

assistance grants to any portion of the cost of attendance and did not restrict their use to only those charges related to the significant changes to the delivery of instruction due to the coronavirus, TSU was not in compliance with federal requirements related to the institutional portion of the HEERF award. Questioned costs related to these scholarships and tuition assistance grants are \$5,859,691.

CAUSE

Executive leadership did not establish clear policies, procedures, or controls around the awarding of HEERF scholarships. Based on discussion with auditee personnel, the President provided the total amount to be used for each type of scholarship to management and staff. The Office of Financial Aid and the Office of Enrollment Services were both involved in awarding the scholarships to students. This decentralized process, along with a lack of policies and procedures from upper management, resulted in a failure to adequately document awards. In addition, the Associate Vice President of Financial Services did not track the scholarships to monitor the amount of scholarships awarded and funds available until a reconciliation at yearend, which identified the overspending.

DEBT DISCHARGES AND HEERF SCHOLARSHIPS

EFFECT

USDOE guidance for HEERF funds included elements to ensure USDOE's ability to maintain adequate oversight of awards. The lack of documentation limits the oversight ability of the federal departments and other applicable entities, creating difficulties in identifying whether the award was appropriate or whether any students were treated unfairly.

Tennessee State University did not routinely track expenditure amounts and did not confirm the costs transferred to the institutional portion were allowable under institutional portion guidance. As a result, management overspent federal awards, and those awards were not in compliance with federal regulations, resulting in federal questioned costs.

Because management overspent HBCU HEERF funds and did not maintain documentation identifying whether a student award was ultimately funded by HBCU HEERF, institutional HEERF, or university general funds, management was unable to determine compliance with federal guidance. The missing identification limits management, federal grantor, and auditor oversight, increasing the likelihood of undiscovered question costs and noncompliance. The transfer documentation did not distinguish between tuition assistance grants and institutional scholarships; thus, we were unable to determine whether the questioned costs on the two scholarship issues identified overlap. Therefore, instead of an exact amount of questioned costs, a range between \$17,514,433 and \$23,374,124 was noted for total questioned costs.



RECOMMENDATION

Executive leadership should provide appropriate guidance and oversight when devising how to expend resources for a federal program, especially new programs with quickly evolving guidance and multiple programs providing similar types of funding. This should include the creation of documented policies, procedures, and controls for the implementation of those funds and the federal authority underpinning the procedures. Management should also document reviews by employees knowledgeable of the guidance and policy throughout the implementation process for comparing the implementation with federal guidance and university policy. Furthermore, management should properly apply payments to the appropriate term on student accounts to ensure accuracy in term balances. Management should also regularly monitor expenditures under federal awards to ensure there are available funds remaining. Finally, management should appropriately identify which expenditures are transferred between different portions of federal funds to allow appropriate oversight and to ensure compliance with federal guidelines under the new funding source.

MANAGEMENT'S COMMENT

CFDA 84.425F

We do not concur with this finding.

This was an internal transfer between two HEERF accounts, from the institutional HEERF to the HBCU HEERF. Management made a correcting entry to record the scholarships under the correct federal award number. The full amount has not been drawn via G5 and the university has until June 30, 2023, to spend the funding and close out the CARES Act funding. When final reports are submitted to the awarding agency, all costs will be reported in the correct fund and award. This is simply an adjusting entry and by no means rises to the level of a finding.

CFDA 84.425I

We do not concur with this finding.

In reference to the questioned costs in 84.425J, we believe the auditors are unsubstantiated in reporting this as such. Per federal regulations (2 CFR 200.84), questioned costs are expenses that are questioned by the auditor because of an audit finding. A questioned cost 1) may result from a violation or possible

violation of a state, regulation, or terms and conditions of a federal award, 2) may not be supported by adequate documentation, or 3) may appear unreasonable (does not reflect the actions that a prudent person would take in the circumstances). Neither of these conditions relate to the transactions included herein.

We have not violated any regulation; in fact, we remained in constant contact with the U.S. Department of Education to ensure that we were administering the funds in accordance with USDOE regulations. The auditors are inaccurate by issuing a finding that TSU did not discharge student debt within federal guidance. We are doing exactly as instructed by USDOE in assisting our students and allowing them to continue their education. We have provided all documentation available to explain our rationale and the decisions our President and the cabinet were making in a very fluid environment, which included a Pandemic Task Force.

It is unfortunate that the auditors concluded that TSU did not have an adequate control structure for the institutional funds or the HBCU portion of the HEERF funds. In the auditors' analysis, reference was made to only one letter sent to students, that is being referred to as a press release. This report based the analysis only on the August 4, 2021, letter to students. TSU provided several emails and letters to students regarding funding to pay off their balances. Grants were distributed to students in accordance with the HEERF guidelines and were based on the amount owed. Assistance to students was based on the amount owed up to a maximum of \$10,000. This was shown to the auditors.

Requests were made by the auditors for documentation, policies, and procedures that are not required per the federal standards for the single audit. Again, we remained in contact with USDOE, the Management and Program Analyst with the Emergency Response Unit for the United States Department of Education.

We followed the directions of USDOE very carefully and we believe costs (scholarship amounts) are reasonable and are within the definition of costs of attendance as defined in section 472 of the Higher Education Act of 1965. We further believe that our Financial Aid Officers, who work day in and day out with our students and are trained and certified to administer financial aid funding to our students through Title IV programs, are the best suited in our university to award this funding. For these reasons, we believe these costs are allowable, in total, related to 84.425J.

Moreover, when the auditor brought it the attention of TSU that a policy was required before student debt could be discharged and that we did not follow federal policies or internal policies, we immediately notified the management and program specialist for the district that includes Tennessee. She directly informed us that per the guidance no such policy was required. In fact, these funds operate in the same manner as other grants the university had received.

The management representative for the USDOE HEERF requested the notifications that were sent to students and the list of students whose debt was discharged, the amount of the debt, and how the amount was calculated. We provided to the USDOE Management and Program Specialist the list of 4,576 students whose debt was discharged in the amount totaling \$15,188,327. This is the exact same

information that we provided to the state auditors. The USDOE Management and Program Specialist reviewed the documentation outlined above and indicated that "Regarding the \$15 million as questioned costs, I have reviewed documentation requested and provided. Your account is in good standing with paying off student balances in the manner documented" as referenced in her communication on February 22, 2023.

TSU discharged student debt within federal guidelines, as shown by the communication from the USDOE. TSU did not and was not required to have an internal policy that differed from the federal guidance. Though TSU has proper documentation, federal guidance did not require the specific documentation referenced in the auditor's statement. TSU has maintained records in compliance with federal guidance for HEERF and USDOE has confirmed this.

AUDITOR'S COMMENT

We have reviewed management's comments specific to their nonconcurrence with our finding and with the basis of questioned costs.

Our finding, including questioned costs, is based on management's inability to provide documentation of clear policies, procedures, or controls related to their spending of HEERF I, II, and III. We communicated with USDOE's Office of the General Counsel, who confirmed that "Institutions must document how each award was distributed to students under HEERF I, II, and III. The obligation for a grantee to 'maintain records on how grants were distributed to students, how the amount of each grant was calculated, and any instructions or directions given to students about the grants' is subsumed under the general recordkeeping requirements of 2 CFR § 200.334. Absent such records, a grantee would fail to demonstrate that the award amounts were 'reasonable and necessary' in accordance with 2 CFR § 200.404." We also confirmed that the general recordkeeping requirements of 2 CFR 200.334 apply to all HEERF grants, including grant awards made under Assistance Listing Number 84.425J, Historically Black Colleges and Universities.

We stand by the finding given that management has not provided documentation sufficient to support their assertions. Our duty is to report the matter to the federal grantor for ultimate consideration.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

DEPARTMENT OF HUMAN SERVICES

Finding 2022-002: The Department of Human Services did not have sufficient internal controls in place to ensure children's eligibility determinations were documented, resulting in \$47,723 in federal questioned costs

Finding 2022-003: As noted in the six prior audits, the Department of Human Services did not comply with the federal health and safety requirements for the Child Care and Development Fund program, and did not implement internal controls to ensure that providers complied with the necessary requirements

Finding 2022-004: As noted in the seven prior audits, the Department of Human Services did not ensure that the Child and Adult Care Food Program subrecipients submitted accurate meal reimbursement claims, resulting in questioned costs totaling \$77,597; furthermore, the department did not ensure one subrecipient obtained a Single Audit as required by federal regulations

Finding Number 2022-002

Assistance Listing Number 93.575 and 93.596

Program Name Child Care and Development Fund Cluster Federal Agency Department of Health and Human Services

State Agency Department of Human Services

Federal Award 1901TNCCDF, 2001TNCCC3, 2001TNCCDF, 2101TNCCDF Identification Number 2101TNCCC5, 2101TNCDC6, 2101TNCSC6, 2201TNCCDF, and

2201TNCCDD

Federal Award Year 2019 through 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Eligibility

Repeat Finding 2021-027

Pass-Through Entity N/A
Questioned Costs \$47,723



FINDING

The Department of Human Services did not have sufficient internal controls in place to ensure children's eligibility determinations were documented, resulting in \$47,723 in federal questioned costs

BACKGROUND

The Tennessee Department of Human Services (DHS) administers the Child Care and Development Fund (CCDF), a federal program that provides subsidies for child care. CCDF funds the state's Child Care Certificate Program, which helps Families First (Temporary Assistance for Needy Families) participants, parents transitioning from the Families First program, teen parents, and other individuals obtain child care.

To participate in the Child Care Certificate Program, children must be declared eligible by DHS staff or, for children in foster care or protective services, by Department of Children's Services staff. In addition to income limits and other eligibility requirements, children must be under the age of 13 to participate in the program, unless they are incapable of self-care or are under court supervision. To document a child's eligibility, DHS program staff use the Tennessee Child Care Management System (TCCMS), which is the system of record for the CCDF program.

Title 45, Code of Federal Regulations (CFR), Part 98, Chapter 20(a)(2), requires that for a child to be eligible for child care services, family income cannot exceed 85% of the state median income according to the U.S. Bureau of the Census and family assets cannot exceed \$1,000,000. To document whether a family meets the federal income and asset requirement, DHS requires families to complete the

parental agreement form (PAF). According to program staff, DHS merged the PAF into the program's application during fiscal year 2022.

Electronic File Management System

TCCMS is the department's primary eligibility determination and payment processing system for the CCDF program. According to management, program staff store documentation supporting a child's eligibility in two electronic file management systems: Family Assistance Record Application System and Child Care Certificate BOX, a cloud-based document storage system. DHS upgraded TCCMS during fiscal year 2022 and integrated into it the BOX system, which went live on March 18, 2022.

PRIOR AUDIT RESULTS

In the prior audit, we noted that management did not maintain documentation of children's eligibility determinations. Management concurred and stated the department was in the process of child care modernization that would address the issues noted.

CONDITION AND CAUSE

Program Staff Did Not Have Sufficient Internal Controls In Place to Document Children's Eligibility

Based on our review, program management has not developed policies and procedures to guide staff on how to use the electronic file management system to ensure staff uploaded all required eligibility documentation so that the system housed sufficient documentation for eligible children participating in the program. We found that program staff uploaded emails but did not know to upload the email's attachments separately into BOX. Additionally, staff did not verify that the documents uploaded properly. As a result, we could not verify all eligibility determinations in our sample testwork, as discussed below.

According to program management, the implementation of a new electronic file management system and program staff turnover contributed to the eligibility documentation issues. To achieve efficiency, management stated that they decided to use one file management system, instead of two, and made the decision to discontinue BOX in June 2022, and replaced it with Service Now. We will examine Service Now as the electronic file management system during the next audit of the CCDF program.

Missing Documentation to Support Eligibility Determinations

To determine whether program staff correctly determined eligibility for the Child Care Certificate Program, we selected a nonstatistical, random sample of 60 children from a population of 25,697 children whose families received CCDF payments totaling \$93,147,295, from July 1, 2021, through June 30, 2022.

Based on our testwork, we found that for 14 of 60 children tested (23%), program staff did not maintain documentation supporting eligibility determination. Specifically, we identified the following overlapping issues.

- For 13 children, program management could not locate or did not obtain the parental agreement form (PAF) to ensure the income and asset amounts do not exceed the federally required thresholds. Six files did not contain a form or certification of assets on the eligibility application, nor was one ever obtained. For 7 of the 13, although we saw references to the PAF in the case notes in TCCMS, management could not provide the forms to substantiate eligibility. The PAF was not available from September 2021 through March 2022 because program management decided to remove the form from the process with the intention of merging the form into the eligibility application, but management did not add the PAF until April 2022. Program management, however, was not aware the PAF had not been merged with the eligibility application until we brought it to their attention during the audit.
- For four children, program management could not locate documentation of the child's or sibling's ages, or the relationship of household members to the child. For one child, program staff uploaded an email but failed to upload the participant's birth certificate and the siblings' birth certificates in BOX.

We questioned the costs, totaling \$47,723, which DHS paid to families without sufficient eligibility documentation during our audit period.

Risk Assessment

We reviewed DHS's 2021 Financial Integrity Act Risk Assessment and determined that management did not identify the risk of noncompliance with eligibility determinations, including the preservation of program documentation. As such, management did not establish control activities to ensure compliance with CCDF eligibility requirements as evidenced by sufficient documentation.

CRITERIA

Documentation Requirements

The U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government* (Green Book) provides guidance to management for maintaining documentation of its internal control system. According to Green Book Principle 3.10, "Documentation of the Internal Control System,"

Effective documentation assists in management's design of internal control by establishing and communicating the who, what, when, where, and why of internal control execution to personnel. Documentation also provides a means to retain organizational knowledge and mitigate the risk of having that knowledge limited to a few personnel, as well as a means to communicate that knowledge as needed to external parties, such as external auditors.

According to 45 CFR 98.20(a),

- (a) To be eligible for services under § 98.50, a child shall, at the time of eligibility determination or redetermination . . .
- (2)(i) Reside with a family whose income does not exceed 85 percent of the State's median income (SMI), which must be based on the most recent SMI data that is published by the Bureau of the Census, for a family of the same size; and
 - (ii) Whose family assets do not exceed \$1,000,000 (as certified by such family member)

According to DHS Policy 11.12, "Determining Family Household Size for Child Care Eligibility,"

- 1. Verification of relationships and age for applicants is to be provided during the initial eligibility determination process. These verifications are to be documented in the official case history.
- Verification of relationship and age, including a new HS-3408 Application for Child Care
 Assistance/Smart Steps, must be provided for new household members due to a change
 (i.e. adoption, birth, marriage) or during re-determination for child care payment
 assistance.

Risk Assessment

According to Green Book Principle 7.02, "Identification of Risks,"

Management identifies risks throughout the entity to provide a basis for analyzing risks. Risk assessment is the identification and analysis of risks related to achieving the defined objectives to form a basis for designing risk responses.

EFFECT

Without establishing and implementing effective documentation controls, the risks increase that documentation used to support federal programs would not be available to external users, such as federal program auditors, and could result in questioned costs and possibly federally disallowed costs.

Federal regulations address actions that the U.S. Department of Health and Human Services (HHS) may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 45 CFR 75.207(b), "Specific award conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;

- requiring additional, more detailed financial reports or additional project monitoring;
- requiring the agency to obtain technical or management assistance; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 45 CFR 75.371, "Remedies for noncompliance," outlines additional actions HHS may take. Depending on the circumstances, these actions may include

- temporarily withholding payments until the noncompliance has been corrected,
- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- initiating suspension or debarment proceedings,
- withholding further awards for the project or program, or
- pursuing other available legal remedies.



RECOMMENDATION

The Commissioner should ensure that management and program staff obtain and maintain supporting documentation for participants who are determined eligible for CCDF funding in accordance with federal and department requirements. As DHS continues to modernize its information systems, management should ensure that they establish adequate controls, including written policies and procedures, so that staff are fully aware of the system's functionality and limitations. This should include a quality control review to ensure the system is working as intended.

Management should implement effective controls to address the risks noted in this finding, update the risk assessment as necessary, obtain documentation for deficiencies noted and/or seek recovery of any funds paid out on behalf of children that were ineligible. As part of this process, management should assign staff to continually monitor risks and assess mitigating controls.

MANAGEMENT'S COMMENT

We concur.

The Department could not produce all supporting eligibility documentation for fourteen (14) children.

The Department has started utilizing the Staff Portal supported by ServiceNow to view online documentation. Any documents submitted with an online application through the Customer Portal will be stored in Box by an interface and is accessed through the Staff Portal by Child Care Specialists. Any supporting documentation with a paper application will be stored in TCCMS in the application tracking screen or case document tab.

The Department includes sections on document retention in New Employee Academy training and Program includes document retention in on the job training with all new hires. Also, document retention is a section of the case reading tool that is used for the ongoing quality assurance process.

Finding Number 2022-003

Assistance Listing Number 93.575 and 93.596

Program Name Child Care and Development Fund Cluster Federal Agency Department of Health and Human Services

State Agency Department of Human Services

Federal Award Identification 1901TNCCDF, 2001TNCCDF, 2001TNCCC3, 2101TNCCDF,

Number 2101TNCCC5, 2101TNCDC6, 2101TNCSC6, 2201TNCCDD, and

2201TNCCDF

Federal Award Year 2019 through 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Special Tests and Provisions

Repeat Finding 2021-025
Pass-Through Entity N/A
Questioned Costs N/A



FINDING

As noted in the six prior audits, the Department of Human Services did not comply with the federal health and safety requirements for the Child Care and Development Fund program, and did not implement internal controls to ensure that providers complied with the necessary requirements

BACKGROUND AND CRITERIA

The Department of Human Services (DHS) is Tennessee's lead agency responsible for administering the Child Care and Development Fund (CCDF) cluster of programs, which is a federal program under the oversight of the U.S. Department of Health and Human Services. CCDF funds subsidize child care for low-income families for parents who are working or attending training or educational programs. Additionally, the program supports activities to promote overall child care quality for all children, regardless of subsidy receipt.

Under the CCDF Block Grant and Title 45, *Code of Federal Regulations* (CFR), Part 98, Section 41, lead agencies, such as DHS, have significant responsibility for ensuring the health and safety of children in child care through the state's child care licensing system and for establishing health and safety standards for children who receive CCDF funds. 45 CFR 98.41 requires CCDF providers to meet the following 11 requirements related to health and safety, covering the health of children they serve and the safety of the building and premises where they serve children:

1. Prevention and control of infectious diseases (including immunization) . . . ;

- 2. Prevention of sudden infant death syndrome and use of safe sleeping practices;
- 3. Administration of medication, consistent with standards for parental consent;
- 4. Prevention and response to emergencies due to food and allergic reactions;
- 5. Building and physical premises safety, including identification of and protection from hazards, bodies of water, and vehicular traffic;
- 6. Prevention of shaken baby syndrome, abusive head trauma, and child maltreatment;
- 7. Emergency preparedness and response planning for emergencies resulting from a natural disaster or a man-caused event (such as violence at a child care facility), within the meaning of those terms under section 602(a)(1) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act [42 U.S.C. 5195a(a)(1)] . . . ;
- 8. Handling and storage of hazardous materials and the appropriate disposal of biocontaminants;
- 9. Appropriate precautions in transporting children (if applicable);
- 10. Pediatric first aid and [CPR]; [and]
- 11. Recognition and reporting of child abuse and neglect.

Although DHS is the state's lead agency, DHS has a Memorandum of Agreement with the state's Department of Education (DOE) to perform health and safety inspections of the state's school-administered child care program providers to verify that the providers meet all 11 areas. For all other in-state providers, DHS is responsible for performing inspections to ensure that the providers meet all health and safety requirements.

During the prior audit, DHS requested and was approved for waivers to reduce the number of health and safety requirements reviewed during inspections from 11 to 5. The waivers expired on September 30, 2021.

CCDF Provider Classification

The state's child care providers participating in the CCDF program may be licensed or license-exempt. Licensed providers consist of family day cares, group child care homes, and child care centers. License-exempt providers consist of individuals that provide care for a small number of children, Boys and Girls Clubs, and other education-related providers assigned to DOE. Additionally, Tennessee's children who are eligible for CCDF may receive child care from providers located outside the state. In that case, DHS staff obtain an up-to-date license from the providers' respective state regulators as assurance that those providers have met the health and safety requirements.

Processes for Inspections of Child Care Providers

Department of Human Services

According to DHS Policy 13.02, "Monitoring for Compliance," providers must receive at least one announced visit per licensing year, and the number of unannounced visits per licensing year is determined by the provider's star-quality rating and any complaints received. For license-exempt providers, DHS licensing consultants perform health and safety inspections during their initial enrollment and annually thereafter.

From our walkthroughs, we learned that licensing consultants must complete the Child Care Agency Monitoring and Evaluation Check Sheet, a 12-page checklist with 15 high-risk areas encompassing various departmental rules. The checklist helps the consultants evaluate provider compliance with federal and state regulations, including specific items for the health and safety requirements discussed above. During our audit period, at the conclusion of their inspection, the consultants upload the completed checklist into DHS's SharePoint site and enter a summary of the results into the Tennessee Licensed Care System (TLCS). A supervisor then reviews the inspection by examining the checklist and narrative in TLCS and documents their review in TLCS. On June 27, 2022, DHS implemented eLicensing, and according to management, program management and staff no longer had access to TLCS. For our audit scope period, management began transferring supporting documentation during our audit fieldwork; therefore, we accessed eLicensing to review these documents.

Department of Education

From our walkthroughs, we learned that DOE's Early Childhood Quality and Support Specialists must complete the Verification of Program Review, a web-based checklist to help verify provider compliance. The checklist encompasses various departmental rules and federal and state regulations, including those for health and safety requirements. During inspections, the specialists must check if the provider met or did not meet each requirement. At the conclusion of their inspection, the specialists upload the completed checklist into DOE's shared drive. A supervisor reviews the inspection by examining the checklist and narrative in their shared drive and documents their review in an Excel spreadsheet.

Federal Notice of Noncompliance

The U.S. Department of Health and Human Services (HHS), Administration for Children and Families, Office of Child Care monitors each state once every three years to determine if states are in compliance with federal CCDF regulations. In HHS's federal fiscal year 2022–2024 CCDF Plan Approval Letter, dated December 13, 2021, HHS's Office of Child Care approved Tennessee's state

¹ A licensing year begins when a child care provider receives its license.

² The Star-Quality Child Care Program is a voluntary program that rewards child care agencies that exceed minimum licensing standards.

plan with conditions due to DHS's following areas of noncompliance related to DHS's procedures described in the CCDF Plan.³

- 1. Consumer and Provider Education (45 CFR 98.33) DHS "must post monitoring and inspection reports" online.
- 2. Emergency Preparedness and Response Planning (45 CFR 98.41) DHS must develop the standards for Emergency Preparedness and Response Planning that child care providers must meet.
- 3. Enforcement of Licensing and Health and Safety Standards (45 CFR 98.42) DHS must have procedures in place "to ensure that all child care providers caring for children receiving CCDF services comply with all applicable state and local health and safety requirements"

DHS received a Preliminary Notice of Possible Non-Compliance from HHS, dated September 27, 2022, that reported that management was still not compliant with the above items.

PRIOR AUDIT RESULTS

In the prior audit finding, we found that DHS and DOE program staff did not consistently document whether child care providers complied with health and safety requirements, and that DHS and DOE supervisors did not have an adequate review process. Specifically, we found DHS and DOE staff did not ensure that providers included all required areas of disaster and emergency response in their emergency preparedness plans. Lastly, we found that DHS did not include the license-exempt providers in their monitoring plan.

DHS management partially concurred with the audit finding and stated that its quality contractors would provide technical assistance supporting the remediation of the Emergency Preparedness and Response Plan (plan) deficiencies noted. Management's six-month follow-up stated that, on February 23, 2022, DHS delivered refresher training to supervisors and frontline staff on the health and safety requirements, and DHS implemented the requirement for the child care providers to submit their plans annually to DHS. Management stated they expected their child care modernization process, including the new eLicensing system, to strengthen internal controls and monitoring of supporting documentation. Finally, management stated they would resume monitoring visits of license-exempt providers in 2022.

Auditor's Findings

³ As noted in the prior audit finding, the first two areas of noncompliance were also included in two letters from the HHS: the April 3, 2020, Preliminary Notice of Possible Non-Compliance and the August 31, 2021, Notice of Non-Compliance Extension.

DOE concurred with the finding and stated that they would work with DHS to implement the necessary controls, revise inspection protocols, and provide training to staff and law enforcement stakeholders who perform inspections.

SAMPLE SELECTION PROCESS

Due to deficiencies identified in the prior audit and the Notices of Non-Compliance from HHS, we obtained the Emergency Preparedness and Response Plan for each of the providers in our samples of DHS and DOE inspections from the departments. We examined the plans to determine if they included each of the areas required by 45 CFR 98.41(a)(1)(vii).

For our testwork, if the provider was licensed prior to September 30, 2021, we tested the provider for the 5 requirements approved by the waiver. If the provider was licensed after September 30, 2021, we tested the provider for all 11 requirements.

From a population of 2,032 licensed providers and 5 license-exempt providers assigned to DHS and 315 providers assigned to DOE, we selected a nonstatistical, random sample of 60 child care providers and all 5 license-exempt providers from the DHS population and 40 from the DOE population. We performed testwork to determine if DHS and DOE documented on their checklists and/or on the eLicensing narratives that they had inspected the health and safety regulations applicable during our audit period. We also performed testwork to determine if supervisors documented their reviews of those inspections in eLicensing. For all 28 out-of-state providers that had received CCDF funds for providing child care to Tennessee children, we performed testwork to determine if DHS had obtained an active license issued to the child care provider by their home state regulators.

CURRENT AUDIT RESULTS

As a result of our work related to DOE's inspection process, we did not note any deficiencies in provider inspections related to the Emergency Preparedness and Response Plans or any other health and safety requirements.

In our review of DHS's inspection process, we did not note any deficiencies for license-exempt providers. We did, however, find repeated conditions (as reported in prior audits) concerning provider plans. Specifically, we found that DHS staff failed to review the plans during the inspection process, and we found deficiencies related to other health and safety requirements even after DHS required providers to submit their plans to the department. Further details of the conditions at DHS are as follows.

CRITERIA, CONDITION, AND CAUSE

Condition A: Health and Safety Inspections Failed to Identify Deficient Provider Emergency Preparedness and Response Plans (Repeat Condition)

Emergency preparedness and response planning was a main condition in the prior audit. From the list of 11 health and safety requirements noted above, **requirement seven** requires each child care provider to perform emergency preparedness and response planning. This planning is required to include preparations for a natural disaster or threats perpetrated by an individual. The child care provider must address procedures for evacuation; relocation; shelter-in-place/lock down; communication and reunification with families; continuity of operations; accommodations for infants/toddlers, children with disabilities, and children with chronic medical conditions; and staff/volunteer training and drills.

Based on our testwork, we found that for 38 of 60 licensed providers (63%), licensing consultants failed to identify that the providers had not included all requirements in their Emergency Preparedness and Response Plan. A further review showed that the plan's checklist did not include written instructions for the providers to follow when a specific requirement was not applicable. According to management, they were not sure why the plans were not completed fully; however, management explained that some requirement areas of the plan may not be applicable to every provider and that going forward, they would verbally instruct providers to notate nonapplicable areas accordingly.

Condition B: Supervisory Reviews Were Not Sufficient to Ensure That Inspections Included All Required Areas Related to Health and Safety (Repeat Condition)

Management has not developed written policies and procedures for the supervisory review process to ensure sufficient supervisory reviews are performed. As noted in **Condition A**, we found that supervisors did not identify plan deficiencies in 38 provider inspections.

In addition, we also found that for 8 of 60 licensed⁴ child care provider inspections (13%), the licensing consultant failed to sufficiently document which federal health and safety requirements they inspected and, although the supervisors signed off on all of these inspections, the supervisors' reviews did not identify any of the missing required elements in the inspections.

To achieve DHS's mission, management is responsible for establishing the necessary operational processes to carry out the department's functions, objectives, and goals. These key operational processes should include effective internal control activities, including management's oversight of key processes designed to achieve federal program compliance.

Management is responsible for designing, implementing, and monitoring internal controls in accordance with *Standards for Internal Control in the Federal Government* (Green Book), which

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⁴ Six providers were licensed during the waiver period, and two were licensed after the waiver expired.

provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies. The Green Book's overview states,

A deficiency in internal control exists when the design, implementation, or operation of a control does not allow management or personnel, in the normal course of performing their assigned functions, to achieve control objectives and address related risks.

Risk Assessment

We reviewed DHS's December 2021 Financial Integrity Act Risk Assessment for department operations and determined that management listed the risk of noncompliance with federal health and safety requirements. Management identified the inspections of child care providers as the internal control to mitigate the risk. However, based on the results of our review, the inspections and subsequent supervisory reviews were not effective in mitigating the risks of noncompliance. According to Green Book Principle 7.02, "Identification of Risks,"

Management identifies risks throughout the entity to provide a basis for analyzing risks. Risk assessment is the identification and analysis of risks related to achieving the defined objectives to form a basis for designing risk responses.

According to Green Book Principle 7.09, "Response to Risks,"

When risk response actions do not enable the entity to operate within the defined risk tolerances, management may need to revise risk responses or reconsider defined risk tolerances. Management may need to conduct periodic risk assessments to evaluate the effectiveness of the risk response actions.

EFFECT

When child care providers do not have a comprehensive Emergency Preparedness and Response Plan, children may be at risk during a time of crisis. Additionally, in the event of an emergency relocation, the providers may not have sufficiently addressed the likely risks related to communication and child/parent reunification. When management does not ensure provider inspections are properly performed, documented, and reviewed, children in the providers' care are subjected to potential health and safety risks.



RECOMMENDATION

DHS management should ensure that staff who perform inspections of child care providers understand their responsibilities for health and safety requirements and continue to work with the U.S. Department of Health and Human Services to address the noncompliance. As DHS moves toward modernizing its information systems, management must establish the necessary controls, including written policies and procedures for adequate supervisory reviews. Because of their significant responsibilities for ensuring the health and safety of children in child care, management should establish a quality assurance process to evaluate the effectiveness of their inspection process, including the actual inspection and supervisory review.

In addition, management should carefully evaluate their risk assessments to ensure they include all risks and should implement effective controls to address the risks noted in this finding. Management should update the risk assessment as necessary, assign staff to be responsible for ongoing monitoring of the risks and mitigating controls, and take action if deficiencies occur.

MANAGEMENT'S COMMENT

Condition A

We concur.

The Emergency Preparedness and Response Plans (EPRPs) for thirty-eight (38) child care providers did not fully comply with the requirements of 45 CFR § 98.41(c)(4)(vii). The Department will work with its quality contractors to deliver target technical assistance supporting remediation of identified EPRP deficiencies during the audit to ensure corrective action is established before June 30, 2023.

The Department has a EPRP template that will be strongly suggested to providers to use as their EPRP or to use the template when creating their EPRP for the agency. If a section does not apply to a provider, the providers will be instructed to indicate "this section does not apply".

The Department is in the process of creating a checklist as a guide for Licensing Consultants to annually review EPRPs.

New providers that have not been issued a continual license will continue to have their EPRP reviewed by the Pre-Licensure Unit and Quality Partner. During the transfer from provisional license to continual license there will be an additional review of the EPRP.

The Department will continue to identify opportunities that further enhance training and technical assistance opportunities in the topics of emergency preparedness and response available from its quality contractors and other subject matter experts.

Condition B

We concur.

The Licensing Consultant did not sufficiently document which federal health and safety requirements they inspected in eight (8) child care provider inspections. The Department has increased communication to Licensing Consultants and Field Supervisors to strengthen internal controls for monitoring documentation.

The Department will implement a quality assurance checklist tool by April 1, 2023. The quality assurance checklist tool will be used by the Field Supervisors when reviewing work done by Licensing Consultants in the field on monitoring visits.

The Department will continue to provide additional coaching for all staff, frontline and supervisors, regarding policy and expectations for conducting and documenting monitoring inspections.

Finding Number 2022-004
Assistance Listing Number 10.558

Program Name Child and Adult Care Food Program

Federal Agency Department of Agriculture
State Agency Department of Human Services

Federal Award Identification 205TN331N1099, 215TN100H1706, 215TN331N1150,

Number 215TN331N1199, 215TN331N2020, 225TN331N1150,

225TN331N1199, and 225TN331N2020

Federal Award Year 2020 through 2022

Finding Type Significant Deficiency and Noncompliance

Compliance Requirement Allowable Costs/Cost Principles

Subrecipient Monitoring

Repeat Finding 2021-021 and 2021-023

Pass-Through Entity N/A
Questioned Costs \$77,597



FINDING

As noted in the seven prior audits, the Department of Human Services did not ensure that the Child and Adult Care Food Program subrecipients submitted accurate meal reimbursement claims, resulting in questioned costs totaling \$77,597; furthermore, the department did not ensure one subrecipient obtained a Single Audit as required by federal regulations

BACKGROUND

The Child and Adult Care Food Program (CACFP) is a year-round food program for eligible participants at child care centers, day care homes, afterschool care programs, emergency shelters, and adult day care centers. CACFP is funded by the U.S. Department of Agriculture (USDA) and administered on the state level by the Department of Human Services (DHS). DHS contracts with these institutions, called subrecipients, who administer the program by providing meals. As a pass-through entity, DHS is responsible for ensuring that subrecipients are eligible to participate in the programs and that the subrecipients comply with federal requirements.

Reimbursement Activities

Food program management are responsible for approving subrecipients to participate in the program as well as approving reimbursement claims for payment. To receive payment for the meals they provide to eligible participant children, subrecipients enter and submit total monthly meal counts to DHS through the Tennessee Information Payment System (TIPS). The department does not require

subrecipients to submit supporting documentation as part of their claims for reimbursement before payment to the subrecipients; instead, food program management relies on the Division of Audit Services' monitoring activities, such as site visits and desk reviews, to determine instances of subrecipient noncompliance. When the Division of Audit Services identifies subrecipient noncompliance, food program management requires the subrecipient to submit a corrective action plan and may require a repayment of program funds.

Monitoring Requirements

To fulfill federal requirements, the Division of Audit Services is responsible for monitoring the subrecipients' activities to provide reasonable assurance that the subrecipients administer federal awards in compliance with federal requirements, and management must take proper actions to address subrecipient noncompliance when it occurs. CACFP regulations require that the department's Division of Audit Services monitor at least 33.3% of all subrecipients each year. Generally, as part of their monitoring plan, Audit Services' monitors review one meal reimbursement claim, representing one month of the program year, at each subrecipient. Audit Services monitors perform regular monitoring visits at each subrecipient once every two or three years, depending on the type of institution.

Furthermore, pursuant to the Office of Management and Budget's *Uniform Grant Guidance* and "Audit Requirements," Title 2, *Code of Federal Regulations* (CFR), Part 200, Section 501,

(a) *Audit required.*⁵ A non-Federal entity [subrecipient] that expends \$750,000 or more during the non-Federal entity's fiscal year in Federal awards must have a single or program-specific audit conducted for that year in accordance with the provisions of this part.

Based on discussions with management, the department's Division of Audit Services' staff extracts expenditure information paid to subrecipients from Edison, the state's accounting system. Staff then compiles the expenditures based on the subrecipients' fiscal year to determine if DHS paid the subrecipient more than \$750,000 during the subrecipients' most recent fiscal year. According to management, once they identify the subrecipients who meet the audit threshold, the division's Director of Internal Audit creates a tracker spreadsheet using Microsoft Excel. The director will track the receipt of required audit reports throughout the fiscal year and will note on the tracker if the audit reports identified findings relevant to the federal program. If a subrecipient's audit report identified findings, the Director of Internal Audit is responsible for notifying the program area responsible for ensuring the subrecipient's compliance with federal requirements, including reviewing any findings and issuing management decisions.

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⁵ An independent audit is an examination of financial records, accounts, business transactions, accounting practices, and internal controls conducted by a third party, such as a CPA firm.

PRIOR AUDIT RESULTS

As noted in the seven prior audits, we reported that DHS management did not ensure CACFP subrecipients submitted accurate meal count claims. DHS management concurred in part with the most recent prior finding and stated,

The Department continues to evaluate findings identified in this report and in our own internal monitoring and has created training sessions to mitigate the identified programmatic weaknesses. All CACFP trainings are developed and conducted in conjunction with USDA FNS [Food and Nutrition Service].

CURRENT AUDIT RESULTS

From a population of 2,860 CACFP subrecipient invoices (monthly claims), with reimbursements DHS paid totaling \$66,194,834 during fiscal year ended June 30, 2022, we tested a nonstatistical random sample of 60 subrecipient invoices, totaling \$1,449,454, to follow up on management's corrective actions for this repeated condition. To select the feeding site(s) to review for the claim, we haphazardly selected sites based on the following methodology:

- If the subrecipient had 10 or more feeding sites, we selected up to 10 sites.
- If the subrecipient had less than 10 feeding sites, we selected all sites.

In total, we reviewed 447 feeding sites. We then obtained the subrecipients' paper supporting documentation for their claims submitted in TIPS, which consisted of an average of 117 pages, and reperformed the meal count calculations.

CONDITION AND CRITERIA

Unsupported Monthly Claims

As part of our review of claims and supporting documentation, we accepted all available supporting evidence for the claim and we only reported errors when the subrecipient did not provide accurate or complete documentation. Based on our testwork, we noted that for 32 of 60 invoices reviewed (53%) for 22 unique subrecipients and 121 feeding sites, the subrecipients could not provide documentation to support the number of meals they submitted in TIPS as meals served. We considered 6 of the 22 subrecipients high-risk.⁶ These subrecipients submitted their claim for reimbursement in TIPS for more meals served than they were able to support with proper documentation, resulting in overpayments to the subrecipients totaling \$77,597.

⁶ We identified high-risk subrecipients based on the results reported in the prior year's audit findings, including prior indications of questionable activities and fraud risk factors within the program.

According to 7 CFR 226.15(e),

At a minimum, the following records shall be collected and maintained: . . .

(4) Daily records indicating the number of participants in attendance and the daily meal counts, by type (breakfast, lunch, supper, and snacks), served to family day care home participants, or the time of service meal counts, by type (breakfast, lunch, supper, and snacks), served to center participants.

In addition, 7 CFR 226.10(c) states,

Claims for Reimbursement shall report information in accordance with the financial management system established by the State agency, and in sufficient detail to justify the reimbursement claimed and to enable the State agency to provide the final Report of the Child and Adult Care Food Program (FNS 44) required under \$226.7(d). In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim.

Failure to Obtain a Subrecipient's Single Audit Report

Based on our review, we also found that DHS program management did not verify that one subrecipient, that was responsible for one of the 32 errors noted above, obtained a Single Audit. The subrecipient's fiscal year ended on December 31, 2021. The Director of Internal Audit notified program management on April 7, 2022, that the subrecipient required a Single Audit and further instructed program management to notify the subrecipient of the requirement. As of January 10, 2023, even though we requested the documentation, management had not provided us with a Single Audit report or evidence that they were working with the subrecipient to meet the Single Audit requirement.

According to 2 CFR 200.332(f), DHS must "[v]erify that every subrecipient is audited as required by Subpart F of this part when it is expected that the subrecipient's Federal awards expended during the respective fiscal year equaled or exceeded the threshold set forth in § 200.501."

Risk Assessment

We reviewed the department's 2021 Financial Integrity Act Risk Assessment and determined that management listed the risk of subrecipients submitting unsupported claims. While management identified four controls to address subrecipient noncompliance for unsupported claims, none of the controls were sufficient to mitigate the risks of paying unsupported claims given management's current reimbursement claims process. To avoid paying unsupported claims, management would have to review volumes of paper-based supporting documentation before paying the claims or change to an automated meal count system.

We also determined that management did not identify the risk of noncompliance with subrecipients' Single Audit requirement. As such, management did not establish control activities to ensure compliance with CACFP's subrecipient monitoring requirements, including obtaining required federal single audits of subrecipients.

The U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government* (Green Book) provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies.

According to Green Book Principle 7.02, "Identification of Risks,"

Management identifies risks throughout the entity to provide a basis for analyzing risks. Risk assessment is the identification and analysis of risks related to achieving the defined objectives to form a basis for designing risk responses.

According to Green Book Principle 7, "Identify, Analyze, and Respond to Risks,"

7.09 . . . When risk response actions do not enable the entity to operate within the defined risk tolerances, management may need to revise risk responses or reconsider defined risk tolerances. Management may need to conduct periodic risk assessments to evaluate the effectiveness of the risk response actions.

CAUSE

Management stated the discrepancies noted in our testwork existed due to the structure of the program and that food program management is routinely addressing these conditions through training, technical assistance, and required corrective action. Regarding the subrecipient's missing Single Audit report, management stated that, as of January 10, 2023, they were having regular communications with the subrecipient about the report but did not provide us with documentation of such communications when we asked for it.

EFFECT

Federal regulations address actions that federal agencies may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 2 CFR 200.208(c), "Specific conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;
- requiring additional, more detailed financial reports or additional project monitoring;

- requiring the agency to obtain technical or management assistance; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 2 CFR 200.339, "Remedies for noncompliance," outlines additional actions the federal agency may take. Depending on the circumstances, these actions may include

- temporarily withholding payments until the noncompliance has been corrected,
- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- suspending or debarring the agency,
- withholding further awards for the project or program, or
- pursuing other available legal remedies.

While monitoring provides management with detective controls to identify subrecipients' errors, CACFP program management must take additional actions beyond subrecipient training and monitoring, such as issuing serious deficiency notices and terminating subrecipients that fail to implement the permanent corrective action the program requires, to ensure its integrity. Additionally, without establishing and implementing effective controls over the claims reimbursement process, the risk of paying unsupported claims increases.



RECOMMENDATION

As the pass-through entity, DHS has the responsibility to impose additional conditions upon subrecipients who demonstrate continued program noncompliance. Without changes in the overall paper-based reimbursement process, the risk of paying unsupported claims will continue; therefore, management should explore electronic methods of counting meals to increase accountability within the food program.

Management should implement effective controls to address the risks noted in this finding, update the risk assessment as necessary, and take action if deficiencies occur. As part of this process, management should assign staff to continually monitor risks and assess mitigating controls.

MANAGEMENT'S COMMENT

We concur.

The errors identified in the Single Audit are the same type of errors that DHS identifies when it completes its monitoring process. We concur that many of the errors are a result of the overall paper-based reimbursement process and are exploring electronic methods of counting meals to increase accountability within the CACFP program.

Food program has assigned a staff member to continually monitor risks within the CACFP program and assesses mitigating controls to address the risks.

The department did ensure that the subrecipient obtained a Single Audit. The Single Audit in question was completed on December 1, 2022, and a copy was provided to the department on January 24, 2023. No findings were noted in the report. Food Program has revised its process for tracking and requesting Single Audits and has implemented the changes to ensure timely submission of the required single audits.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

DEPARTMENT OF LABOR AND WORKFORCE DEVELOPMENT

Finding 2022-005: As noted in the prior-year audit, Workforce Services Division management did not ensure program staff performed required programmatic subrecipient monitoring and did not document the review of subrecipients' Single Audits

Finding 2022-006: As noted in the prior-year audit, the Department of Labor and Workforce Development paid Unemployment Insurance benefits to ineligible claimants due to ineffective internal controls

Finding Number 2022-005

Assistance Listing Number 17.258, 17.259, and 17.278

Program Name Workforce Innovation and Opportunity Act Cluster

Federal Agency Department of Labor

State Agency Department of Labor and Workforce Development

Federal Award AA-32192-18-55-A-47, AA-33257-19-55-A-47, AA-34796-20-55-A-47,

Identification Number AA-36347-21-55-A-47, and AA-38557-22-55-A-47

Federal Award Year 2019 through 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Subrecipient Monitoring

Repeat Finding 2021-003
Pass-Through Entity N/A
Questioned Costs N/A



FINDING

As noted in the prior-year audit, Workforce Services Division management did not ensure program staff performed required programmatic subrecipient monitoring and did not document the review of subrecipients' Single Audits

BACKGROUND

The Workforce Innovation and Opportunity Act (WIOA) cluster of federal programs helps participants overcome barriers to obtaining employment by providing education, training, job search, and other support services. The WIOA cluster consists of three programs: Adult, Dislocated Worker, and Youth. The U.S. Department of Labor awards funding for these programs through formula grants to states. In Tennessee, the Workforce Services Division (division) within the Tennessee Department of Labor and Workforce Development administers WIOA programs.

American Job Centers

The WIOA cluster of programs provides employment services to individuals through a network of American Job Centers (job centers).⁷ Individuals may visit a job center to determine whether they are eligible to receive services and, if so, obtain free employment assistance. The division awards grants to nine subrecipients, known as Local Workforce Development Boards (development boards),⁸ to oversee

⁷ The Workforce Investment Act of 1998 established One-Stop Centers—physical locations where individuals may visit and determine if they are eligible for employment assistance from a variety of federal programs. When WIOA repealed and replaced the Workforce Investment Act, it changed the name of One-Stop Centers to American Job Centers.

⁸ According to Title 20, *Code of Federal Regulations*, Part 679, Section 300, the development board "is to serve as a strategic leader and convener of local workforce development system stakeholders."

the job centers in their Local Workforce Development Area (local area). Therefore, each of the nine development boards is a subrecipient of the state's WIOA funds. Each development board oversees a local area, contracts with a One-Stop Operator to manage the operations of the job centers, and appoints a Fiscal Agent who is responsible for the accounting and finances for the job centers.

Monitoring Requirements

Federal and state regulations require the department to monitor their subrecipients to ensure they are complying with all grant funding requirements. The department annually submits a monitoring guide to the state's Central Procurement Office that describes how the department will meet monitoring requirements. For the WIOA cluster of programs, division staff are responsible for monitoring the subrecipients' programmatic activities for the WIOA cluster programs, such as eligibility determinations, and Internal Audit's Performance Accountability Review (PAR) Unit staff are responsible for monitoring fiscal-related activities, such as reviewing expenditures in the subrecipients' funding requests to ensure they comply with federal requirements.

For fiscal year 2022, the department's expenditures for the WIOA cluster totaled \$57,349,221.78. The expenditures for each program as identified by the Assistance Listing Number are outlined in **Table 1**.

Table 1
WIOA Cluster Expenditures by Program

Program/Assistance Listing Number	FY 2022 Expenditures	Percentage of Cluster
Adult/17.258	\$17,124,981.45	30%
Youth/17.259	\$24,230,274.16	42%
Dislocated Worker/17.278	\$15,993,966.17	28%

PRIOR AUDIT RESULTS

Our prior audit reported a finding related to the WIOA subrecipient monitoring, which included the following:

- Division staff did not conduct any on-site programmatic monitoring of subrecipients for the Adult, Youth, or Dislocated Worker programs.
- Division staff did not conduct any desktop programmatic monitoring of subrecipients for the Adult, and Youth programs.

⁹ A local area is a state-designated area that includes multiple counties whose labor market and other employment-related factors are similar. The local area's board and management operate one or more American Job Centers intended to provide career services based on local needs. (https://www.tm.gov/workforce/jobs-and-education/job-search1/find-local-american-job-center.html.)

- Division staff did not conduct desktop programmatic monitoring in all four quarters and did not follow the Employment and Training Administration's *Core Monitoring Guide* when monitoring the Dislocated Worker program.
- Division management did not review the subrecipients' Single Audit reports to ensure the local areas took action on findings noted.
- The department identified risks and controls related to subrecipient monitoring for fiscalrelated activities in their risk assessment, but did not identify and address the risk of inadequate subrecipient monitoring.

Management concurred with the prior finding. Management noted that they were going to revise the current program monitoring guide and update the current risk assessment. Management stated that the revision would include additional internal controls and programmatic monitoring instruments for subrecipient monitoring.

CONDITION, CRITERIA, AND CAUSE

As Noted in the Prior Audit, Division Staff Did Not Perform Programmatic Monitoring

The division had a monitoring guide for program year 2021–2022 that addressed the responsibility for and frequency of monitoring. According to the guide, for each local area, division staff must

- perform quarterly desktop programmatic reviews, and
- perform annual on-site programmatic reviews.

According to the Director of Program Integrity, division staff follow the U.S. Department of Labor's Employment and Training Administration (ETA) *Core Monitoring Guide* to conduct programmatic monitoring reviews. The *Core Monitoring Guide* includes comprehensive monitoring activities designed to "evaluate the management and administration of the grant, the quality of the program and/or services, and the performance of the grant to determine if the program is operating in compliance with the grant agreement and in a manner that ensures achievement of its goals and outcomes." The guide also includes checklists and forms to document the monitoring activities.

Based on our discussions with management and our review of the *Core Monitoring Guide*, the *PAR Monitoring Procedure Manual*, the department's 2021–2022 *Monitoring Guide*, and any monitoring reports released during our audit periods, we found the following repeated conditions:

• division staff did not conduct on-site programmatic monitoring of subrecipients for the Adult, Youth, or Dislocated Worker programs;

- division staff conducted a desktop programmatic review for only one of nine subrecipients in quarter 4, but did not conduct any desktop programmatic reviews during the other three quarters for the Adult, Youth, or Dislocated Worker programs; and
- when division staff conducted the quarter 4 desktop programmatic monitoring review, they did not follow the ETA's *Core Monitoring Guide*, including not monitoring program requirements such as participant eligibility.

Title 29, *United States Code*, Chapter 32, Section 3244(a)(4), "Monitoring," states, "Each Governor of a State shall conduct on an annual basis onsite monitoring of each local area within the State to ensure compliance with uniform administrative requirements." Pursuant to the Office of Management and Budget's *Uniform Grant Guidance* and Title 2, *Code of Federal Regulations* (CFR), Part 200, Section 332(d), "Requirements for pass-through entities," the department is required to monitor the local areas' activities "as necessary to ensure that the subaward is used for authorized purposes, in compliance with Federal statutes, regulations, and the terms and conditions of the subaward; and that subaward performance goals are achieved."

Additionally, 20 CFR 683.410(b), "Administrative provisions under Title I of the Workforce Innovation and Opportunity Act," states that the Governor is responsible for developing the state monitoring system, which must

- i. provide for annual on-site monitoring reviews of local areas' compliance with 2 CFR part 200, as required by sec. 184(a)(3) of WIOA;
- ii. ensure that established policies to achieve program performance and outcomes meet the objectives of WIOA and the WIOA regulations;
- iii. enable the Governor to determine if subrecipients and contractors have demonstrated substantial compliance with WIOA and Wagner-Peyser Act requirements;
- iv. enable the Governor to determine whether a local plan will be disapproved for failure to make acceptable progress in addressing deficiencies, as required in sec. 108(e) of WIOA; and
- v. enable the Governor to ensure compliance with the nondiscrimination, disability, and equal opportunity requirements of sec. 188 of WIOA, including the Assistive Technology Act of 1998 (29 U.S.C. 3003).

According to the division's Director of Program Integrity, the department met the annual on-site requirement through the PAR Unit's annual on-site fiscal reviews. However, based on our review, the PAR Unit's visits did not meet the requirements established in the monitoring guide or in ETA's *Core Monitoring Guide* because they did not include a review of all program requirements such as participants' eligibility.

Division's Responsibility to Meet Subrecipient Single Audit Requirements

Although the development boards submitted their Single Audit reports to the division, division management did not document the review to ensure that the development boards took action on any of the findings noted. We reviewed the nine development boards' Single Audit reports issued during the fiscal year ended June 30, 2022, and found that one Single Audit report contained a finding concerning an accounting error. For the audit finding, management did not require the development board to submit a corrective action. Additionally, division management did not issue a management decision letter for the finding noted. Pursuant to the Office of Management and Budget's *Uniform Grant Guidance* and "Audit requirements," 2 CFR 200.501,

(a) Audit required.¹⁰ A non-Federal entity that expends \$750,000 or more during the non-Federal entity's fiscal year in Federal awards must have a single or program-specific audit conducted for that year in accordance with the provisions of this part.

Furthermore, 2 CFR 200.332 requires the pass-through entity (in this case the Department of Labor and Workforce Development) to verify that all subrecipients that spend \$750,000 or more obtain a Single Audit within nine months after the subrecipient's fiscal year-end. As part of that Single Audit, if a subrecipient receives an audit finding, the department must issue a management decision within six months of the audit report's release, indicate if the department agreed with the finding, and describe any corrective action the subrecipient must take. Development boards submit their Single Audit reports annually to the division's Program Integrity Unit for the division's review and to obtain the division's management decision when there are findings.

Risk Assessment

Based on our review of both the division's and Internal Audit's 2021 Financial Integrity Act risk assessments, Internal Audit management identified the risk of failing to detect misuses of subrecipient grant funds by subrecipients and established corresponding controls in their risk assessment. However, the division did not identify and address the risk of inadequate subrecipient monitoring for programmatic activities and, as such, did not design and implement effective controls governing the required programmatic monitoring activities. Additionally, division management did not identify and address the risk of not reviewing subrecipients' Single Audit findings, not obtaining a corrective action plan, and not issuing a management decision letter.

Auditor's Findings

¹⁰ An independent audit is an examination of financial records, accounts, business transactions, accounting practices, and internal controls conducted by a third party, such as a CPA firm.

EFFECT

When division staff do not perform sufficient subrecipient programmatic monitoring, management cannot reasonably ensure subrecipients have complied with federal statutes, regulations, and terms and conditions of the grant award; nor can management ensure that the subrecipients achieved subaward performance goals.

In addition, when management does not ensure staff follow written procedures for programmatic monitoring, the risk that management and staff will not prevent or detect unallowable program activities increases.

When division management does not review development boards' Single Audit results, including Single Audit findings, it increases the risk that management may be unaware of deficiencies identified by the auditors and may not ensure that subrecipient management takes action and responds to noncompliance or areas for improvement identified in Single Audits.

Additionally, federal regulations address actions that federal agencies may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 2 CFR 200.208©, "Specific conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;
- requiring additional, more detailed financial reports or additional project monitoring;
- requiring the agency to obtain technical or management assistance; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 2 CFR 200.339, "Remedies for noncompliance," outlines additional actions the federal agency may take. Depending on the circumstances, these actions may include

- temporarily withholding payments until the noncompliance has been corrected,
- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- suspending or debarring the agency,
- withholding further awards for the project or program, or
- pursuing other available legal remedies.



RECOMMENDATION

The Commissioner and division management should ensure staff are aware of their monitoring responsibilities and perform sufficient monitoring to identify areas of noncompliance. Management should ensure that division staff conduct monitoring in accordance with federal and state guidelines, including carrying out on-site monitoring and desktop reviews. The Commissioner and division management should implement effective controls to address the risks noted in this finding, update the risk assessment as necessary, and take action if deficiencies occur. As part of this process, management should assign staff to continually monitor risks and assess mitigating controls.

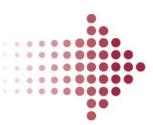
MANAGEMENT'S COMMENT

We concur. The Department of Labor and Workforce Development, Division of Workforce Services has implemented a new monitoring process in response to the prior-year audit observation. This new process, launched in October 2022, will ensure compliance with the on-site subrecipient programmatic monitoring requirement and the department's internal controls. A schedule has been created to monitor all subrecipients prior to September 2023 and reports are available to show progress. A checklist and review will be incorporated into the monitoring process to ensure subrecipients' Single Audit reports are received within nine months of fiscal year end and a management decision is provided within six months of receiving and reviewing the subrecipients' Single Audit report.

Finding Number	2022-006
Assistance Listing Number	17.225
Program Name	Unemployment Insurance
Federal Agency	Department of Labor
State Agency	Department of Labor and Workforce Development
Federal Award Identification	
Number	CARES Act and UI-35676-21-55A-47
Federal Award Year	2020 through 2022
Finding Type	Material Weakness and Noncompliance
Compliance Requirement	Eligibility
Repeat Finding	2021-002
Pass-Through Entity	N/A

Questioned Costs

	Federal Award Identification		
Assistance Listing Number	Number	Description	Amount
17.225	CARES Act	Mixed Earner Unemployment	\$51,100
		Compensation	
		Federal Pandemic	\$6,600
		Unemployment Compensation	
		Pandemic Unemployment	\$2,933
		Assistance	
		Pandemic Emergency	\$273
		Unemployment Compensation	
	UI-35676-21-55A-47	Disaster Unemployment	\$4,320
		Assistance – Humphreys,	
		Dickson, Hickman, and	
		Houston County Flooding	



FINDING

As noted in the prior-year audit, the Department of Labor and Workforce Development paid Unemployment Insurance benefits to ineligible claimants due to ineffective internal controls

BACKGROUND

The Unemployment Insurance (UI) program is a federal–state partnership designed to ensure the economic security of workers who lose their jobs through no fault of their own. The U.S. Department of Labor provides grant funding for each state to design and administer its own UI program within federal requirements. In Tennessee, the Department of Labor and Workforce Development (the department) operates the state's UI program to process claims and issue direct benefit payments to individuals during times of involuntary unemployment.

Regular Programs

Regular programs are permanent programs providing UI coverage to Tennessee wage and salary workers, including federal employees stationed in Tennessee and servicemembers separating from the military. There are currently three regular programs:

- Tennessee Unemployment Compensation (Tennessee) is the standard UI program, covering most Tennessee wage and salary workers. Employers pay quarterly state unemployment taxes into a trust fund from which the department distributes benefits to eligible claimants. Each employer's unemployment tax rate is based in part on benefits collected by former employees.
- <u>Unemployment Compensation for Ex-Servicemembers (Ex-Service)</u> provides UI benefits to individuals transitioning from military service to the civilian labor force. Military branches do not pay unemployment taxes; instead, they reimburse the department dollar-for-dollar for all Ex-Service benefits paid.
- <u>Unemployment Compensation for Ex-Federal Employees (Ex-Federal)</u> is the UI program for federal government workers who lose their employment through no fault of their own. Federal agencies do not pay unemployment taxes; instead, they reimburse the department dollar-for-dollar for all Ex-Federal benefits paid.

Temporary Programs

Temporary programs are time-limited programs that the department activates in response to a major disaster or during periods of high unemployment. Prior to March 2020, the department could activate two temporary programs:

- <u>Disaster Unemployment Assistance (Disaster)</u> provides temporary benefits to individuals whose employment or self-employment has been lost or interrupted as a direct result of a presidentially declared major disaster, and who are not eligible for regular unemployment insurance. In fiscal year 2022, the department offered benefits for three major disasters.
- Federal-State Extended Benefits (Extended) is a temporary program activated during periods of high and rising state unemployment rates. When active, the program allows workers who have exhausted their entitlement to regular unemployment to claim up to 13 additional weeks of benefits with costs shared equally between the state and federal governments.

Pandemic Programs

Pandemic programs are temporary programs the federal government created and the department implemented in response to the COVID-19 pandemic. The federal government reimburses the department for 100% of benefits it pays to pandemic program claimants. These programs include the following:

- Pandemic Unemployment Assistance (Pandemic) is modeled on the Disaster program. From January 27, 2020, through July 3, 2021, it provided temporary benefits to workers who had exhausted, or were ineligible for, regular unemployment insurance (such as parttime workers, the self-employed, and contractors) and had lost work for certain COVID-19-related reasons.
- Pandemic Emergency Unemployment Compensation (Pandemic Extension) provided a maximum of 53 additional weeks of benefits to individuals who had exhausted their rights to regular unemployment insurance, for weeks of unemployment through July 3, 2021.
- Federal Pandemic Unemployment Compensation (Pandemic Supplement) provided a supplemental weekly payment to individuals who received at least \$1 in benefits from another UI subprogram. The weekly supplement was \$600 (in addition to the claimant's other benefits) for weeks of unemployment ending April 4, 2020, through July 25, 2020, and \$300 for weeks of unemployment ending January 2, 2021, through July 3, 2021.
- <u>Lost Wages Assistance (Lost Wages)</u> provided a supplemental weekly payment of \$300 to individuals who received at least \$100 in benefits from another UI program for weeks of unemployment from August 1, 2020, through September 5, 2020.
- Mixed Earner Unemployment Compensation (Mixed Earner) provided a supplemental weekly payment of \$100 to individuals receiving benefits other than Pandemic, whose prior earnings included both wages from traditional employment and at least \$5,000 from self-employment. Mixed Earner was payable for weeks of unemployment from December 27, 2020, through July 3, 2021.

Under federal law, the Pandemic, Pandemic Extension, Pandemic Supplement, and Mixed Earner programs expired on September 6, 2021; however, Governor Bill Lee opted to terminate Tennessee's participation in these programs early, effective July 3, 2021. Throughout fiscal year 2022, the department followed guidance set forth in the U.S. Department of Labor's Unemployment Insurance Program Letter 14-21, which instructed states to continue to process and pay backlogged benefits to eligible pandemic claimants for weeks of unemployment ending on or before the programs' termination date.

General Eligibility Criteria and Determination Processes for Unemployment Claims

The department uses the Geographic Solutions Unemployment System (GUS) application to process eligibility determinations for unemployment claims. Claimants submit an initial application for unemployment benefits in the system via the jobs4tn.gov website, which interfaces directly with GUS. GUS initiates various automated processes to help the department determine the claimants' eligibility for benefits. If these processes yield information that could potentially disqualify a claimant's eligibility, GUS flags the claim with an issue and attaches a work item. The work item triggers department personnel to manually review and resolve the issue on the claim. Management has configured business rules¹¹ in GUS to prevent claims with significant issues from paying benefits until department personnel have reviewed the claims to determine the claimants' eligibility.

The department's **major eligibility determination processes** are as follows:

Identity Verification

To deter individuals from filing fraudulent claims using stolen personally identifiable information, the department uses two identity verification mechanisms on every new claim filed:

- 1. LexisNexis identity verification software, integrated into GUS, presents the claimant with multiple-choice questions pertaining to the claimant's identity.
- 2. GUS interfaces with the Social Security Administration's databases to verify the accuracy of key personal information from the claimant's application.

If either method cannot authenticate a claimant's identity, GUS flags the claim with an issue to prevent payment and generates a letter instructing the claimant to submit two forms of identification within seven days. GUS routes a work item to a department Program Specialist as a prompt to check whether the claimant has submitted acceptable documentation and to resolve the issue or disqualify the claim as appropriate.

Auditor's Findings

¹¹ Business rules are instructions programmed into GUS directing the system how to process claims in accordance with state and federal eligibility requirements.

Immigration Verification

The department's application for unemployment benefits collects citizenship information from all claimants. When a claimant identifies as a non-citizen, GUS flags the claim with an issue to prevent payment and generates a letter instructing the claimant to submit proof of lawful immigration and work authorization status within 10 days. GUS also interfaces with the U.S. Citizenship and Immigration Services' databases to verify the claimant's immigration status. GUS routes a work item to a department Program Specialist to determine whether the claimant has submitted acceptable proof, to review information GUS retrieved from U.S. Citizenship and Immigration Services, and to resolve the issue or disqualify the claim as appropriate.

Monetary Eligibility

The department determines a claimant's monetary eligibility for benefits and weekly benefit amount based on sufficient earnings from four quarters of recent employment ("base period"). The claimant provides base-period employment and earnings history when applying for benefits; the department uses various sources to verify this information (see **Table 1**).

Table 1
Sources of Base-Period Earnings Information

Type of Earnings	Verification Sources
	Tennessee quarterly wage reports
Tennessee wages	State law requires Tennessee employers to submit quarterly reports to the department, listing wages paid by employee name
	and Social Security Number. GUS automatically retrieves the
	claimant's base-period earnings from these reports.
Federal wages	Interstate Connection Network (ICON)
Military wages	ICON is a system that facilitates the exchange of wage and claims data between states and federal entities. GUS automatically interfaces with ICON to obtain base-period
Out-of-state wages	federal, military, or out-of-state wages for claimants who indicate they have earnings from one or more of these sources.
	Claimant-provided evidence of self-employment
Self-employment	When a claimant files for benefits based on self-employment, GUS generates a letter prompting the claimant to submit evidence of self-employment, including but not limited to tax returns, state or federal business licenses, and check stubs.

Source: Auditor prepared from discussion with department management.

GUS generates a monetary determination letter to the claimant, listing the claimant's earnings from all base-period employers and the weekly benefit amount the claimant may be entitled to receive if the claimant meets all other eligibility criteria. The letter instructs the claimant how to report additional employers or wages to the department if the monetary determination appears incomplete or inaccurate.

Non-Monetary Eligibility

Non-monetary eligibility requires the department to establish that a claimant has lost their most recent employment due to no fault of their own. In general, a claimant meets this requirement in one of three ways:

- 1. lack of work the employer laid off the employee or reduced the employee's working hours,
- 2. quit the employee quit with good cause, 12 or
- 3. discharge the employer terminated the employee because of performance issues other than gross misconduct.

Claimants select the reason for their unemployment on the initial application for benefits. GUS generates a request letter to the claimant's separating employer notifying the employer of the claim and the reason the claimant gave for unemployment. The employer has seven days to respond to the letter to dispute the claim.

GUS creates an issue and related work item on all disputed claims and claims involving quit or discharge from employment (even if the employer does not dispute the claim). The work item prompts a department adjudicator to evaluate the facts provided by both the claimant and the employer, to gather additional information if necessary, and to determine whether the claimant's separation qualifies for unemployment benefits under the applicable state or federal law.

The department's non-monetary eligibility determination processes differ for Disaster and Pandemic claims. GUS automatically flags Disaster claims for manual review and approval because claimants must provide documentation to support their eligibility for Disaster benefits. Until December 27, 2020, GUS did not routinely flag Pandemic claims for manual review because federal guidance instructed the department to accept a claimant's self-certification that employment was impacted for a qualifying COVID-19 reason as evidence of eligibility. The federal guidance specifically prohibited the department from requesting supporting documentation from Pandemic claimants except to address a reasonable suspicion of fraud.

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¹² Department adjudicators determine whether a claimant quit for good cause on a case-by-case basis. In general, good cause exists if the claimant quit for reasons attributable to the employer (for example, workplace harassment or significant and adverse changes to conditions of employment). The department also accepts resigning to follow a spouse subject to military transfer orders as quitting with good cause. Personal reasons (such as lack of childcare or to return to school) do not meet the good cause standard.

After department personnel have resolved all issues requiring manual review on a claim, GUS issues a decision letter to the claimant and base-period employers explaining the department's basis for the decision and the parties' right to appeal within 15 days. Claimants have the right to appeal if the department denies their claim for benefits. Likewise, employers may appeal approved claims to protect their state unemployment tax rate from future increases.

Weekly Certifications

After filing an initial claim for benefits, claimants must file weekly certifications via jobs4tn.gov to attest to their continued ability to work and availability for work, disclose income earned during the week, and report on work search activities. GUS automatically disqualifies the week as ineligible for payments if a claimant either fails to certify or certifies no longer being unemployed, earning excess income, or not actively searching for and available to accept suitable work.

Overpayments

The department's eligibility determination processes serve as internal controls to prevent ineligible claimants from receiving unemployment benefits. The nature of the Unemployment Insurance program, however, is such that the department does not always have timely access to accurate information necessary to determine a claimant's eligibility for benefits. For example, the department must rely on claimants to accurately self-report earnings from temporary and part-time employment during the weekly certification process. The department does not receive corroborating data to validate a claimant's self-reported earnings until the department receives wage reports from employers at the end of each quarter. Therefore, management has established detective controls in the department's Benefit Payment Control unit to identify and investigate potentially improper payments. These controls include cross-matches to compare the department's claims data with information from external sources, such as

- state vital statistics records, to identify payments issued after a claimant's date of death;
- state inmate records, to identify payments issued to incarcerated individuals;
- state payroll records, to identify payments to active state employees;
- quarterly employer wage reports, to verify claimants' self-reported weekly earnings; and
- state and national directories of new hires, to identify claimants who continued claiming benefits after returning to work.

Upon determining that a claimant has received benefits to which the claimant is not entitled, whether due to fraud or error, a Benefit Payment Control auditor establishes an overpayment on the claimant's file. The department's UI Recovery unit is responsible for recouping overpayments and uses a variety of escalating techniques to achieve this purpose from establishing repayment plans with claimants to intercepting claimants' federal tax refunds. Furthermore, when a claimant with an outstanding overpayment debt qualifies for benefits on a new claim, federal and state law requires the department to apply new benefit payments toward the outstanding overpayment.

PRIOR AUDIT RESULTS

Our prior audit reported a finding that found multiple deficiencies related to Unemployment Insurance eligibility. Management concurred with the prior finding and attributed the conditions to the impact of the COVID-19 pandemic on claims volume and system issues. See **Table 2** for a list of finding conditions identified in our prior audit and their disposition in the current audit.

Table 2
Prior Audit Finding Conditions and Disposition

Prior Audit Finding Condition	Disposition in Current Audit
The department issued Pandemic benefits to claimants who failed identity verification for Tennessee benefits.	Corrected
Department personnel did not verify claimant identities prior to payment.	Corrected
Department personnel did not verify claimants' lawful immigration status prior to payment.	Corrected
Claimants received incorrect weekly benefit amounts from the Tennessee, Extended, and Pandemic Extension programs.	Corrected
Claimants received Disaster and Pandemic benefits without providing evidence of past employment, and the department did not adjust weekly benefit amounts to reflect claimants' past earnings.	Partially Repeated
Claimants received Disaster, Pandemic, and Pandemic Extension payments while concurrently claiming or eligible for benefits from other unemployment programs.	Corrected
Ineligible claimants received Pandemic Supplement and Lost Wages benefits, and claimants received duplicate payments and incorrect weekly benefit amounts.	Corrected
Claimants received Mixed Earner benefits without providing evidence of past earnings from self-employment.	Repeated
Department personnel did not manually review and approve claims for Tennessee benefits to ensure claimants lost their jobs through no fault of their own.	Repeated
Claimants received benefits for weeks they did not qualify for unemployment because they were unable to work, unavailable to work, or not actively seeking work.	Corrected
The department paid benefits on claims filed under identities belonging to deceased individuals.	Repeated

Source: Auditors determined disposition status based on our review of management's corrective action plan and our current audit results.

In addition to the repeated and partially repeated conditions from our prior audit, we identified a **new** condition wherein claimants received Pandemic benefits after the department disqualified their claims due to fraud (details included below).

CURRENT AUDIT RESULTS

We provide the results of our current audit below. As a result of our review, we identified \$60,906 in total federal questioned costs for the Pandemic, Pandemic Supplement, and Mixed Earner programs and \$4,320 in total federal questioned costs for the Disaster program. In addition, we identified \$9,900 in state questioned costs for improper benefits paid from the unemployment trust fund to ineligible Tennessee claimants. Title 2, *Code of Federal Regulations* (CFR), Part 200, Section 516(a)(3), requires us to report known and likely questioned costs greater than \$25,000 for a type of compliance requirement for a major program. For this program, we determined that known and likely questioned costs exceeded \$25,000.

CONDITIONS, CAUSE, AND CRITERIA

As noted in our prior audit findings related to Unemployment Insurance eligibility, department management did not design and implement internal controls, including controls integrated in its information systems, that ensured compliance with federal regulations. The existing control structure did not address the risks associated with the number, timing, nature, and complexity of the federal programs overseen by the department and the volume of applicants for these programs. Specifically, the internal control structure was not designed to manage the number of temporary programs implemented due to the pandemic and natural disasters in addition to changes in federal guidance for regular programs. While pandemic programs expired in the first week of fiscal year 2022, department management had to continue processing and paying backlogged claims throughout the year.

According to management, the department had to assess and respond to the risk of providing benefits to ineligible claimants against the risk of not providing timely benefits to eligible claimants. To help control the volume of new and continuing claims for benefits, management relied on GUS tools designed to reduce manual claims handling. These tools included a mass adjudication tool to batch resolve remaining issues on claims which department staff had already determined were eligible or ineligible for benefits, and analysis functions to allow management to identify groups of claims on which to apply the mass adjudication tool. These tools, however, did not always work as intended and resulted in the department unintentionally issuing benefits to ineligible claimants. These tools also did not address the root cause of system incidents, so management encountered recurring problems in GUS that the vendor had previously told management were fixed.

The department's ineffective internal controls for managing Unemployment Insurance eligibility resulted in the following specific conditions of noncompliance:

Claimants Received Mixed Earner Benefits Without Providing Evidence of Past Earnings From Self-Employment (Repeat Condition)

The U.S. Department of Labor issued operating guidance for the Mixed Earner program in Unemployment Insurance Program Letter 15-20, Change 3, which states,

Individuals who apply for MEUC [the Mixed Earner program] are required to submit documentation substantiating their self-employment income for purposes of the state determining their eligibility for MEUC. . . . Individuals may submit this documentation at any time while the MEUC program is in effect. . . . However, until the individual provides the documentation and the state can determine that it substantiates that the amount of self-employment income meets MEUC eligibility requirements, MEUC payments may not begin.

The federal guidance further established that claimants should provide a copy of their income tax return for the most recently completed tax year before applying for regular unemployment benefits. Acceptable documentation also includes pay stubs, bank receipts, business records, accounting ledgers, invoices, and billing statements that substantiate self-employment income of at least \$5,000 for the most recent tax year.

We obtained the population of 2,195 Mixed Earner payments, totaling \$219,310, that the department issued in fiscal year 2022. We tested a sample of 60 payments for compliance with Mixed Earner eligibility requirements. Based on our testwork, the department issued Mixed Earner benefits without verifying evidence of self-employment earnings for 47 of 60 (78%) payments tested. We identified a total of \$51,100 in known federal questioned costs for improper Mixed Earner payments.

Claimants Received Disaster Benefits for Claims Filed After the Application Deadline (Repeat Condition)

According to 20 CFR 625.5, Disaster benefits are payable to workers whose unemployment is caused by a presidentially declared major disaster. On filing deadlines, 20 CFR 625.8(a) states,

An initial application for DUA [Disaster benefits] shall be filed by an individual with the State agency of the applicable State within 30 days after the announcement date of the major disaster as the result of which the individual became unemployed . . . An initial application filed later than 30 days after the announcement date of the major disaster shall be accepted as timely by the State agency if the applicant had good cause for the late filing.

We obtained the population of 283 Disaster payments, totaling \$26,161, issued in fiscal year 2022 and used data analytics to identify 105 payments to 15 claimants who did not file for Disaster benefits within 30 days of the announcement of the major disaster. We then performed further testwork to determine whether each claimant showed good cause for the late filing. Based on this testwork, 11 of 15 claimants with late-filed applications (73%) did not show good cause for the late filing. In addition to the late filing, 9 of the 11 claimants did not appear to have a history of living or working in the

disaster-affected area and thus had a questionable claim regardless of the late filing. We identified federal questioned costs totaling \$4,320 for improper Disaster benefits for 11 late-filed claims.

A Claimant Received Pandemic Benefits Without Providing Evidence of Past Employment, and Department Personnel Did Not Manually Review and Approve the Claim for Tennessee Benefits (Repeat Condition)

From the population of 981,392 regular, Pandemic, and Pandemic Extension Unemployment Insurance (UI) payments, totaling \$209,587,661, that the department issued in fiscal year 2022, we selected a proportional sample of 70 payments to determine compliance with non-monetary eligibility requirements. Based on our testwork, we found the following:

- The department issued Pandemic benefits totaling \$120 and associated Pandemic Supplement benefits totaling \$300 to a claimant without verifying evidence of past employment. According to U.S. Department of Labor guidance, claimants who had an existing Pandemic claim as of December 27, 2020, were required to submit documentation as evidence of prior employment or self-employment within 90 days.
- The department issued Tennessee benefits totaling \$1,925 without manually reviewing and approving a claim to ensure the claimant lost his job through no fault of his own. Although the claimant's application listed 2 base-period employers, the department did not contact the employers to verify the propriety of the claim. Under Section 50-7-303(a), *Tennessee Code Annotated*, certain conditions render claimants ineligible for Tennessee benefits, such as voluntarily quitting work. Department personnel must adjudicate claims by reviewing information from the claimant and the claimant's most recent employer to assess whether the claimant is unemployed through no fault of their own.

Claimants Received Unemployment Benefits Filed Under Identities Belonging to Deceased Individuals (Repeat Condition)

We obtained the population of 391 work items created in fiscal year 2021 arising from the department's cross-match of unemployment payment data with Tennessee Department of Health vital statistics records. These work items direct Benefit Payment Control auditors to investigate payments issued to deceased individuals and stop future payments on those claims.

We cross-matched all 981,392 UI payments issued to 175,618 claimants, totaling \$311,990,120, that the department issued in fiscal year 2022 with the Tennessee Department of Health's vital statistics records. Historically, we have encountered data reliability issues with state vital statistics records, so we performed an additional cross-match with the U.S. Department of Treasury's Do Not Pay service to identify death dates of claimants registered in federal databases. The Do Not Pay service provided conclusive death validation for 23 claimants who received 124 payments, totaling \$40,082, for which the department did not have a corresponding work item. We performed testwork to ascertain whether the department detected benefits paid to these 23 deceased claimants.

Based on our testwork, we found the department did not detect improper payment of unemployment benefits to 10 of 23 (43%) deceased claimants tested. We determined that most of these individuals died before an unemployment claim was filed in their name, indicating identity theft. The department's mechanism to prevent filing of claims under deceased identities is the Social Security Administration and LexisNexis procedures described in the *Identity Verification* section of this finding. In these cases, however, Social Security Administration or LexisNexis controls were not effective for one of two reasons:

- for five claimants, the automated controls generated an issue on the claim to prevent payment, but an individual posing as the deceased claimant provided identification which department staff accepted as evidence to clear the issue; and
- for the other five claimants, the automated controls generated an issue on the claim to prevent payment; however, GUS inappropriately resolved the issue and issued payment instead of routing the claim to department personnel for manual review.

We identified federal questioned costs totaling \$7,876 (comprising \$6,300 Pandemic Supplement, \$1,303 Pandemic, and \$273 Pandemic Extension) for payments to deceased claimants, as well as \$7,975 in state questioned costs for Tennessee benefits.

Claimants Received Pandemic Benefits After Disqualification From Unemployment Program Due to Fraud (New Condition)

We obtained the population of 322,198 Pandemic Supplement payments, totaling \$102,402,459, issued in fiscal year 2022 and used data analytics to identify 12,341 payments with a high risk of noncompliance¹³ with Pandemic Supplement eligibility requirements. We tested a random, nonstatistical sample of 60 payments for compliance with Pandemic Supplement requirements. While our testwork did not disclose any improper Pandemic Supplement payments, it did identify 2 payments involving claimants the department had disqualified from receiving benefits due to claiming unemployment while incarcerated. Despite the disqualification, the department issued Pandemic benefits totaling \$1,510 to these claimants after the disqualification's effective date.

In accordance with Section 50-7-303(a), Tennessee Code Annotated,

A claimant shall be disqualified for benefits . . . For the week or weeks in which the administrator finds that the claimant has made any false or fraudulent representation or intentionally withheld material information for the purpose of obtaining benefits . . . In addition, the claimant shall remain disqualified from future benefits so long as any portion of the overpayment or interest on the overpayment is still outstanding.

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¹³ We defined Pandemic Supplement payments as those with a high risk of noncompliance if they (1) did not appear to be paid in conjunction with at least \$1 of benefits from another UI subprogram, or (2) did not appear to be paid in the correct amount of \$600 for weeks of unemployment ending April 4, 2020, through July 25, 2020, or \$300 for weeks of unemployment ending January 2, 2021, through July 3, 2021.

EFFECT

Without internal control processes designed to address and adapt to periods of high unemployment claims volume, the department increases the risk of making improper payments to ineligible claimants. By not ensuring the vendor identifies and takes corrective action to fix claims processing errors within GUS, department management increases the risk of information systems controls not operating as designed or achieving the desired result.

Additionally, federal regulations address actions that federal agencies may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 2 CFR 200.208(c), "Specific conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;
- requiring additional, more detailed financial reports or additional project monitoring;
- requiring the agency to obtain technical or management assistance; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 2 CFR 200.339, "Remedies for noncompliance," outlines additional actions the federal agency may take. Depending on the circumstances, these actions may include

- temporarily withholding payments until the noncompliance has been corrected,
- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- suspending or debarring the agency,
- withholding further awards for the project or program, or
- pursuing other available legal remedies.



RECOMMENDATION

The Commissioner of Labor and Workforce Development should work with Unemployment Insurance program management to design and implement internal controls to mitigate the risks of making improper payments to ineligible claimants. Such internal controls should ensure the department complies with state and federal program requirements. Management should review the exceptions identified and, when appropriate, disqualify ineligible claimants and initiate recovery of improper payments.

Management must work with their vendor partner to identify and implement any necessary coding changes to retroactively correct improper system handling of claims and benefit payments.

Management should ensure information system controls operate as designed and achieve the desired result and ensure their vendor partner takes appropriate action to remedy any deficiencies. Although management demonstrated ongoing monitoring of information systems operations by identifying deficiencies and requesting the necessary corrective actions, we identified further deficiencies within the GUS system and its operations; therefore, management should direct the vendor to increase the testing of changes to the system and direct the vendor to make necessary changes for ongoing system deficiencies.

MANAGEMENT'S COMMENT

We concur.

Since the phrase "as noted in the prior-year audit" was used in the finding, the department will also reference the prior year response in some instances where relevant.

The many years' worth of claims filed during the pandemic has already been acknowledged multiple times. Having stated that fact, the department does acknowledge that some mistakes were made in the processing of so much work but, in the guided effort by USDOL and state leadership to pay citizens as fast as we could. Still, all decisions were made with the highest integrity for the program as the goal.

As mentioned before at the beginning of the pandemic, the department was staffed by their funding grant for a 3.5% unemployment rate. That, and the fact that only "merit" staff can resolve or make decisions on unemployment claims, the tone was set for either working at our same pace or making the best decisions for the highest number of customers possible. Working at our same pace would have put us years down the road determining some customers' eligibility. Again, that wasn't sufficient for USDOL and state leadership. So, we went with making the best decisions for the highest number of customers. During this time, the department thoroughly documented the number of incidents that occurred within the application by inputting OPCs (service tickets to the vendor) for corrections to be made, in addition to the many new programs that were having to be built at the same time. Auditors agreed and even mentioned in last year's audit that the department took measures to address these issues. Again, as previously mentioned, these efforts did not always prevent the issues from reappearing within the application.

In conclusion, the department showed their willingness to address issues, make the best decisions possible facing the circumstances, and move forward as quickly as possible to help citizens in need. As mentioned by the auditors, 7 of the 11 finding circumstances from the previous audit were corrected. Along with us concurring this year, this shows the department is making every effort to administer the UI program with the utmost integrity. The department does recognize that application errors took place; however, it is widely recognized at a state level that the department is moving away from their current benefits vendor to another in hopes of alleviating as many application errors as possible in administering the program. The department does also recognize that errors took place from a staff standpoint, for instance in the biggest monetary circumstance, the MEUC program. There is no denying that staff working in the UI division have been asked, during very unpredictable circumstances, to learn an incredible amount of new information in a very short period of time, and often with changing instructions. We acknowledge those mistakes where they occurred and have also addressed each with further training and corrections.

Regarding the questioned costs, the department is in the process of establishing all overpayments in the order we receive them.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

DEPARTMENT OF FINANCE AND ADMINISTRATION

Finding 2022-007: As noted in the prior audit, management did not address the division's CoverKids eligibility process deficiencies, resulting in \$22,358 in federal and state questioned costs

Finding Number 2022-007
Assistance Listing Number 93.767

Program Name Children's Health Insurance Program (CHIP)
Federal Agency Department of Health and Human Services
State Agency Department of Finance and Administration

Federal Award Identification

Number 2105TN5021 and 2205TN5021

Federal Award Year 2021 and 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Eligibility
Repeat Finding 2021-010
Pass-Through Entity N/A
Questioned Costs \$18,053



FINDING

As noted in the prior audit, management did not address the division's CoverKids eligibility process deficiencies, resulting in \$22,358 in federal and state questioned costs

BACKGROUND

The Division of TennCare (division) oversees CoverKids, Tennessee's Children's Health Insurance Program. Funded at both the federal and state levels, the program provides health insurance coverage to uninsured, low-income children and pregnant women not otherwise eligible for Medicaid. From July 1, 2021, through June 30, 2022, the division made two types of payments on behalf of CoverKids members:

- monthly capitation payments to the managed care organizations; 14 and
- reimbursements to benefit managers for services, such as pharmacy and dental services.

Division's Eligibility Determination Process for CoverKids Applicants and Members

Initial Eligibility Process

CoverKids applicants apply for eligibility using TennCare Connect, the public-facing web portal of the division's Tennessee Eligibility Determination System (TEDS). In addition to TennCare Connect, the division continues to accept applications through each of following methods:

¹⁴ The division contracts with three managed care organizations and only pays them a capitation rate per member per month to provide services to CoverKids members.

- by phone or online through the Federally Facilitated Marketplace;¹⁵
- by phone or a paper application;
- online through the TennCare Access partner portal;¹⁶ or
- by visiting a Department of Human Services office for in-person assistance with applying online, by paper, or by phone.

Generally, staff manually enter information received from phone and paper applications into TEDS, while information from online applications automatically uploads into the system. TEDS then automatically processes and verifies the applicant's demographic, income, and household information against multiple state and federal databases to determine if the applicant is eligible for any available TennCare or CoverKids eligibility category, thereby removing the need for human intervention in many cases. If the applicant's eligibility determination requires human intervention, such as when the system identifies discrepancies in application information or cannot verify information, the system automatically assigns an eligibility caseworker to process the application manually in TEDS. ¹⁷

Eligibility Renewals Paused

Pursuant to the Families First Coronavirus Response Act, the division is not permitted to terminate members who were enrolled when the federal COVID-19 public health emergency (PHE) period began, with limited exceptions. As such, the division paused CoverKids eligibility renewals, eligibility changes to lower categories, and terminations on March 18, 2020. During this pause, the division may only terminate CoverKids coverage for existing members who die; voluntarily terminate coverage; become residents of another state; or, for members with pregnancy coverage, when the member's postpartum period ends. The PHE remained in effect during the fiscal year ended June 30, 2022.¹⁸

PRIOR AUDIT RESULTS

As noted in the prior audit, the division did not have an effective key internal control for ensuring that caseworkers determine eligibility correctly. Additionally, we identified a TEDS system error that prohibited the termination of benefits for members with CoverKids pregnancy coverage once their postpartum periods ended.

2022 State of Tennessee Single Audit

¹⁵ The U.S. Department of Health and Human Services operates the Federally Facilitated Marketplace, an organized marketplace of health insurance plans where individuals can apply for health insurance, including Medicaid and CoverKids.

¹⁶ The division partners with the Department of Health, certain hospitals, and certain long-term care providers to assist an individual in the application process.

¹⁷ According to division management, TEDS is a task-based system where an eligibility caseworker may have to manually verify an applicant's information (such as Social Security Administration payment history or family composition) to continue processing eligibility.

¹⁸ The federal government extended the PHE through January 11, 2023. CMS instructed states to begin redeterminations as early as February 1, 2023, and to complete all redeterminations by May 31, 2024.

In management's comments to the prior finding, management stated that their TEDS contractor developed a new TEDS system update, implemented on December 13, 2021, to correct the system issue and terminate the members' postpartum benefits. Management also stated that they are now using a secondary review process for newly hired staff and staff who are undergoing Process Improvement Plans.

CONDITION, CRITERIA, AND CAUSE

For the current audit, we determined that while division management attempted to address the TEDS system error that allowed ineligible members to continue with coverage, we still found several ineligible members during our audit period. Additionally, we identified an instance in which staff members incorrectly determined a member eligible for CoverKids when he did not meet the residency requirement and an instance in which TEDS prohibited the termination of coverage for an individual who aged out of CoverKids. These eligibility process deficiencies resulted in \$22,358 in questioned costs, \$18,053 of which were federal and \$4,305 were state questioned costs. For major programs such as the Children's Health Insurance Program (CHIP), Title 2, *Code of Federal Regulations* (CFR), Part 200, Section 516(a)(3), "Audit findings," requires us to report known and likely questioned costs greater than \$25,000 for a type of compliance requirement for a major program. While cumulative known questioned costs for all errors did not exceed \$25,000, we determined that likely questioned costs exceeded \$25,000.

Payment Testwork

To determine whether management made capitation payments on behalf of eligible CoverKids members, we tested a random, nonstatistical sample of 60 capitation payments made between July 1, 2021, and June 30, 2022, totaling \$11,315. The sample was taken from a population of 513,326 capitation payments totaling \$122,631,382.

Based on our review, for 5 of 60 payments tested (8%), eligibility caseworkers and TEDS did not verify the members' eligibility, and the members were ineligible for coverage in the month sampled.

• For 1 of 60 CoverKids capitation payments tested, an eligibility caseworker approved an individual for coverage despite information stating the individual had moved out of state and no longer met the Tennessee residency requirement. Although the child was included in a renewal application on March 29, 2022, management could not provide documentation that he had returned to Tennessee prior to that date. As a result of this error, we identified \$1,083 in federal questioned costs and an additional \$258 in state questioned costs.

According to the state plan, the division provides CoverKids coverage to otherwise eligible residents of the state. The state plan further explains that a child's continuous eligibility period ends when, among other things, they are no longer a resident of the state.

- For 1 of 60 CoverKids capitation payments tested, neither TEDS nor an eligibility caseworker terminated coverage for a member once they turned 19. As a result of this error, we identified \$1,514 in federal questioned costs and an additional \$361 in state questioned costs.
 - According to the state plan, the division provides continuous eligibility for CoverKids coverage to eligible members for a period of 12 months. The state plan further explains that a child's continuous eligibility period ends when, among other things, they reach 19 years of age.
- For 3 of 60 CoverKids capitation payments tested, neither TEDS nor an eligibility caseworker terminated coverage for members once their postpartum coverage ended. As a result of these errors, we identified \$1,373 in federal questioned costs and \$328 in state questioned costs.

During the prior audit, we alerted management that its federal grantor, the Centers for Medicare and Medicaid Services (CMS) published guidance through a January 6, 2021, Frequently Asked Questions (FAQ) for the Family First Coronavirus Response Act. This FAQ clarified that agencies should terminate CoverKids coverage for members who qualified for the program due to their pregnancy status at the conclusion of their postpartum period, provided they do not qualify for another program. Management concurred with our findings and began working with the division's TEDS contractor to implement updates that would allow for these terminations.

As part of our current testwork, we discussed with management the FAQ again in response to the current audit results, and management acknowledged that the division should have terminated coverage for the two members who were not U.S. citizens or qualified noncitizens and cited TEDS systems issues as the cause for not doing so. However, management also stated that they were unable to terminate coverage for the other member, as they were a U.S. citizen and therefore may qualify for another program. When division management reached out to CMS for clarification, CMS representatives confirmed on November 18, 2022, that the division should terminate coverage for all members with pregnancy coverage, regardless of citizenship status, once their postpartum period ends.

Extended Postpartum Eligibility Testwork

Due to the ongoing issues with postpartum eligibility, we performed additional testwork for capitation payments made on behalf of pregnant women from our sample to determine whether any additional payments were made outside of their postpartum period. Specifically, we expanded the scope of our testwork to look at all capitation payments paid for the nine individuals during the fiscal year, totaling \$46,618.

We found in our expanded review, that for two individuals, the division ultimately terminated coverage five or more months after the postpartum period. For another individual, although the member was eligible for coverage during the month in our sample the member later became ineligible

and management failed to terminate coverage. As a result of these three additional errors, we identified a total \$14,083 in federal questioned costs and an additional \$3,358 in state questioned costs.

Risk Assessment

We reviewed the Division of TennCare's December 2021 Financial Integrity Act Risk Assessment and determined that management listed the risk of an eligibility caseworker or TEDS performing inaccurate eligibility determinations, case changes, and redeterminations. Management identified two controls to mitigate this risk as it relates to TEDS and three controls to mitigate this risk as it relates to eligibility caseworkers:

- TEDS will generate standard and specialized reports relating to system functionality and worker performance;
- the Compliance and Policy Group (CPG) will monitor the performance of the interfaces that feed information from, and into, TEDS;
- Eligibility Operations Group (EOG) supervisors and CPG staff will review a sample of cases authorized by each direct report;
- CPG will provide training regarding system functionality to new employees, and to existing employees as requested; and
- CPG will perform quality checks on a random sample of case actions performed by EOG employees.

However, based on the results of our review, the controls in place did not identify the conditions noted in this audit.

The U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government* (Green Book) provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies. According to Green Book Principle 7, "Identify, Analyze, and Respond to Risks,"

7.09 . . . When risk response actions do not enable the entity to operate within the defined risk tolerances, management may need to revise risk responses or reconsider defined risk tolerances. Management may need to conduct periodic risk assessments to evaluate the effectiveness of the risk response actions.

EFFECT

When division staff and TEDS do not process CoverKids eligibility determinations and terminations correctly, the division increases the risk of keeping ineligible individuals on its membership rolls,

thereby allowing them to receive CoverKids benefits for which they are not entitled to receive resulting in costs not allowable under the federal Children's Health Insurance Program.

Additionally, federal regulations address actions that the U.S. Department of Health and Human Services (HHS) may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 45 CFR 75.207(b), "Specific award conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;
- requiring additional, more detailed financial reports or additional project monitoring;
- requiring the agency to obtain technical or management assistance; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 45 CFR 75.371, "Remedies for noncompliance," outlines additional actions HHS may take. Depending on the circumstances, these actions may include

- temporarily withholding payments until the noncompliance has been corrected,
- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- initiating suspension or debarment proceedings,
- withholding further awards for the project or program, or
- pursuing other available legal remedies.



RECOMMENDATION

The Assistant Commissioner of Member Services should ensure that the division stays aware of fundamental guidance from its federal grantor on eligibility determinations. The Assistant Commissioner should also ensure that eligibility caseworkers are fully trained so that they understand their responsibilities relating to CHIP eligibility and can properly determine if members are eligible for CoverKids benefits. In addition, the Assistant Commissioner should work with the TEDS contractor to ensure the system fix is operating as designed. Furthermore, the division should determine any additional unallowable payments made on behalf of members whose postpartum eligibility period has ended.

Management should evaluate the effectiveness of control activities for the risks identified in this finding, update the risk assessment as necessary, and take action if deficiencies occur. As part of this process, management should assign staff to continually monitor risks and assess mitigating controls.

MANAGEMENT'S COMMENT

We concur.

For one of the CoverKids child cases, a worker failed to update reported residency information that would have resulted in immediate termination. For the second child case noted, the original worker took appropriate action, but the termination errored out as a business exception and later required manual intervention. Both of these individuals were closed effective November 30, 2022.

The three cases CoverKids Pregnancy cases identified were recently pregnant women who were not removed from the program quickly enough after giving birth, but only two were related to systems issues stemming from COVID-19 system changes. The first new mother was not closed because another member of the household had a pending eligibility segment that would not allow partial authorization. The second individual was not terminated timely due to an issue with a COVID-19 data fix script. The third case was related to a misinterpretation of CMS guidance related to pregnant women. TennCare understood from federal guidance that CHIP pregnant women must be reviewed for coverage in other categories 60 days after giving birth. The misinterpretation occurred in relation to women who were potentially eligible to move to a TennCare Medicaid category after giving birth, but did not return requested verifications. COVID guidance from CMS for the Medicaid population has been to provide continuous coverage in that situation and TennCare inadvertently applied the same guidance to new mothers in the CHIP population. All three of these issues have now been corrected in the eligibility system and anyone impacted has either been terminated or is pending response to new notices. It is important to note that if the Governor's FY2024 budget passes, women in this scenario will be eligible for 12 months post-partum coverage rather than 60 days.

TennCare has all risk assessment mitigation strategies in place and those strategies prevent or reduce a multitude of risks to the program. Although internal controls cannot and do not eliminate 100% of errors, TennCare continues to have dedicated staff monitoring documented mitigation strategies to limit

the number of eligibility errors in our program. These strategies are explicitly designed to reduce program risk and our processes meet and often exceed that standard. While we would love to see absolute perfection in the eligibility program, that is simply not realistic for eligibility operations processing millions of transactions each year. Further, TennCare improves the risk assessment and mitigation strategies through well-established processes to regularly review and update the assessment. This is in addition to the continual monitoring of both the TEDS system and our manual eligibility processes.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

DEPARTMENT OF EDUCATION

Finding 2022-008: As noted in the prior audit, department management did not appropriately calculate grant allocations to local educational agencies

Finding 2022-009: As noted in the prior audit, department management did not calculate and allocate Title IV to local educational agencies in accordance with federal regulations

Finding 2022-010: Department of Education management did not have effective internal controls over maintenance of effort requirements and was unable to provide underlying maintenance of effort documentation for the Special Education Cluster

Finding 2022-011: As noted in the prior audit, program and fiscal staff for the Department of Education did not comply with Federal Funding Accountability and Transparency Act reporting requirements for the Education Stabilization Fund

Finding Number 2022-008

Assistance Listing Number 84.010, 84.367, 84.424, and 84.425U

Program Name Title I Grants to Local Educational Agencies

Supporting Effective Instruction State Grants

Student Support and Academic Enrichment Program

Education Stabilization Fund

Federal Agency Department of Education

State Agency Department of Education

Federal Award Identification S010A170042, S010A180042, S010A190042, S010A200042,

Number S010A210042, S367A180040, S367A190040, S367A200040,

\$367A210040, \$424A180044, \$424A190044, \$424A200044,

S424A210044, and S425U210047

Federal Award Year 2017 through 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Eligibility (84.010, 84.367, 84.424, 84.425U)

Matching, Level of Effort, Earmarking (84.010)

Repeat Finding 2021-015
Pass-Through Entity N/A
Questioned Costs N/A



FINDING

As noted in the prior audit, department management did not appropriately calculate grant allocations to local educational agencies

BACKGROUND

The Tennessee Department of Education (the department) is the pass-through entity for federal programs and distributes funds to the state's 146 local educational agencies (LEAs) under the following programs administered by the U.S. Department of Education (USDOE):

- Title I Grants to Local Educational Agencies¹⁹ (Title I),
- Supporting Effective Instruction State Grants²⁰ (Title II),

¹⁹ Title I Grants to Local Educational Agencies is a federal program to improve the teaching and learning of children who are at risk of not meeting challenging academic standards and who reside in areas with high concentrations of children from low-income families.

²⁰ Supporting Effective Instruction State Grants is a federal program to provide funds to state and local educational agencies to increase student achievement consistent with the state's challenging academic standards; improve the quality and effectiveness of teachers, principals, and other school leaders; increase the number of teachers, principals, and other school leaders who are effective in improving student academic achievement in schools; and provide low-income and minority students greater access to effective teachers, principals, and other school leaders.

- Student Support and Academic Enrichment Program Grants²¹ (Title IV), and
- the Elementary and Secondary School Emergency Relief (ESSER) component of the Education Stabilization Fund.²²

The department received federal funding as presented in **Table 1**.

Table 1
Department's Federal Funding for Fiscal Year 2022 by Program

Program	Total Federal Award Amount	LEA Allocation	State Administration and Activities
Title I	\$323,379,041	\$298,169,009	\$25,210,032
Title II	42,693,753	40,196,169	1,280,812
Title IV	23,860,733	22,667,697	1,193,036
ESSER ²³	2,487,638,081	248,763,808	2,238,874,272

Source: Department documentation.

Department's Responsibilities as a Grant Administrator

As outlined in Title 2, *Code of Federal Regulations* (CFR), Part 200, Section 303, as a grant administrator for federal funds, the department must

(a) Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. . . . (c) evaluate and monitor the non-Federal entity's compliance with statutes, regulations and the terms and conditions of Federal awards. . . . (d) take prompt action when instances of noncompliance are identified including noncompliance identified in audit findings.

Overview of Allocation Distribution by Funding Source

Title I

Title I is comprised of four grant formulas: basic, concentration, targeted, and education finance incentive grants. USDOE determines the amount to allocate to each state and each LEA based on

2022 State of Tennessee Single Audit

²¹ The Student Support and Academic Enrichment Program is a federal program to improve students' academic achievement by providing all students with access to a well-rounded education, improving school conditions for student learning, and improving the use of technology to improve academic achievement and digital literacy of all students.

²² Elementary and Secondary School Emergency Relief is one subprogram of the Education Stabilization Fund, the program under which the U.S. Department of Education was allocated federal relief funds, for the purpose of providing LEAs with emergency relief funds to address the impact of COVID-19 on elementary and secondary schools.

²³ Coronavirus Response and Relief Supplemental Appropriations (CRRSA) Act, ESSER 3.0.

their formula children²⁴ counts. When applicable, the department must then adjust the USDOE allocation amounts

- 1. when LEAs consolidate or separate, when area boundaries are redrawn, or when changes have occurred since the Census Bureau updated its list of LEAs;²⁵ and
- 2. for special LEAs that are not on the list of traditional LEAs provided to the USDOE by the Census Bureau.²⁶

For all students enrolled in special LEAs, the department must determine under which traditional LEA the student is counted. The department uses this information to transfer funding from the traditional LEA to the special LEA based on the formula children criteria.

Once the department adjusts the original USDOE allocation for the special LEAs, it must then further adjust the allocations to ensure each LEA receives at least its hold-harmless amount. ²⁷ The department determines which LEA allocations do not meet the LEAs' hold-harmless amount, and the department proportionately reduces or raises allocations to meet the hold-harmless amount.

Title II

USDOE provides the department with Title II funding totals but does not determine how much should be allocated to each LEA. To allocate Title II funding, the department reduces the total funding by the state's administration and activities set-aside²⁸ and then allocates the remaining funds to the LEAs. The amount allocated to each LEA is determined based on the following:

- 20% based on the number of children ages 5 to 17 residing in the LEA's area; and
- 80% based on the number of children ages 5 to 17 residing in the LEA's area with families below the poverty line.

²⁴ According to 34 CFR 200.70, Formula children include children ages 5 to 17 who are "(1) From families below the poverty level based on the most recent satisfactory data available from the Bureau of the Census; (2) From families above the poverty level receiving assistance under the Temporary Assistance for Needy Families program under Title IV of the Social Security Act; (3) Being supported in foster homes with public funds; and (4) Residing in local institutions for neglected children."

²⁵ For our audit period, this adjustment was not applicable.

²⁶ The department's special LEAs include the Achievement School District, the State Board of Education, and the state's special schools. Tennessee's Special School Districts include the Tennessee School for the Blind, the Tennessee School for the Deaf Knoxville, the Tennessee School for the Deaf, and the Alvin C. York Institute.

²⁷ Hold-harmless requires the department to allocate to an LEA at least a certain percentage of its prior-year allocation—85%, 90%, or 95%, depending on the LEA's proportion of formula children.

²⁸ According to the Elementary and Secondary Education Act of 1965, as amended by the Every Student Succeeds Act, Section 2101(c)(1), "each State that receives an allotment under subsection (b) for a fiscal year shall reserve not less than 95 percent of such allotment to make subgrants to local educational agencies for such fiscal year, as described in section 2102." The department uses the remaining 5% for state administration costs.

To determine the allocation to special LEAs, staff use population counts that they determined during the Title I allocation process as described above.

Title IV and ESSER

The department uses the Title I allocations to determine Title IV and ESSER allocations to LEAs. Title IV allocations should be proportionate to the Title I allocations the LEA received in the **preceding** fiscal year. ESSER allocations should be proportionate to Title I allocations for the **most recent** fiscal year.

PRIOR AUDIT RESULTS

Department's Noncompliance and Inadequate Controls

As we first reported in the 2021 State of Tennessee Single Audit Report (Finding 2021-015), in April 2021, the USDOE's Office of Elementary and Secondary Education (OESE) conducted a performance monitoring review of multiple programs and found the department incorrectly calculated its funding allocations to LEAs under the Title I and Title II programs. Because the department must use the Title I allocations to determine Title IV and ESSER allocations to LEAs, the department also incorrectly allocated these programs. OESE stated in the Tennessee Consolidated Performance Review Report #2 of 2 FY 2021, dated November 30, 2021,²⁹ that for the special LEAs, the department

determines their allocations for [Title I and Title II] based on their enrollment. This approach is inconsistent with the requirements . . . for Title I, Part A because [the department] does not derive a Title I, Part A formula count for these LEAs or determine whether they meet the eligibility criteria under each formula. The approach is also inconsistent with the Title II, Part A requirements . . . because [the department] is allocating 100 percent based on the number of students in the LEA rather than 20 percent.

OESE also found that the department did not apply hold-harmless requirements for Title I for each of the four formula grants. The department instead determined if LEAs met hold-harmless requirements based on the **total** Title I allocations.

As noted in our prior finding, department management failed to update their allocation procedures to conform to the 2016 Every Student Succeeds Act (ESSA), which changed the Title I federal allocations methodology beginning in 2018. Specifically, management stated that turnover contributed to staff missing the change to ESSA requirements and, as such, the Title I allocation process was never updated to reflect the changes to the law. As a result, management and staff were unaware of the allocation problems until OESE performed their review and released their report.

²⁹ Tennessee Consolidated Performance Review Reports can be found at https://oese.ed.gov/files/2021/11/TDOE-Performance-Review-Report-Part-1.pdf and https://oese.ed.gov/files/2021/11/TDOE-Performance-Monitoring-Review-Report-2.pdf

Department management concurred and stated,

The department's Chief of Districts and Schools will continue to work with the U.S. Department of Education to finalize and obtain approval of a corrective action plan and once approved will promptly address the LEAs Title I, II and Title IV allocations for fiscal years 2018 through 2022 as needed.

Management in its six-month follow-up stated,

We are actively working with U.S. Dept of Education (USDOE) to correct prior years, including if allocations should be adjusted retroactively. USDOE has approved FY2018 and FY2019 corrections and are reviewing proposed FY2020 - FY2023 corrections. USDOE approval is needed before finding 2021-015 can be considered fully corrected. Corrections are implemented as received. Estimated completion date is 3/31/23.

CURRENT CONDITION AND CAUSE

Status of Corrective Action to Address Lack of Internal Control and Noncompliance

Based on the 2021 performance monitoring review conducted by the USDOE's Office of Elementary and Secondary Education, the department began working with OESE in late summer/fall of 2021 to develop and implement corrective action. As part of their corrective action, management has begun working with OESE to develop an updated allocation process to calculate Title I and Title II allocations in accordance with the current federal regulations and is continuing to work with OESE to recast all affected years, 2018 through 2022.

Based on our discussions with management and review of OESE approved allocations, as of January 2023, the department has provided and OESE has approved the 2018, 2019, and 2020 allocations. Management also indicated that OESE is currently reviewing the 2021 and 2022 fiscal year allocations and that they still expect approvals by March 2023.

Given management's ongoing involvement with OESE to obtain approval for the remaining fiscal year allocations (2021 and 2022), department management had to process the current allocations based on incorrect data; therefore, we did not perform allocation testwork for this audit scope. Management plans to amend/adjust these current allocations once they have approval from OESE regarding these two prior fiscal years. We, however, are reporting this finding to fulfill our reporting responsibilities under the Office of Management and Budget's Compliance Supplement and the requirement of 2 CFR 200.

Current Risk Assessment

Because of the issues we identified, we reviewed the department's December 2021 Financial Integrity Act Risk Assessment and determined that management listed the risk of "Noncompliance with the specific requirements that are unique to each Federal program and are found in the laws, regulations,

compliance supplement, and the provisions of contract or grant agreements pertaining to the program" and identified controls to mitigate the risk including "Staff participates in regular training to be aware of all rules, regulations and laws." However, we determined department management did not identify this risk in all divisions that provide oversight of federal programs. Without having appropriate risk response to identify, analyze, and respond to changes, management fails to mitigate the risk and increases the likelihood of error and noncompliance.

EFFECT

Federal regulations address actions that federal agencies may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 2 CFR 200.208(c), "Specific conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;
- requiring additional, more detailed financial reports or additional project monitoring;
- requiring the agency to obtain technical or management assistance; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 2 CFR 200.339, "Remedies for noncompliance," outlines additional actions the federal agency may take. Depending on the circumstances, these actions may include

- temporarily withholding payments until the noncompliance has been corrected,
- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- suspending or debarring the agency,
- withholding further awards for the project or program, or
- pursuing other available legal remedies.

CRITERIA

Title I

In its review report, OESE summarized 34 CFR 200.72 and stated that for each special LEA, management

must estimate the number of Title I, Part A formula children for that LEA by deriving the equivalent of the most recently available poverty estimates from the U.S. Census Bureau's Small Area and Income Population Estimates (SAIPE) branch, which the Department provides to each [state]. [A state] must then use the derived formula count to determine whether the LEA meets the eligibility criteria under each Title I, Part A formula.

In addition, 34 CFR 200.73 indicates that a state "may not reduce the allocation of an eligible LEA below the hold-harmless amounts" and requires the state to "apply the hold-harmless requirement separately for basic grants, concentration grants, targeted grants, and education finance incentive grants."

Title II

OESE explained in their review that, according to the Elementary and Secondary Education Act, the department must allocate Title II funds in the following manner:

- 20 percent of these funds to LEAs based on the relative number of individuals ages 5 through 17 who reside in the area the LEA serves based on the most recently available data from the U.S. Census Bureau's SAIPE branch or equivalent data derived by the [department] for LEAs for which SAIPE estimates are not available; and
- 80 percent of these funds to LEAs based on the relative numbers of individuals ages 5 through 17 who reside in the area the LEA serves and who are from families with incomes below the poverty line (based on the most recently available data from the U.S. Census Bureau's SAIPE branch or equivalent data derived by the [state] for LEAs for which SAIPE estimates are not available).

Title IV

According to Section 4105(a)(1) of the Elementary and Secondary Education Act of 1965, as amended by the Every Student Succeeds Act,

From the funds reserved by a State under section 4104(a)(1), the State shall allocate to each local educational agency in the State that has an application approved by the State educational agency under section 4106 an amount that bears the same relationship to the total amount of such reservation as the amount the local educational agency received under subpart 2 of part A of title I for the preceding fiscal year bears to the total amount received by all local educational agencies in the State under such subpart for the preceding fiscal year.

ESSER

According to Section 2001(d)(1) of the American Rescue Plan Act of 2021 (ARP Act),

Each State shall allocate not less than 90 percent of the grant funds awarded to the State under this section as subgrants to local educational agencies (including charter schools that are local educational agencies) in the State in proportion to the amount of funds such local educational agencies and charter schools that are local educational agencies received under part A of title I of the Elementary and Secondary Education Act of 1965 in the most recent fiscal year.

Risk Assessment

The U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government* (Green Book) provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies. According to Green Book Principle 7, "Identify, Analyze, and Respond to Risks,"

7.02 . . . Management identifies risks throughout the entity to provide a basis for analyzing risks. Risk assessment is the identification and analysis of risks related to achieving the defined objectives to form a basis for designing risk responses.

7.09 . . . When risk response actions do not enable the entity to operate within the defined risk tolerances, management may need to revise risk responses or reconsider defined risk tolerances. Management may need to conduct periodic risk assessments to evaluate the effectiveness of the risk response actions.



RECOMMENDATION

Management should continue working with OESE to recalculate LEA allocations and make whole the underfunded LEAs. After management recalculates allocations and OESE approves the revisions, management should also finalize and implement their policies and procedures governing the allocations to ensure staff responsible for performing and reviewing federal award calculations are aware of current federal requirements.

Management should identify all risks and implement effective controls to address the risks noted in this finding, update the risk assessment as necessary, and take action if deficiencies occur. Management should ensure that risks and controls identified in one program area are also

identified in other program areas, if applicable. As part of this process, management should assign staff to continually monitor risks and assess mitigating controls.

MANAGEMENT'S COMMENT

The department concurs with this finding. The department's Chief Operations Officer and Deputy Commissioner will continue to work with the U.S. Department of Education to finalize and obtain approval of a corrective action plan and, once approved will promptly address the LEAs Title I, Part A; Title II, Part A; and Title IV, Part A allocations for fiscal years 2018 through 2022 as needed.

The department's Division of Local Finance and Division of Federal Programs and Oversight will implement revised controls to address the risks noted in this finding. This work will include updating the department's risk assessment as necessary, professional development, and taking the necessary actions if deficiencies are identified. Internal controls will be developed to ensure that staff responsible for performing and reviewing federal award calculations are aware of current federal requirements. Moving forward, the department's Office of Finance will serve as a secondary internal check before annual allocations are released.

Finding Number 2022-009 ALS Number 84.424

Program Name Student Support and Academic Enrichment Program

Federal Agency Department of Education
State Agency Department of Education

Federal Award Identification S424A180044, S424A190044, S424A200044, and

Number S424A210044

N/A

Federal Award Year 2018 through 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Eligibility
Repeat Finding 2021-016
Pass-Through Entity v N/A



FINDING

Questioned Costs

As noted in the prior audit, department management did not calculate and allocate Title IV to local educational agencies in accordance with federal regulations

BACKGROUND

The Department of Education (the department) is the pass-through entity for the Student Support and Academic Enrichment program³⁰ (Title IV), which is administered by the U.S. Department of Education (USDOE). The state department awards Title IV funds primarily to subrecipients, commonly known as the local educational agencies (LEAs).

To be eligible for Title IV funds, the LEA must have received Title I allocations in the state's previous fiscal year. Each fiscal year, based on a federal grant formula, the department's Office of the Chief Financial Officer (OCFO) calculates how much to allocate to each LEA. Each eligible LEA receives a minimum of \$10,000³¹ in Title IV funding. Currently, the state has 146 LEAs, and because all received Title I funds in FY2021, they were all eligible to receive Title IV funding in FY2022.

The LEA can use the Title IV funds to accomplish the program's objective to improve students' academic achievement, or the LEA has the option to transfer the Title IV funds for use as additional

³⁰ Student Support and Academic Enrichment Program Title IV, Part A, is a federal program to improve students' academic achievement by providing all students with access to a well-rounded education, improving school conditions for student learning, and increasing the use of technology to enhance academic achievement.

³¹ According to Section 4105(a)(2) of the Elementary and Secondary Education Act of 1965, as amended by the Every Student Succeeds Act, no allocation to a local educational agency under this subsection may be made in an amount that is less than \$10,000.

funds for other programs to improve the teaching and learning of children. If the LEA decides to use the funds for Title IV program objectives, the LEA must submit an application describing how they will use the funds to improve students' academic achievement.³²

PRIOR AUDIT RESULTS

As reported in the prior audit, management did not ensure compliance with the federal Every Student Succeeds Act³³ (ESSA) that requires the department to use **prior** fiscal year Title I LEA allocations as the basis for its calculation of Title IV funds. Instead, we found that OCFO staff used **current** fiscal year Title I LEA allocations. Additionally, since Title I allocations are the basis for Title IV allocations, and the prior year's Title I allocations were also incorrect (see prior **Finding 2021-015**), neither management nor we were able to recalculate or determine the correct Title IV allocations for fiscal year 2021.

Management concurred with our finding and stated the department's Chief of Districts and Schools will work with USDOE to finalize and obtain approval of a corrective action plan. Management stated once USDOE approved a corrective action plan, they will address the LEAs' Title I and Title IV allocations for fiscal years 2018 through 2022 as needed.

In the department's six-month follow-up, department management stated they were actively working with USDOE to correct fiscal year 2018 through 2022 Title I and Title IV allocations and estimated a completion date of March 2023.

CURRENT CONDITION AND CAUSE

Status of Corrective Action

Based on our review of the department's fiscal year 2022 Title IV LEA allocations, management continued to use the **current** fiscal year Title I allocations instead of the **prior** fiscal year, which resulted in continued noncompliance. Management stated they began the allocation process for fiscal year 2022 during March 2021. Since management was not informed of Finding 2021-016 until March 2022, management did not implement corrective action for the fiscal year 2022 allocations. According to the Chief Financial Officer, the fiscal year 2023 allocations are based on the prior fiscal year Title I allocations, which we will follow up on in the 2023 Single Audit.

³² According to Section 4106(a)(1) of the Elementary and Secondary Education Act of 1965, as amended by the Every Student Succeeds Act, to be able to receive an allocation, a local educational agency is required to submit an application to the state educational agency.

³³ The Every Student Succeeds Act, passed in December 2015, is a federal law that governs the U.S. K–12 public education policy. The law replaced its predecessor, the No Child Left Behind Act.

As a result of the continued noncompliance stated above, we did not perform Title IV allocation testwork that was dependent upon the Title I base year for this audit scope; however, we did perform testwork to ensure each eligible LEA received a minimum amount of \$10,000 in Title IV allocations and received department approval on submitted applications.

Although we did not perform the base-year allocation testwork as noted above, we are reporting this finding to fulfill our reporting responsibilities under Office of Management and Budget's Compliance Supplement and the requirement of Title 2, *Code of Federal Regulations*, Part 200.

Risk Assessment

Because of the issues we identified during our audit, we reviewed the department's December 2021 Financial Integrity Act Risk Assessment and determined that management listed the risk of inadequate controls over the data and the funding calculation for ESSA allocations for school districts. Management listed "experienced staff with detailed understanding of the mechanics" as a control to mitigate the risk; however, the control, as noted by management in our discussions, was adversely impacted due to turnover of experienced staff. Without having an appropriate risk response to identify, analyze, and respond to changes, management fails to mitigate the risk and increases the likelihood of error and noncompliance.

The U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government* (Green Book) provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies. According to Green Book Principle 7, "Identify, Analyze, and Respond to Risks,"

7.09 . . . When risk response actions do not enable the entity to operate within the defined risk tolerances, management may need to revise risk responses or reconsider defined risk tolerances. Management may need to conduct periodic risk assessments to evaluate the effectiveness of the risk response actions.

According to Principle 9, "Identify, Analyze, and Respond to Change,"

9.03 Conditions affecting the entity and its environment continually change. Management can anticipate and plan for significant changes by using a forward-looking process for identifying change. Management identifies, on a timely basis, significant changes to internal and external conditions that have already occurred or are expected to occur. Changes in internal conditions include changes to the entity's programs or activities, oversight structure, organizational structure, personnel, and technology. Changes in external conditions include changes in the governmental, economic, technological, legal, regulatory, and physical environments. Identified significant changes are communicated across the entity through established reporting lines to appropriate personnel.

CRITERIA

According to section 4105(a)(1) of the Elementary and Secondary Education Act of 1965, as amended by ESSA,

From the funds reserved by a State under section 4104(a)(1), the State shall allocate to each local educational agency in the State that has an application approved by the State educational agency under section 4106 an amount that bears the same relationship to the total amount of such reservation as the amount the local educational agency received under subpart 2 of part A of title I for the preceding fiscal year bears to the total amount received by all local educational agencies in the State under such subpart for the preceding fiscal year.

EFFECT

When LEAs do not receive funding as intended by both the federal and state grantors, the underfunded LEAs may lose opportunities to accomplish the program's objective to improve students' academic achievement. In addition, when the state department allocates LEA funding above the prescribed formula, management may have to identify new funding sources to avoid the potential negative consequences associated with asking LEAs to repay/refund the overallocation resulting from the department's error.



RECOMMENDATION

The Commissioner should establish the necessary internal controls to ensure staff have the knowledge and expertise to carry out the objectives of the federal program. The Commissioner should also ensure that department staff perform the Title IV allocation calculations in accordance with program guidance and provide LEAs with the appropriate allocations as soon as feasible. Management and staff should continue to work with the U.S. Department of Education to finalize and obtain approval for their corrective action plan and once approved promptly address the LEAs' Title I and Title IV allocations as needed.

Management should implement effective controls to address the risks noted in this finding, update the risk assessment as necessary, and take action if deficiencies occur. As part of this process, management should assign staff to continually monitor risks and assess mitigating controls.

MANAGEMENT'S COMMENT

The department concurs with this finding. The department's Chief Operations Officer and Deputy Commissioner will continue to work with the U.S. Department of Education to finalize and obtain approval of a corrective action plan and, once approved will promptly address the LEAs Title I, Part A; Title II, Part A; and Title IV, Part A allocations for fiscal years 2018 through 2022 as needed.

The department's Division of Local Finance and Division of Federal Programs and Oversight will implement revised controls to address the risks noted in this finding. This work will include updating the department's risk assessment as necessary, professional development, and taking the necessary actions if deficiencies are identified. Internal controls will be developed to ensure that staff responsible for performing and reviewing federal award calculations are aware of current federal requirements. Moving forward, the department's Office of Finance will serve as a secondary internal check before annual allocations are released.

Finding Number 2022-010

Assistance Listing Number 84.027 and 84.173

Program Name Special Education Cluster
Federal Agency Department of Education

State Agency Department of Education

State Agency Department of Education

Federal Award Identification H027A170052, H027A180052, H027A190052, H027A200052,

H027A210052, H027X210052, H173A180095, H173A190095,

H173A200095, H173A210095, and H173X210095

Federal Award Year 2017 through 2022

Finding Type Material Weakness and Noncompliance
Compliance Requirement Matching, Level of Effort, Earmarking

Repeat Finding N/A
Pass-Through Entity N/A
Questioned Costs N/A

Number



FINDING

Department of Education management did not have effective internal controls over maintenance of effort requirements and was unable to provide underlying maintenance of effort documentation for the Special Education Cluster

BACKGROUND

The U.S. Department of Education (USDOE) provides federal grant funds through the Individuals with Disabilities Education Act (IDEA) to assist states in providing children with disabilities a free, appropriate public education. The Tennessee Department of Education (the department) is subject to federal Level of Effort - *Maintenance of Effort* (MOE) requirements, which prohibit a state from reducing state financial support for special education below the amount of support provided in the prior fiscal year. Known as maintenance of financial support (MFS), the requirement is intended to ensure that the state sets aside sufficient funds for special education and related services.

To receive special education funds, the department is required to submit an annual application, which includes a section that allows the department to demonstrate compliance with maintenance of effort requirements. If the department fails to comply with this requirement, USDOE may reduce the state's federal funding for educational activities in subsequent fiscal years.

To calculate the IDEA MOE amounts, various staff members within the department's Division of Special Populations utilize the MFS workbook maintained by the Assistant Commissioner for Special Populations on their personal hard drive. This workbook contains the various sources of state funding for special education programs. This funding is summed and compared to the prior year's funding to

ensure that the state is spending an adequate amount to meet MOE requirements. Once the MFS number is calculated and included on the next year's funding application, the department submits the application to USDOE.

CONDITION AND CAUSE

Special Education Cluster: Management Was Unable to Demonstrate Maintenance of Effort Compliance Due to Missing Documentation

Management did not have any written policies and procedures over the MOE preparation and review process and the preservation of documentary evidence to demonstrate compliance with federal regulations. When we requested the MFS workbook, department leadership looked for documentation and stated that all documentation relating to MOE for our audit period was stored on a laptop hard drive that belonged to the former Assistant Commissioner for Special Populations. When the assistant commissioner left the department in October 2021, the department wiped the laptop's hard drive of its contents and reassigned it before we began our audit work. Department leadership stated that this hard drive contained the only copy of the calculations and inputs used to demonstrate compliance with the IDEA MOE requirements. When the department wiped the hard drive, they effectively erased all relevant documentation, and without this documentation, management was unable to demonstrate how or if they met the IDEA MOE requirements.

Additionally, current management stated that because of the missing documentation, they were not aware if a supervisor reviewed the 2022 IDEA application before it was submitted to USDOE.

Risk Assessment

We reviewed the department's December 2021 Financial Integrity Act Risk Assessment and determined management did not identify a risk of noncompliance with MOE fiscal calculations and, as such, did not establish control activities to ensure compliance with MOE reporting requirements.

CRITERIA

Noncompliance and Internal Controls

According to "Auditee Responsibilities," Title 2, *Code of Federal Regulations*, Part 200, Section 508(d), "the auditee must . . . provide the auditor with access to personnel, accounts, books, records, supporting documentation, and other information as needed for the auditor to perform the audit required by this part."

Additionally, according to 2 CFR 200.303, the non-Federal entity must

a. Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in

compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States or the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

- b. Comply with the U.S. Constitution, Federal statutes, regulations, and the terms and conditions of the Federal awards.
- c. Evaluate and monitor the non-Federal entity's compliance with statutes, regulations and the terms and conditions of Federal awards.
- d. Take prompt action when instances of noncompliance are identified including noncompliance identified in audit findings.
- e. Take reasonable measures to safeguard protected personally identifiable information and other information the Federal awarding agency or pass-through entity designates as sensitive or the non-Federal entity considers sensitive consistent with applicable Federal, State, local, and tribal laws regarding privacy and responsibility over confidentiality.

Furthermore, the U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government* (Green Book) provides guidance to management for maintaining documentation of its internal control system. Green Book Principle 3.10, "Documentation of the Internal Control System," states,

Effective documentation assists in management's design of internal control by establishing and communicating the who, what, when, where, and why of internal control execution to personnel. Documentation also provides a means to retain organizational knowledge and mitigate the risk of having that knowledge limited to a few personnel, as well as a means to communicate that knowledge as needed to external parties, such as external auditors.

Risk Assessment

The Green Book provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies. According to Principle 7 of the Green Book, "Identify, Analyze, and Respond to Risks,"

7.02 Management identifies risks throughout the entity to provide a basis for analyzing risks. Risk assessment is the identification and analysis of risks related to achieving the defined objectives to form a basis for designing risk responses.

EFFECT

Without a proper system of internal controls over MOE, which includes a complete and comprehensive review of the special education MFS workbook, the risk increases that department staff will miscalculate and not accurately determine the state's compliance with federal requirements. If a miscalculation results in management making the wrong determination about the state's compliance,

the department risks a reduction of federal funding for educational activities in subsequent award years. This could diminish the department's capacity to provide sufficient oversight, monitoring, and technical assistance to the local educational agencies that provide services to students.

Additionally, wiping the hard drive of a member of senior leadership without saving the contents elsewhere represents a significant risk to the department. Not only was the department unable to provide auditors with the necessary documentation as relates to the topic at hand, but any additional sensitive department data stored on the hard drive was also lost.



RECOMMENDATION

The Commissioner should work with appropriate program and fiscal staff to ensure sufficient controls are in place for MOE that includes a complete supervisory review of their MOE calculations to ensure compliance. Management should evaluate the effectiveness of the control activities for this risk and update the department's annual risk assessment to reflect any new controls management implements.

Department managers should also take steps to ensure that documents are maintained and are not tied to a specific employee's hardware. For data stored on physical storage devices, the department should review and save all relevant data before hardware is erased and reassigned.

MANAGEMENT'S COMMENT

The department concurs with this finding. The Chief Academic Officer and Chief Operations Officer will collaborate to create sufficient controls for the calculation of MOE, which will include at minimum a complete supervisory review of their MOE calculations to ensure compliance. Management will evaluate the effectiveness of the control activities for this risk and update the department's annual risk assessment to reflect any new controls management implements. Internal controls will be developed to ensure that staff responsible for performing and reviewing federal award calculations are aware of current federal requirements. Moving forward, the department's Office of Finance will serve as a secondary internal check before MOE is submitted.

Further, the Chief Operations Officer, Chief Information Officer, and Director of Human Resources will create a process to ensure documents are maintained and are not tied to a specific employee's hardware, including but not limited to data stored on a physical storage device.

Finding Number 2022-011

Assistance Listing Numbers 84.425U and 84.425W

Program Name Education Stabilization Fund
Federal Agency Department of Education

State Agency Department of Education

Federal Award Identification

Number S425U210047 and S425W210044

Federal Award Year 2021 and 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Reporting
Repeat Finding 2021-017
Pass-Through Entity N/A

Questioned Costs N/A



FINDING

As noted in the prior audit, program and fiscal staff for the Department of Education did not comply with Federal Funding Accountability and Transparency Act reporting requirements for the Education Stabilization Fund

BACKGROUND

The Department of Education (the department) is the pass-through entity for the Education Stabilization Fund (ESF), which is administered by the U.S. Department of Education. ESF combines federal disaster relief funding managed by the U.S. Department of Education from the Coronavirus Aid, Relief, and Economic Security Act; the Coronavirus Response and Relief Supplemental Appropriations Act, 2021; and the American Rescue Plan Act of 2021. The ESF is composed of 23 subprograms including

- the Elementary and Secondary School Emergency Relief (ESSER) Fund,
- the American Rescue Plan Elementary and Secondary School Emergency Relief (ARP-ESSER),
- the Governor's Emergency Education Relief Fund,
- the Emergency Assistance to Non-Public Schools Fund, and
- the American Rescue Plan Elementary and Secondary School Emergency Relief Homeless Children and Youth (ARP-HCY).

Reporting for the Federal Funding Accountability and Transparency Act

The Federal Funding Accountability and Transparency Act (FFATA) requires the department to report subrecipient subaward financial information through the FFATA Subaward Reporting System (FSRS) for all subawards over \$30,000. According to federal regulations, reports are due "no later than the end of the month following the month in which the obligation was made." The subaward information in FSRS is then available to the public on the USA Spending website for transparency. Key data elements are included in the report such as the awardee name, award amount, the Data Universal Numbering System number or Universal Entity Identifier, and the subaward obligation/action date.

For the ESF, the department's program staff determine the eligible award amount throughout the year for each subrecipient and enter the amount in ePlan, the department's grants management system. For the subrecipient to receive the grant awards, program staff require the subrecipient to submit an application through ePlan summarizing how the subrecipient plans to use the grant funds to achieve the program objectives. Once staff review and the applicable subprogram's director approves the application, the subrecipient can request reimbursement from the grant award. Upon application approval (identified as obligated/action date in the system) the grants funds are considered obligated.

PRIOR AUDIT RESULTS

We reported in our prior finding that out of 87 ESF subawards sampled, we found that fiscal staff did not report and/or did not timely report 25 subawards (29%). In response to the prior audit finding, management stated they planned to implement effective controls to address risks noted with ESF FFATA reporting and to develop additional controls to mitigate these risks. In addition, management stated that they implemented FFATA training as part of the onboarding process for new hires.

CONDITION AND CAUSE

Based on inquiries with the department's fiscal director, we found that while management reported all ESF subawards, management still has not developed adequate internal control activities to ensure timely FFATA reporting for the ESF subawards. Unlike other programs at the department, ESF subawards can occur throughout the year and are not tied to a defined award period.

From ePlan, we obtained a population of 312 ESF subawards allocated to subrecipients during FY 2022, 225 of which were allocations greater than \$30,000. We selected a nonstatistical random sample of 40 subawards greater than \$30,000 to determine if the department complied with FFATA reporting requirements. See **Table 1** for a breakdown of each subprogram.

Table 1
Total ESF Subawards by ESF Subprogram*

	ARP-ESSER	ARP-HCY	Total ESF
Number of all subawards	146	166	312
Total dollar amount of all subawards	\$2,238,874,273	\$14,081,937	\$2,252,956,210
Number of subawards \$30,000 and greater	146	79	225
Total dollar amount of subawards \$30,000 and greater	\$2,238,874,273	\$12,979,211	\$2,251,853,484

Source: Obtained from ePlan.

Based on our work, we found that fiscal staff did not report 7 of 40 ESF subawards (18%) by the end of the month following the month management obligated the funds. We asked the fiscal director what prevented staff from fulfilling the FFATA requirements for these seven subawards, and he stated that program staff had not provided fiscal staff with the subaward letters and thus fiscal staff were unaware the awards had been made.

For the remaining 33 subawards tested, the fiscal director batch reported these subawards in the federal FSRS using a "date" that actually preceded the subaward application approval date (and thus before the grant was technically obligated) in ePlan. When we asked the fiscal director to explain the "obligation date" that he selected for FSRS reporting, he was unable to provide a reason for the date he used. Given that program staff did not provide fiscal staff with the subaward letters, the fiscal director was unable to determine when FFATA reporting should begin. See **Table 2** for a breakdown of noncompliance and **Table 3** for details related to the seven late reports.

Table 2
FFATA Noncompliance for ESF

Transactions Tested	Subaward Not Reported	Report Not Timely		Subaward Missing Key Data Elements
40	0	7	0	0
Dollar Amount of Tested Transactions	Subaward Not Reported	Report Not Timely		Subaward Missing Key Data Elements
\$855,283,790	\$0	\$845,316	\$0	\$0

Source: Information obtained from ePlan and FSRS.

^{*}Subawards reportable in fiscal year 2022.

Table 3

Late ESF FFATA Reporting

Subrecipient	Program	Obligation/Action Date*	Submitted Report Date in FSRS	No. of Days Late
1	ARP-HCY	10/12/2021	2/17/2022	79
2	ARP-HCY	7/6/2021	2/17/2022	170
3	ARP-HCY	11/10/2021	2/17/2022	48
4	ARP-HCY	8/27/2021	2/17/2021	140
5	ARP-HCY	10/5/2021	11/14/2022	349
6	ARP-HCY	10/7/2021	11/14/2022	349
7	ARP-HCY	10/15/2021	11/14/2022	349

Source: Information reported in ePlan and FSRS.

We met with management on December 6, 2021, to discuss the results of our 2021 Single Audit work related to FFATA, which was after the obligation dates of the subawards reported late; however, these subawards were not reported until February and November of 2022. The process during our audit period for these subawards did not change from the prior year.

Risk Assessment

We reviewed the department's December 2021 Financial Integrity Act Risk Assessment and determined that management listed the risks of timely FFATA reporting to FSRS; however, management labeled the risk "not applicable" and did not include a mitigating control.

CRITERIA

Reporting

Appendix A to "Reporting Subaward and Executive Compensation Information," Title 2, *Code of Federal Regulations* (CFR), Part 170, states:

a. Reporting of first-tier subawards.

Applicability. Unless you are exempt as provided in paragraph d. of this award term, you must report each action that equals or exceeds \$30,000 in Federal funds for a subaward to a non-Federal entity or Federal agency (see definitions in paragraph e. of this award term).

- 2. Where and when to report.
 - i. The non-Federal entity or Federal agency must report each obligating action described in paragraph a.1. [the previous paragraph] of this award term to http://www.fsrs.gov.

^{*}The date in ePlan that the application was approved and funds were obligated.

- ii. For subaward information, report no later than the end of the month following the month in which the obligation was made. (For example, if the obligation was made on November 7, 2010, the obligation must be reported by no later than December 31, 2010.)
- 3. What to report. You must report the information about each obligating action that the submission instructions posted at http://www.fsrs.gov specify.

Risk Assessment

The U.S. Government Accountability Office's Standards for Internal Control in the Federal Government (Green Book) provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies. According to Green Book Principle 7.01, "Identify, Analyze, and Respond to Risks,"

Management should identify, analyze, and respond to risks related to achieving the defined objectives.

Attributes

The following attributes contribute to the design, implementation, and operating effectiveness of this principle:

- Identification of Risks
- Analysis of Risks
- Response to Risks

EFFECT

Not meeting the FFATA requirements increases the likelihood that the public will not have access to transparent and accurate information regarding expenditures of federal awards. Additionally, federal regulations address actions that federal agencies may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 2 CFR 200.208(c), "Specific conditions," these actions may include the following:

- Requiring payments as reimbursements rather than advance payments;
- Withholding authority to proceed to the next phase until receipt of evidence of acceptable performance within a given performance period;
- Requiring additional, more detailed financial reports;
- Requiring additional project monitoring;
- Requiring the non-Federal entity to obtain technical or management assistance; or
- Establishing additional prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 2 CFR 200.339, "Remedies for noncompliance," outlines additional actions the federal agency may take. Depending on the circumstances, these actions may include the following:

- Temporarily withhold cash payments pending correction of the deficiency by the non-Federal entity or more severe enforcement action by the Federal awarding agency or passthrough entity.
- Disallow (that is, deny both use of funds and any applicable matching credit for) all or part of the cost of the activity or action not in compliance.
- Wholly or partly suspend or terminate the Federal award.
- Initiate suspension or debarment proceedings as authorized under 2 CFR part 180 and Federal awarding agency regulations (or in the case of a pass-through entity, recommend such a proceeding be initiated by a Federal awarding agency).
- Withhold further Federal awards for the project or program.
- Take other remedies that may be legally available.



RECOMMENDATION

The Commissioner of the Department of Education should require program staff to provide all subaward information to allow the department's fiscal director to meet FFATA reporting requirements. Management and staff should ensure that effective internal controls, including better communication, are developed and implemented to address the FFATA risks involving ESF grant awards as noted in this finding. Management should ensure the appropriate staff members understand the FFATA reporting requirements and report applicable subawards in accordance with those reporting requirements.

MANAGEMENT'S COMMENT

The department concurs with this finding. The Assistant Commissioner of Federal Programs and Oversight will create a process of internal controls, including a structure for better communication to ensure the appropriate staff members understand the FFATA reporting requirements and report applicable subawards in accordance with those reporting requirements. This work will include updating the department's risk assessment as necessary, professional development, and taking the necessary actions if deficiencies are identified. Internal controls will be developed to ensure that staff across fiscal, compliance and program teams responsible for performing and reviewing FFATA understand the current federal requirements.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

DEPARTMENT OF MILITARY

Finding 2022-012: Management of the Tennessee Department of Military did not have adequate internal controls to ensure information provided to the federal grantor was complete and accurate, which resulted in inaccurate reporting

Finding Number 2022-012
Assistance Listing Number 97.036

Program Name Disaster Grants – Public Assistance (Presidentially Declared Disasters)

Federal Agency Department of Homeland Security

State Agency Department of Military

Federal Award Identification FEMA-1909-DR-TN, FEMA-3473-EM-TN,

Number FEMA-3576-EM-TN, FEMA-4427-DR-TN,

FEMA-4471-DR-TN, FEMA-4476-DR-TN, FEMA-4514-EM-TN, FEMA-4541-DR-TN, FEMA-4550-DR-TN, FEMA-4594-DR-TN, FEMA-4601-DR-TN, FEMA-4609-DR-TN,

FEMA-4637-DR-TN, and FEMA-4645-DR-TN

Federal Award Year 2010 through 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Reporting

Repeat Finding N/A
Pass-Through Entity N/A
Questioned Costs N/A



FINDING

Management of the Tennessee Department of Military did not have adequate internal controls to ensure information provided to the federal grantor was complete and accurate, which resulted in inaccurate reporting

BACKGROUND

The Federal Emergency Management Agency (FEMA) provides grant funding to the Tennessee Emergency Management Agency (TEMA) within the Department of Military to help TEMA fulfill its mission to coordinate preparedness, response, and recovery from man-made, natural, and technological hazards in a professional and efficient manner. As part of the federal-state partnership, FEMA requires the department to report on the use of the federal funds in three ways: SF-425 quarterly reports, Quarterly Progress Reports (QPRs), and Federal Funding Accountability and Transparency Act (FFATA) reporting.

CONDITION, CAUSE, AND CRITERIA

The Department of Military did not have an effective system of internal controls to ensure that the department provided the federal grantor (FEMA) with complete and accurate information for SF-425 Federal Financial Reports, QPRs, and FFATA reports.

SF-425

Per the FEMA grant award, recipients are required to submit complete and accurate SF-425 Federal Financial Reports at least quarterly throughout the period of performance for each open Public Assistance disaster grant.

We tested all 17 SF-425 reports for open public assistance disaster grants for the quarter ended March 2022. Based on the testwork performed, management did not completely or accurately complete portions of the SF-425 submitted to FEMA for 14 of 17 reports tested (82%).

Table 1
Summary of SF-425 Testwork results

SF-425 Line Description	Total Over- and (Under)-reported lines on the SF-425
Cash receipts	\$ 368,481.72
Cash on hand	\$ 368,481.72
Total federal funds authorized	\$ (38,331,806.82)
Federal share of expenditures	\$ (44,909,806.82)
Total federal share	\$ (44,909,806.82)
Unobligated balance of federal funds	\$ 6,578,649.57

Management also reported administrative costs using the incorrect allocation percentage, resulting in incorrect amounts for the total recipient share required and remaining recipient share to be provided.

For these particular errors, while inaccurately reported, they did not result in a negative financial impact to the federal grantor.

According to Department of Military management, the department experienced turnover with personnel who prepared and reviewed the SF-425 during fiscal year 2022. The new accountant's and reviewer's inexperience with public assistance and SF-425 preparation and misunderstandings within the department resulted in inaccurate and incomplete reports. The accountant did receive training; however, the training and subsequent reviews were not adequate to prevent errors in the preparation of the reports.

QPRs

FEMA requires disaster grant award recipients to submit QPRs for all ongoing large projects. According to Title 44, Code of Federal Regulations (CFR), Part 206, Section 204(f), "Project Performance," FEMA and the agency will determine the due date for the first report, and subsequent reports will be due quarterly after that date.

We tested a sample of 25 QPRs for ongoing large projects for the quarter ended March 2022. We noted that TEMA personnel did not completely or accurately report the required elements for 22 disaster grants (88%) and project worksheets, including reporting prior-quarter values, eliminating projects from required reports, not reporting all drawdowns, incorrectly reporting or not reporting time extensions or completion dates, and reporting unsupported amounts. For these particular errors, while inaccurately reported, they did not result in a negative financial impact to the federal grantor.

Management did not adhere to their written procedures when performing QPR reviews. In addition, management stated there was an extensive number of disasters in the last few years, which overloaded the department and impacted proper reporting. As a result, the department placed their focus on expenditure oversight rather than adhering to reporting requirements.

FFATA Reporting

FFATA and 2 CFR 170, Appendix A to Part 170, Section I(a) require the department to report subrecipient financial information through the FFATA Subaward Reporting System (FSRS) for all subawards over \$30,000. According to federal regulations, reports are due "no later than the end of the month following the month the obligation was made." The subaward information in FSRS is then available to the public on the USA Spending website for transparency.

We tested a sample of 25 FFATA reports for new subawards and noted that the department submitted inaccurate information to FSRS for 7 disaster grant reports (28%) and related amendments, with some reports containing multiple errors. Management incorrectly reported subaward contract amounts rather than the federal award amount, did not include award amendments, or mistyped the award amount. For these particular errors, while inaccurately reported, they did not result in a negative financial impact to the federal grantor.

We also noted that that the department did not report one of 25 subawards (4%) tested in the FSRS. The Contract Manager submitted the applicable report without one subgrant as they were awaiting the Unique Entity Identifier and planned to update the report later when the department finished the transition to the UEI system. However, no later update occurred.

Table 2
Summary of FFATA Testwork Results

			Subaward	Subaward
Transactions	Subaward Not	Report Not	Amount	Missing Key
Tested	Reported	Timely	Incorrect	Elements
25	1	1	7	0
Dollar Amount			Subaward	Subaward
of Tested	Subaward Not	Report Not	Amount	Missing Key
Transactions	Reported	Timely	Incorrect	Elements
\$39,737,592.21	\$801,342.05	\$801,342.05	\$1,547,578.43	\$0

The Contracts Manager who prepares the reports stated that the federal government only allows one person to have access to the system. As a result, there was not a review process for FFATA reporting.

EFFECT

Federal regulations address actions that federal agencies may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 2 CFR 200.208(c), "Specific conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;
- requiring additional financial reports or additional monitoring;
- requiring the agency to obtain assistance from technical or management experts; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 2 CFR 200.339, "Remedies for noncompliance," outlines additional actions the federal agency may take. Depending on the circumstances, these actions may include

• temporarily withholding payments until the noncompliance has been corrected,

112

- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- suspending or debarring the agency,
- withholding further awards for the project or program, or

pursuing other available legal remedies.

In addition, not meeting the FFATA reporting requirements increases the likelihood that the public will not have access to transparent and accurate information regarding expenditures of federal awards.



RECOMMENDATION

Management of the Department of Military should design and implement an effective system of internal controls, including documenting the process to prepare and review federal reports, to ensure that the department provides the federal grantor (FEMA) with complete and accurate information for SF-425 Federal Financial Reports, Quarterly Progress Reports, and FFATA reports. Additionally, management should provide sufficient training to staff completing and reviewing the reports and ensure that supporting calculations are complete and accurate, all required fields are complete and accurate, and all awards are included.

MANAGEMENT'S COMMENT

Military Department concurs with all findings.

The following actions have or will be taken to enhance the Department of Military's system of internal controls surrounding the preparation, completion, and submission of SF-425 quarterly reports, Quarterly Progress Reports (QPRs), and Federal Funding Accountability and Transparency Act (FFATA) reporting.

SF425s

The Department of Military has consulted with the Department of Finance and Administration, Centralized Accounting unit who prepares these reports, and the following actions have been or will be taken:

- 1. Additional and in-depth training was completed as of December 31, 2022, for both the preparer and reviewer to ensure all awards are included and supporting calculations and all required fields are complete and accurate.
- 2. Documentation of the business process used in the preparation and review of SF-425 Federal Financial Reports will be completed by April 15, 2023. This will help ensure that the accuracy and quality of the reports are not impacted by staff turnover, inexperience, or absence.

FFATA Reporting

As of December 31, 2022, a new review process has been developed, documented, and implemented by the TEMA Contracting Section. In accordance with this process, the Contracting Manager completes the monthly FFATA report in FSRS and saves the submitted report as a PDF. This PDF version is then reviewed by other employees in the contracting section who have received training on FFATA reporting requirements. If any discrepancies are noted, the Contracting Manager edits the report in FSRS and resubmits.

QPRs

As of December 31, 2022, formal review of the established QPR Standard Operating Procedure and refresher training has been completed with all Public Assistance Branch personnel. The QPR process is now part of Public Assistance Branch new employee orientation to ensure preparation and initial training occur. In addition, beginning January 1, 2023, an annual QPR review was implemented to ensure staff continue to adequately prepare QPRs, receive updated QPR training, and complete an SOP review.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

DEPARTMENT OF AGRICULTURE

Finding 2022-013: As noted in the prior audit, the Tennessee Department of Agriculture did not have internal controls over inventory and household eligibility determinations and did not ensure annual physical inventory counts were conducted at all storage locations for the Emergency Food Assistance Program

Finding Number 2022-013

Assistance Listing Number 10.568 and 10.569

Program Name Food Distribution Cluster
Federal Agency Department of Agriculture
State Agency Department of Agriculture

Federal Award Identification 215TN717J7003, 215TN817Y8105, 225TN813P1103,

Number and 225TN817Y8105

Federal Award Year 2021 and 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Eligibility — Material Weakness

Special Tests and Provisions — Material Weakness and Noncompliance

Repeat Finding 2021-028
Pass-Through Entity N/A
Questioned Costs N/A



FINDING

As noted in the prior audit, the Tennessee Department of Agriculture did not have internal controls over inventory and household eligibility determinations and did not ensure annual physical inventory counts were conducted at all storage locations for the Emergency Food Assistance Program

BACKGROUND

The Department of Agriculture (the department), in partnership with the U.S. Department of Agriculture (USDA) and local organizations, operates the Emergency Food Assistance Program (food program) to provide low-income households emergency food assistance. USDA purchases a variety of food items and makes them available to state distributing agencies. On behalf of the department, subrecipients on contract with the department administer the program in compliance with the grant award. The department places food orders with USDA on behalf of the subrecipients, and USDA delivers the food directly to the subrecipients' warehouses. The subrecipients must manage the inventory in their warehouses by tracking food receipts and food distributions, performing a physical food inventory count at least annually, and documenting adjustments to food inventory records such as losses due to spoilage. Also, the subrecipients determine whether applicants meet income requirements and are residents of the state of Tennessee, and they provide food to households deemed eligible. The department reimburses the subrecipients for administrative costs, such as payroll costs associated with operating the food program. During our audit period, the department contracted with 22 subrecipients for the purpose of administering the program.

PRIOR AUDIT RESULTS

In the 2021 Single Audit we noted that management did not have controls in place for household eligibility determinations and food inventory. In prior years, the department performed on-site subrecipient reviews to determine if subrecipients were accurately determining household eligibility and managing the inventory according to federal requirements. According to management, they stopped performing the on-site reviews in March 2020 due to the effects of the COVID-19 pandemic. Management concurred with the prior finding and stated the following:

The department will establish control activities (review process) to ensure and document subrecipient compliance with inventory and eligibility requirements. If deficiencies are disclosed, the department will submit a report of findings to the subrecipient and ensure corrective action is taken. The commodity administrator will be responsible for monitoring risks and assessing controls. Monitoring activity will transition to a desk audit format with virtual visits incorporated as needed to maximize safety protocols and minimize disruption of the monitoring schedule due to public health or other emergency situations.

Management explained in their six-month follow-up that upon approval by the USDA Southeast Regional Office, management will conduct desk audit reviews of all 22 eligible recipient agencies (ERAs) during Federal Fiscal Year 2023 (FFY23). In November 2022, the USDA approved the department's plan to begin reviews of subrecipients.

CONDITION AND CAUSE

Inventory Management and Household Eligibility

As noted in the prior audit finding, department management did not implement internal controls to ensure compliance with the food program's inventory and eligibility requirements. Based on our discussions with department management, during fiscal year ended June 30, 2022, management had neither resumed their previous control activity of on-site reviews nor implemented other control activities to ensure subrecipients reasonably complied with the federal regulations.

Given that management did not implement control activities, we performed compliance testwork to determine whether subrecipients complied with federal regulations for inventory records and household eligibility determinations. To perform this testwork, we visited four subrecipients to observe physical inventories, reperform inventory counts of commodities, and review supporting food inventory records and eligibility determination documentation. We also interviewed management and staff of the department and the subrecipients. Based on our testwork, we did not identify subrecipient noncompliance related to incorrect eligibility determination, but we did identify subrecipient noncompliance related to nonperformance of annual inventory counts and inaccurate inventory records at three of the four sites we visited.

Annual Inventory Not Performed

At one subrecipient, we found that the subrecipient's distributor that warehouses the subrecipient's food inventory did not provide the subrecipient with official evidence of the number of USDA commodities received and shipped. In addition, the subrecipient did not maintain documentation of the actual number of food commodities distributed but instead relied on a reconciliation of ending inventory to beginning inventory. Because of the lack of documentation for inventory received and distributed, we could not ensure the accuracy of inventory.

Upon further discussion with department management and subrecipient personnel, we noted that an additional four subrecipients (total of five subrecipients) contracted with the same distributor, and that distributor did not provide any of the five subrecipients with official documentation for foods the distributor received from the USDA. We also noted that the five subrecipients did not conduct annual physical inventory counts of foods and relied only on weekly reports from the distributor. Although federal regulations permit contracting with a distributor or storage facility, the subrecipients that contract with distributors were responsible for ensuring the accuracy of distributor inventory reports.

Inaccurate Inventory Records

At two of the four subrecipients we visited, we noted inaccurate food distribution counts and reported distribution counts in the wrong reporting period. Specifically, we performed very limited counts and still noted discrepancies:

- One subrecipient reported staff distributed 820 cases of catfish fillets; however, inventory records showed staff distributed 841 cases.
- The other subrecipient reported staff distributed 6,240 cans of light red kidney beans in December 2021; however, inventory documentation showed staff distributed the inventory in June 2021.

Risk Assessment

We reviewed the Department of Agriculture's December 2021 Financial Integrity Act Risk Assessment for department operations and determined that management did not identify the risk of noncompliance with federal inventory and eligibility requirements and as such did not identify control activities to ensure compliance with these requirements.

CRITERIA

Inventory Management and Household Eligibility

According to Title 2, Code of Federal Regulations, Part 200, Section 303(a), a non-federal agency must

Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award.

Additionally, according to Title 7, CFR, Part 251, Section 10(e),

- (1) Each State agency must monitor the operation of the program to ensure that it is being administered in accordance with Federal and State requirements. State agencies may not delegate this responsibility. . .
- (3) Each [subrecipient monitoring] review must encompass, as applicable, eligibility determinations, food ordering procedures, storage and warehousing practices, inventory controls, approval of distribution sites, reporting and recordkeeping requirements, and civil rights.

According to Title 7, CFR, Part 250, Section 12(b), "Inventory Management,"

On an annual basis, the distributing agency must conduct a physical review of donated food inventories at all storage facilities used by the distributing agency (or by a subdistributing agency) and must reconcile physical and book inventories of donated foods.

According to the department's *The Emergency Food Assistance Program Manual* for subrecipients,

Required Records: Each RA [Recipient Agency] or other entity which has an agreement with the RA is required to keep accurate and complete records associated with the receipt, storage, distribution, disposal, and inventory of TEFAP foods as well as any funding received under the TDA grant contract.

Risk Assessment

The U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government* (Green Book) provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies.

According to Green Book Principle 7.02, "Identification of Risks,"

Management identifies risks throughout the entity to provide a basis for analyzing risks. Risk assessment is the identification and analysis of risks related to achieving the defined objectives to form a basis for designing risk responses.

Additionally, Principle 9.04, "Analysis of and Response to Change," states,

As part of risk assessment or a similar process, management analyzes and responds to identified changes and related risks in order to maintain an effective internal control system. Changes in conditions affecting the entity and its environment often require changes to the entity's internal control system, as existing controls may not be effective for meeting objectives or addressing risks under changed conditions. Management analyzes the effect of identified changes on the internal control system and responds by revising the internal control system on a timely basis, when necessary, to maintain its effectiveness.

EFFECT

The lack of sufficient internal controls over inventory management and household eligibility determinations increases the risk of noncompliance with federal requirements and fraud, waste, and abuse in this federal program. Without sufficient monitoring, department management cannot reasonably ensure that subrecipients fulfill federal requirements and meet the goals of this federal program.

Additionally, federal regulations address actions that federal agencies may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to Title 2, CFR, Part 200, Section 208(c), "Specific conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;
- requiring additional, more detailed financial reports or additional project monitoring;
- requiring the agency to obtain technical or management assistance; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, Title 2, CFR, Part 200, Section 339, "Remedies for noncompliance," outlines additional actions the federal agency may take. Depending on the circumstances, these actions may include

• temporarily withholding payments until the noncompliance has been corrected,

120

- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- suspending or debarring the agency,

- withholding further awards for the project or program, or
- pursuing other available legal remedies.



RECOMMENDATION

The Commissioner of the Department of Agriculture should ensure that appropriate staff members establish effective internal controls to ensure staff and subrecipients comply with inventory and eligibility requirements. Management should take prompt action to implement the USDA approved monitoring plan to identify areas of subrecipient noncompliance and follow up on required corrective action as needed.

Management should implement effective controls to address the risks noted in this finding, update the risk assessment as necessary, and take action if deficiencies occur. As part of this process, management should assign staff to continually monitor risks and assess mitigating controls.

MANAGEMENT'S COMMENT

We concur. To ensure and document effective internal controls, the department will implement the USDA approved monitoring plan to identify areas of subrecipient noncompliance and will follow up on required corrective action as needed. The approved monitoring plan establishes controls to address the risks noted in the finding. The plan will be deployed the first week of April 2023 with an anticipated completion date of September 30, 2023, to coincide with the end of the federal fiscal year and the grant contract period.

The commodity administrator will be responsible for monitoring risks and assessing controls.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

TENNESSEE WILDLIFE RESOURCES AGENCY

Finding 2022-014: Tennessee Wildlife Resources Agency management did not perform required subrecipient monitoring and did not obtain and review subrecipients' Single Audits

Finding Number 2022-014

Assistance Listing Number 15.605, 15.611, and 15.626
Program Name Fish and Wildlife Cluster

Federal Agency Department of the Interior
State Agency Tennessee Wildlife Resources Agency

Federal Award Identification AERIALWILDRES20, AQUATICEDUC2022, BOATACCESSX2021,

Number BOATACCESSX2022, BUFFALORDGBLD20,

BUFFALORDGRNG22, CAVEMONITORNG20, ELKVIEWGTOWER21, FLURRYMACHINS21, GREENECORANGE21, HUNTEDSEC102021, HUNTEDSEC102022, HUNTEREDUCA2021, HUNTEREDUCA2022, LONEOAKSGUNRG17, LONEOAKSYOUTH19, MALLARDRESEAR20,

SCHL3DARCHERY19, SCHOLPISTOLPR19, SPORTFISHRE2021,

SPORTFISHRE2022, TOYS19, TURKEYRSRCHUT17, TWFMENTORPROG20, WHITEDEERPOPU20,

WHITEOAKWMARE19, WILDLIFERES2021, WILDLIFERES2022,

and WMICONRSWOCON20

Federal Award Year 2017 through 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Subrecipient Monitoring

Repeat Finding N/A
Pass-Through Entity N/A
Questioned Costs N/A



FINDING

Tennessee Wildlife Resources Agency management did not perform required subrecipient monitoring and did not obtain and review subrecipients' Single Audits

BACKGROUND

The Tennessee Wildlife Resources Agency (TWRA) administers the Fish and Wildlife cluster of programs, which are federal programs under the oversight of the U.S. Fish and Wildlife Service. The Fish and Wildlife Cluster includes the following programs:

- The *Sport Fish Restoration* program provides funds to restore, conserve, and enhance sport fish populations and to provide for public use and enjoyment of these fishery resources.
- The Wildlife Restoration program provides funds to restore, rehabilitate, and improve wildlife populations and their habitats; to conduct wildlife management research, and

wildlife population surveys and inventories; to acquire land; and to provide for public use of wildlife resources.

- The *Basic Hunter Education* program provides training to hunters in the safe handling and use of firearms and archery equipment; hunter responsibilities and ethics; survival; construction, operation, and maintenance of public shooting ranges; and basic wildlife management and identification.
- The *Enhanced Hunter Education and Safety* program provides funds to enhance programs for hunter education, recruitment, and safety; to increase interstate coordination of hunter education programs; to enhance programs for bow hunters and archers; to enhance construction and development of firearm and archery ranges; and to update safety features of firearm and archery ranges.

For fiscal year 2022, TWRA awarded a total of \$3,765,395 in federal and state funds to 20 subrecipients to carry out the activities of the Fish and Wildlife Cluster programs.

CONDITION, CRITERIA, AND CAUSE

To obtain an understanding of TWRA management's subrecipient monitoring procedures, we discussed management's monitoring activities. Based on our discussions, we determined that for fiscal year ended June 30, 2022, management did not

- perform subrecipient monitoring as required by Title 2, Code of Federal Regulations (CFR), Part 200, Section 332(d); and
- obtain and review subrecipients' Single Audit reports and issue management decisions on findings as required by 2 CFR 200.332.

According to 2 CFR 200.332(d), management must

Monitor the activities of the subrecipient as necessary to ensure that the subaward is used for authorized purposes, in compliance with Federal statutes, regulations, and the terms and conditions of the subaward.

As the pass-through entity, TWRA is required by 2 CFR 200.332 to verify that all subrecipients that spend \$750,000 or more obtain a Single Audit within nine months after the subrecipient's fiscal year-end. When the subrecipient's Single Audit includes audit findings, TWRA must issue a management decision within six months of the audit report's release, indicate if the subrecipient agency agreed with the finding, and describe any corrective action the subrecipient must take.

TWRA management stated that they did not perform subrecipient monitoring and did not obtain and review subrecipients' Single Audit reports because of a lack of staff. Management also stated that they have not developed and implemented policies and procedures for subrecipient monitoring.

Risk Assessment

We reviewed TWRA's December 2021 Financial Integrity Act Risk Assessment and determined management did not identity risks related to failure to perform subrecipient monitoring and failure to obtain and review subrecipient' Single Audit reports and, as such, did not establish control activities to ensure compliance.

The U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government* (Green Book) provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies. According to Green Book Principle 7.02, "Identification of Risks,"

Management identifies risks throughout the entity to provide a basis for analyzing risks. Risk assessment is the identification and analysis of risks related to achieving the defined objectives to form a basis for designing risk responses.

EFFECT

When TWRA management does not follow federal requirements to perform subrecipient monitoring, management cannot ensure subrecipients have reasonably complied with federal statutes, regulations, and terms and conditions of the grant award.

Also, when management does not obtain and review subrecipients' Single Audit results as required by federal regulations, including Single Audit findings, management increases the risk that subrecipients' noncompliance and control deficiencies will not be promptly identified by TWRA management so that corrective action can be achieved.

Additionally, federal regulations address actions that federal agencies may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 2 CFR 200.208(c), "Specific conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;
- requiring additional, more detailed financial reports or additional project monitoring;
- requiring the agency to obtain technical or management assistance; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 2 CFR 200.339, "Remedies for noncompliance," outlines additional actions the federal agency may take. Depending on the circumstances, these actions may include

- temporarily withholding payments until the noncompliance has been corrected,
- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- suspending or debarring the agency,
- withholding further awards for the project or program, or
- pursuing other available legal remedies.



RECOMMENDATION

The Executive Director should ensure management and staff comply with federal regulations and requirements related to subrecipient monitoring and should ensure management develops and implements policies and procedures to guide agency staff tasked to perform subrecipient monitoring activities. Management should take prompt action to initiate the monitoring activities to identify areas of subrecipient noncompliance and follow up on required corrective action as needed. Management should also ensure key personnel are aware of all required monitoring responsibilities, including reviewing subrecipients' Single Audit reports, issuing management decisions, and obtaining subrecipient corrective action plans when necessary.

Management should implement effective controls to address the risks noted in this finding, update the risk assessment as necessary, and take action if deficiencies occur. As part of this process, management should assign staff to continually monitor risks and assess mitigating controls.

MANAGEMENT'S COMMENT

We concur. The Tennessee Wildlife Resources Agency will create a program monitoring guide and update the current risk assessment by July 31, 2023. Agency management will continue its exhaustive review of process needs and determine assignments to carry out an effective system of monitoring. We are also exploring software options to assist with remedying this shortcoming. The agency's risk assessment documents will be revised as appropriate.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

COMMISSION ON AGING AND DISABILITY

Finding 2022-015: Fiscal staff for the Tennessee Commission on Aging and Disability did not comply with the Federal Funding Accountability and Transparency Act reporting requirements for the Aging Cluster

Finding Number 2022-015

Assistance Listing Number 93.044, 93.045, and 93.053

Program Name Aging Cluster

Federal Agency Department of Health and Human Services

State Agency Commission on Aging and Disability

Federal Award Identification 2001TNOASS, 2101TNOASS-00, 2001TNOACM, 2101TNOACM-

Number 00, 2101TNOAHD-00, and 2101TNOANS-01

Federal Award Year 2020 through 2022

Finding Type Material Weakness and Noncompliance

Compliance Requirement Reporting

Repeat Finding N/A
Pass-Through Entity N/A
Questioned Costs N/A



FINDING

Fiscal staff for the Tennessee Commission on Aging and Disability did not comply with the Federal Funding Accountability and Transparency Act reporting requirements for the Aging Cluster

BACKGROUND

The Tennessee Commission on Aging and Disability (TCAD) administers the Aging Cluster,³⁴ which is a federal program under the oversight of the U.S. Department of Health and Human Services. TCAD's fiscal duties are split between TCAD fiscal staff and the Department of Finance and Administration's Centralized Accounting staff based on a broad outline of responsibilities established in a memorandum of understanding. Centralized Accounting is responsible for accounting functions, such as accounts payable, schedule of expenditures of federal awards, cashiering, general ledger entries, and interagency journals. TCAD fiscal staff are responsible for approving travel, creating invoices and approving payments, and filing the federal reports and certifications directly or providing the federal data to Centralized Accounting to file on TCAD's behalf.

The Federal Funding Accountability and Transparency Act (FFATA) requires the reporting of subrecipient subaward financial information through the FFATA Subaward Reporting System (FSRS). The subaward information in FSRS is then available to the public on <u>usaspending.gov</u> for transparency.

³⁴ The Aging Cluster consists of three separate programs: Grants for Supportive Services and Senior Centers; Grants for Nutrition Services; and the Nutritional Services Incentive Program. These programs provide services to older individuals with economic and social needs.

CONDITION AND CAUSE

Reporting

We obtained from TCAD management and verified through Edison, the state's accounting system, the population of nine subrecipients' subawards, totaling \$28,450,787, and found that management did not establish policies, procedures, or other guidance to instruct staff on the process for complying with FFATA reporting requirements. As a result, management did not report the subrecipients' subawards in FSRS as required for the year ended June 30, 2022.

Although the TCAD Fiscal Director knew of the federal requirement to report, the Fiscal Director did not realize she had to provide Centralized Accounting with subrecipient subaward information. She believed the Department of Finance and Administration was solely responsible for it; however, according to Centralized Accounting management and staff, because TCAD did not provide them with the subrecipient subaward information, they did not report the required information in FSRS.

Risk Assessment

We reviewed TCAD's December 2022 Financial Integrity Act Risk Assessment and determined management did not identify a risk of noncompliance with FFATA reporting and, as such, did not establish control activities to ensure compliance with FFATA reporting requirements.

CRITERIA

Reporting

Appendix A to "Reporting Subaward and Executive Compensation Information," Title 2, *Code of Federal Regulations* (CFR), Part 170, states:

a. Reporting of first-tier subawards.

Applicability. Unless you are exempt as provided in paragraph d. of this award term, you must report each action that equals or exceeds \$30,000 in Federal funds for a subaward to a non-Federal entity or Federal agency (see definitions in paragraph e. of this award term).

- 2. Where and when to report.
 - i. The non-Federal entity or Federal agency must report each obligating action described in [the previous paragraph] of this award term to http://www.fsrs.gov.
 - ii. For subaward information, report no later than the end of the month following the month in which the obligation was made. (For example, if the obligation was made on November 7, 2010, the obligation must be reported by no later than December 31, 2010.)

3. What to report. You must report the information about each obligating action that the submission instructions posted at http://www.fsrs.gov...

d. Exemptions.

If, in the previous tax year, you had gross income, from all sources, under \$300,000, you are exempt from the requirements to report . . . subawards . . .

- e. *Definitions*. For purposes of this award term:
 - 1. Federal Agency means a Federal agency as defined at <u>5 U.S.C. 551(1)</u> and further clarified by <u>5 U.S.C. 552(f)</u>.
 - 2. Non-Federal *entity* means all of the following, as defined in <u>2 CFR part 25</u>:
 - i. A Governmental organization, which is a State, local government, or Indian tribe;
 - ii. A foreign public entity;
 - iii. A domestic or foreign nonprofit organization; and,
 - iv. A domestic or foreign for-profit organization . . .

4. Subaward:

- i. This term means a legal instrument to provide support for the performance of any portion of the substantive project or program for which you received this award and that you as the recipient award to an eligible subrecipient.
- ii. The term does not include your procurement of property and services needed to carry out the project or program (for further explanation, see 2 CFR 200.331).
- iii. A subaward may be provided through any legal agreement, including an agreement that you or a subrecipient considers a contract.
- 5. Subrecipient means a non-Federal entity or Federal agency that:
 - i. Receives a subaward from you (the recipient) under this award; and
 - ii. Is accountable to you for the use of the Federal funds provided by the subaward.

Risk Assessment

The U.S. Government Accountability Office's *Standards for Internal Control in the Federal Government* (Green Book) provides a comprehensive framework for internal control practices in federal agencies and serves as a best practice for other government agencies, including state agencies. According to Green Book Principle 7.02, "Identification of Risks,"

Management identifies risks throughout the entity to provide a basis for analyzing risks. Risk assessment is the identification and analysis of risks related to achieving the defined objectives to form a basis for designing risk responses.

EFFECT

Federal regulations address actions that the U.S. Department of Health and Human Services (HHS) may impose if a state entity does not comply with the U.S. Constitution, federal statutes, regulations, or the terms and conditions of a federal award. According to 45 CFR 75.207(b), "Specific award conditions," these actions may include

- requiring reimbursement instead of advance payments;
- not allowing the agency to proceed to the next phase until it submits evidence of acceptable performance;
- requiring additional, more detailed financial reports or additional project monitoring;
- requiring the agency to obtain technical or management assistance; or
- establishing other prior approvals.

If the federal agency determines the state agency cannot remedy its noncompliance through the above actions, 45 CFR 75.371, "Remedies for noncompliance," outlines additional actions HHS may take. Depending on the circumstances, these actions may include

- temporarily withholding payments until the noncompliance has been corrected,
- denying the use of funds,
- partly or fully suspending or terminating the federal award,
- initiating suspension or debarment proceedings,
- withholding further awards for the project or program, or
- pursuing other available legal remedies.

Additionally, without establishing and implementing effective reporting controls over FFATA, the risk increases that the public will not have access to transparent and accurate information regarding expenditures of federal awards.



RECOMMENDATION

The Executive Director of the Tennessee Commission on Aging and Disability should ensure that appropriate staff members understand their responsibilities for FFATA reporting requirements and develop policies and procedures to ensure fiscal staff report applicable subawards in accordance with those reporting requirements.

Management should implement effective controls to address the risks noted in this finding, update the risk assessment as necessary, and take action if deficiencies occur. As part of this process, management should assign staff to continually monitor risks and assess mitigating controls.

MANAGEMENT'S COMMENT

Management concurs that an improved process for the completion and submission of FFATA reporting is needed. Management acknowledges that the FFATA reporting was not completed for the year ended June 30, 2022. Management will continue working with the Comptroller's office to put mechanisms in place to ensure the timely completion of these reports moving forward. TCAD also will work with Centralized Accounting to clarify the March 27, 2014 Centralized Accounting Departmental Agreement, or enter into a new agreement, to clarify the allocation of responsibilities for appropriate and timely financial accounting and reporting.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

EAST TENNESSEE STATE UNIVERSITY

Finding 2022-016: The ETSU Office of Financial Aid and Scholarships did not adequately monitor the eligibility of Title IV financial aid recipients

Finding Number 2022-016

Assistance Listing Number 84.063 and 84.268

Program Name Student Financial Assistance Cluster

Federal Agency Department of Education

State Agency East Tennessee State University

Federal Award Identification

Number P063P212226 and P268K222226

Federal Award Year 2020 through 2022

Finding Type Significant Deficiency and Noncompliance

Compliance Requirement Eligibility
Repeat Finding N/A

Pass-Through Entity N/A

Questioned Costs

Assistance Listing	Federal Award Identification	
Number	Number	Amount
84.063	P063P212226	\$8,844
84.268	P268K222226	\$68,485

FINDING

The ETSU Office of Financial Aid and Scholarships did not adequately monitor the eligibility of Title IV financial aid recipients

CONDITION AND CAUSE

East Tennessee State University's Office of Financial Aid and Scholarships did not adequately monitor the eligibility of Title IV financial aid recipients. We reviewed the entire population of students enrolled at ETSU who received Title IV student financial assistance during the 2021-2022 award year. The population we reviewed also included students in the university's Colleges of Medicine and Pharmacy. A total of 8,036 students were tested (7,593 enrolled at ETSU, 222 enrolled at the College of Medicine, and 221 enrolled at the College of Pharmacy). Of the 7,593 students at ETSU, 13 students (0.17%) received excess financial aid based on their eligibility, resulting in overpayments totaling \$77,329. We did not identify errors for the College of Medicine or the College of Pharmacy.

- One student was awarded and received \$2,993 in federal Pell Grants for the fall 2021 semester, but the student dropped from full-time enrollment to less than half-time prior to the census date. The award was not revised, resulting in a Pell overpayment of \$2,181.
- Four students were enrolled in ineligible programs and still received Title IV funding. The students had completed 60 hours in an eligible non-degree-seeking program and needed to transfer to a degree-seeking or other eligible program. This resulted in overpayments to

these students of \$523 in Pell Grants, \$5,442 in Subsidized Direct Loans, and \$9,650 in Unsubsidized Direct Loans during the fall 2021 semester. Management stated that student advisors failed to follow policy and have the student declare and update their major.

- One student was awarded Subsidized Direct Loans based on limits in place for a secondyear student even though the student was a first-year freshman, resulting in a \$989 overpayment in the fall 2021 semester and a \$989 overpayment in the spring 2022 semester. Management stated this student was incorrectly entered as a sophomore student in the Banner system.
- Five students were awarded and paid funds from Title IV programs even though they did not have an acceptable academic status. This resulted in an overpayment of \$3,704 in Pell Grants, \$1,732 in Subsidized Direct Loans, and \$17,926 in Unsubsidized Direct Loans during the fall 2021 semester, along with overpayments of \$2,436 of Pell Grants and \$4,000 in Subsidized Direct Loans in the summer 2022 semester. The students had not maintained satisfactory academic progress; however, the aid was awarded prior to the status being entered into Banner. Financial aid staff should have revised the aid once the status was updated.
- Two students received Direct Loan funds even though they had already reached their Aggregate Loan Limit, causing them to be ineligible for Direct Loan funds. This resulted in \$10,872 of Unsubsidized Direct Loans being overpaid during the fall 2021 semester, \$10,142 of Unsubsidized Direct Loans being overpaid in the spring 2022 semester, and \$6,743 of Direct Plus Loans being overpaid during the summer 2022 semester. These errors occurred because financial aid staff cleared the students to receive the aid in error.

CRITERIA

Title 34, *Code of Federal Regulations*, Part 668, Section 164(b)(3), states, "At the time a disbursement is made to a student for a payment period, an institution must confirm that the student is eligible for the type and amount of Title IV, HEA program funds identified by that disbursement."

EFFECT

Because Financial Aid staff did not properly monitor student eligibility and enter student information, ineligible students received federal financial aid payments. Pell grant overpayments of \$8,844 and Direct Loan overpayments of \$68,485 will be questioned.



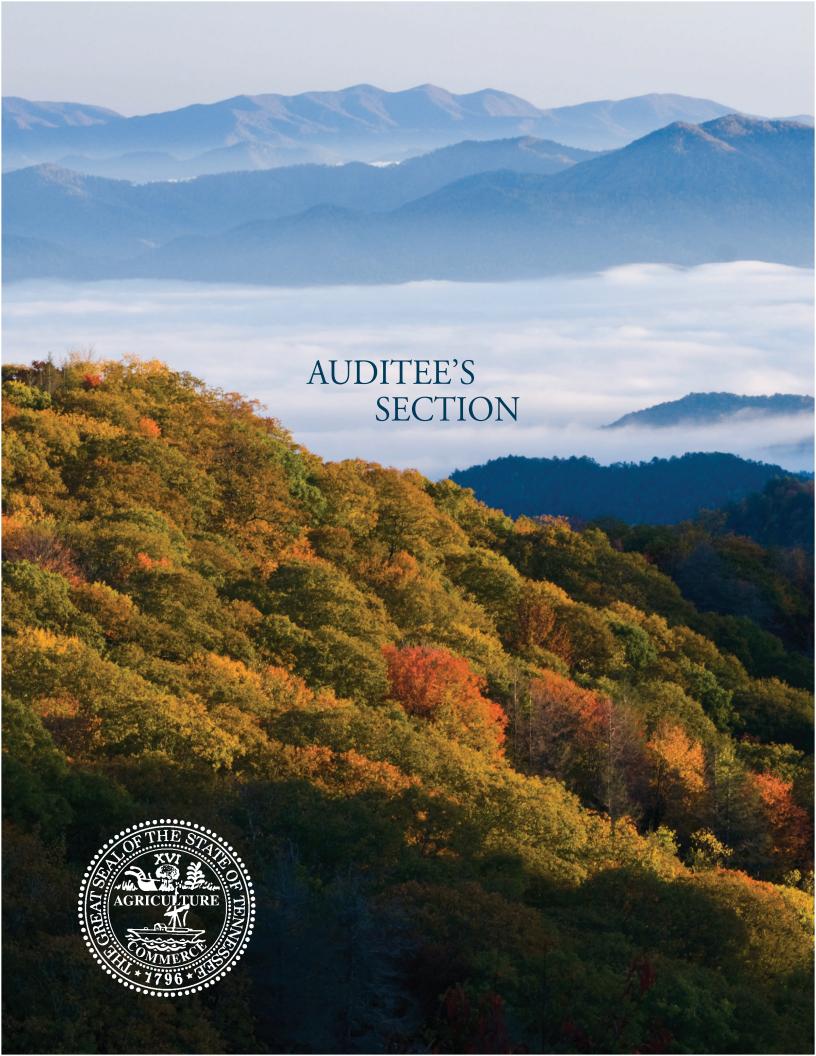
RECOMMENDATION

East Tennessee State University should provide additional training to the Office of Financial Aid and Scholarships staff and student advisors to ensure that they properly confirm the eligibility of Title IV recipients prior to disbursement of Title IV funds. Controls should be in place to monitor enrollment changes, recipients' enrollment in eligible programs, adherence to annual and aggregate loan limits, and satisfactory academic progress.

MANAGEMENT'S COMMENT

We concur with the finding and recommendation.

Management has implemented procedures to confirm student eligibility for financial aid. Additional training for Financial Aid and Scholarship Office staff has been initiated, and additional levels of review have been added to procedures moving forward. Management has met with the Executive Director of Academic Advising to schedule additional training for academic advisors regarding university policy relative to declaring a major. Additionally, a report has been created that identifies students that have earned more than 60 credits and have not declared a major. The report is being electronically delivered weekly to academic advisors for outreach and processing. The Director of Financial Aid and Scholarships and the Assistant Director of Financial Aid Operations also receive and review the report to ensure ineligible students do not receive financial aid.



AUDITEE'S SECTION

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditures/Issues		Expenditures/Issue Passed Through to Subrecipients	
		Unclustered l	Programs				
		Peace C	orps				
08.U01	Peace Corps 140D0421P0117 Willcox		140D0421P0117	\$	10,316	\$	-
Subtotal F	eace Corps			\$	10,316	\$	
		Department of	Agriculture				
10.001	Agricultural Research Basic and Applied Research			\$	1,856,931	\$	-
10.025	Plant and Animal Disease, Pest Control, and Animal Care				1,285,548		121,605
10.028	Wildlife Services				260,831		161,147
10.069	Conservation Reserve Program				208,143		-
10.147	Outreach Education and Technical Assistance				31,658		-
10.156	Federal-State Marketing Improvement Program				1,294,716		740,096
10.170	Specialty Crop Block Grant Program - Farm Bill				594,151		427,512
10.176	Dairy Business Innovation Initiatives				338,556		639
10.200	Grants for Agricultural Research, Special Research Grants	University of Florida	PO 2200909471		10,149		-
10.202	Cooperative Forestry Research				858,446		-
10.203	Payments to Agricultural Experiment Stations Under the Hatch Act				6,679,928		-
10.205	Payments to 1890 Land-Grant Colleges and Tuskegee University				18,536		-
10.215	Sustainable Agriculture Research and Education	University of Georgia	SUB00001989 SUB00002016 SUB00002446 SUB00002447 SUB00002636 SUB00002661	\$ (162) 13,377 19,055 324 12,166 7,778			

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditures/Issues		Expenditures/Issues Passed Through to Subrecipients
		Virginia Polytechnic Institute and State University	2019-USA-4RS03	3,584		
					56,122	-
10.216	1890 Institution Capacity Building Grants				920,834	-
10.217	Higher Education - Institution Challenge Grants Program	Purdue University University of Florida	F0003792902018 Unknown	\$ 209,942 11,307 11,595		
					232,844	11,307
10.229	Extension Collaborative on Immunization Teaching & Engagement	Extension Foundation Extension Foundation	EXC1-2021-2087 EXC2-2021-2119	\$ 23,070 65,265		
					88,335	-
10.303	Integrated Programs				118,671	20,119
10.304	Homeland Security Agricultural	University of Florida	UFDSP00011548		241	-
10.309	Specialty Crop Research Initiative	Virginia Polytechnic Institute and State University	2020-51181-32135		59,604	59,604
10.310	Agriculture and Food Research Initiative (AFRI)	Texas Tech University University of Georgia University of Hawaii University of Kentucky Research Foundation University of Nebraska-Lincoln Vanderbilt University	21A552-01 SUB00001643 MA1708 Unknown 25-6326-0643-002 VUMC62163	\$ 1,002,350 3,246 4,525 12,610 31,940 34,648 20,126		
		value on versity	V 01/10/21/03	 20,120	1,109,445	20,126
10.311	Beginning Farmer and Rancher Development Program				96,022	3,765
10.326	Capacity Building for Non-Land Grant Colleges of Agriculture (NLGCA)				133,637	6,277
10.328	National Food Safety Training, Education, Extension, Outreach, and Technical Assistance Competitive Grants Program	University of Florida Washington State University	UFDSP0012367 136947 SPC002313	\$ 1,686 639		
	-				2,325	-
10.329	Crop Protection and Pest Management Competitive Grants Program				233,231	-

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditures/Issues		Expenditures/Issues Passed Through to Subrecipients
10.351	Rural Business Development Grant COVID-19 - Rural Business Development Grant			\$ 285,701 70,898		
					356,599	20,902
10.443	Outreach and Assistance for Socially Disadvantaged and Veteran Farmers and Ranchers				111,703	-
10.446	Rural Community Development Initiative				37,547	25,625
10.500	Cooperative Extension Service	Kansas State University North Carolina State University University of Arkansas at Little Rock University of Arkansas at Little Rock University of Missouri	2018-48661-28954 2019-46100-30277 14541 2018-70027-28585 C00067296-6	\$ 542,556 506 41,964 17,543 30,410 3,769		
		•		·	636,748	22,246
10.511	Smith-Lever Funding (Various Programs)				13,546,980	-
10.512	Agriculture Extension at 1890 Land-grant Institutions				3,805,835	-
10.514	Expanded Food and Nutrition Education Program				656,693	-
10.515	Renewable Resources Extension Act and National Focus Fund Projects				78,951	-
10.525	Farm and Ranch Stress Assistance Network Competitive Grants Program				1,518,361	920,460
10.535	SNAP Fraud Framework Implementation Grant				39,154	-
10.537	Supplemental Nutrition Assistance Program (SNAP) Employment and Training (E&T) Data and Technical Assistance Grants				28,599	-
10.541	Child Nutrition-Technology Innovation Grant				83,500	-
10.542	COVID-19 - Pandemic EBT Food Benefits				467,922,134	-
10.557	WIC Special Supplemental Nutrition Program for Women, Infants, and Children			\$ 99,009,334		
	COVID-19 - WIC Special Supplemental Nutrition Program for Women, Infants, and Children			3,128,346		
	101 Women, manus, and Chindren			 	102,137,680	74,716,935

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures	s/Issues	Expenditures/Issues Passed Through to Subrecipients
10.558	Child and Adult Care Food Program COVID-19 - Child and Adult Care Food Program			\$ 64,221,613 5,478,958		
	-				69,700,571	68,438,499
10.560	State Administrative Expenses for Child Nutrition				6,801,486	787,761
10.572	WIC Farmers' Market Nutrition Program (FMNP)				44,524	47,502
10.576	Senior Farmers Market Nutrition Program				337,170	312,650
10.579	Child Nutrition Discretionary Grants Limited Availability				1,083,694	1,083,694
10.649	COVID-19 - Pandemic EBT Administrative Costs				17,631,789	440,130
10.652	Forestry Research				371,582	-
10.664	Cooperative Forestry Assistance				1,713,204	470,516
10.675	Urban and Community Forestry Program				227,852	96,424
10.676	Forest Legacy Program				2,485,315	-
10.678	Forest Stewardship Program				236,428	-
10.680	Forest Health Protection	Slow the Spread Foundation, Incorporated Slow the Spread Foundation, Incorporated	21-01-14 22-01-14	\$ 352,674 9,188 32,145		
		,,,			394,007	32,145
10.691	Good Neighbor Authority				17,856	-
10.697	State & Private Forestry Hazardous Fuel Reduction Program				26,888	-
10.699	Partnership Agreements				46,119	-
10.762	Solid Waste Management Grants				62,215	-
10.777	Norman E. Borlaug International Agricultural Science and Technology Fellowship				4,300	-
10.855	Distance Learning and Telemedicine Loans and Grants				22,334	-
10.861	Public Television Station Digital Transition Grant Program				281,920	-

AL#	Program Name	Passed Through From	Other Identifying Number	Tota Expenditure		Pas	nditures/Issues sed Through subrecipients
10.862	Rural Decentralized Water Systems Grant Program				8,480		-
10.874	Delta Health Care Services Grant Program				328,344		-
10.902	Soil and Water Conservation				479,828		292,374
10.903	Soil Survey				9,675		-
10.912	Environmental Quality Incentives Program	Pheasants Forever, Incorporated	WLFW 2.0	\$ 146,405 23,626	170,031		-
10.950	Agricultural Statistics Reports				12,000		-
10.960	Technical Agricultural Assistance				49,741		-
10.U01	CPB American Rescue Act Funding Lane 21		1607 AMER RESCUE ACT		95,680		-
10.U02	CPB CARES Act Funding Lane 2020		1607 CARES ACT		(796)		-
10.U03	Our Daily Bread of Tennessee - Moran	Our Daily Bread of Tennessee	03-476437004	_	44,997		
Subtotal D	epartment of Agriculture			-	\$ 710,136,622	\$	149,280,060
		Department of Co	mmerce				
11.303	Economic Development Technical Assistance				\$ 260,463	\$	-
11.611	Manufacturing Extension Partnership			_	3,231,432		285,426
Subtotal D	epartment of Commerce			_	\$ 3,491,895	\$	285,426
		Department of I	Defense				
12.002	Procurement Technical Assistance For Business Firms				\$ 616,658	\$	-
12.112	Payments to States in Lieu of Real Estate Taxes				869,419		869,419
12.113	State Memorandum of Agreement Program for the Reimbursement of Technical Services				115,977		-
12.330	Science, Technology, Engineering & Mathematics (STEM) Education, Outreach and Workforce Program				242,405		94,840

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues			ues	Pas	nditures/Issues sed Through ubrecipients
12.400	Military Construction, National Guard						1,130,239		-
12.401	National Guard Military Operations and Maintenance (O&M) Projects						42,913,026		-
12.600	Community Investment						426,628		19,718
12.617	Economic Adjustment Assistance for State Governments						15,575		-
12.630	Basic, Applied, and Advanced Research in Science and Engineering	Battelle Education National Science Teachers Association	PO US024-0000100793 22-871-032	\$	34,806 19,218		54,024		-
12.902	Information Security Grants	Fordham University Fordham University	FORD0064-30353 SUBAWARD FORD0061-30353	\$	88,663 134,692 95,757		319,112		-
12.903	GenCyber Grants Program						40,526		-
12.905	CyberSecurity Core Curriculum	Purdue University University of South Florida	13000952-035 SUBAWARD 1776-1084- 00-B	\$	44,185 329,242 2,448				
			00 - D				375,875		-
12.U01	Academic Review and Rewrite of NAVFAC DM 7.02	National Institute of Building Sciences	SUBCONTRACT PROJECT 66, TO 4019				228,907		-
12.U02	Purdue 13000844-037 SCALE Loveless Oper	Purdue University	13000844-037				107,358		
Subtotal D	epartment of Defense					\$	47,455,729	\$	983,977
		Department of Housing and U	rban Development						
14.169	Housing Counseling Assistance Program					\$	142,428	\$	142,268
14.228	Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii COVID-19 - Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii			\$	20,930,459 39,167		20,969,626		20,159,673
							20,707,020		20,137,073

AL#	Program Name	Passed Through From	Other Identifying Number	Tota Expenditure		Expenditures Passed Thr to Subrecip	ough
14.231	Emergency Solutions Grant Program	City of Knoxville City of Knoxville	C-21-0171 C-22-0031	\$ 2,041,932 119,466 32,202			
	COVID-19 - Emergency Solutions Grant Program			 21,586,027	23,779,627	23,30	0.883
14.239	Home Investment Partnerships Program COVID-19 - Home Investment Partnerships Program			\$ 12,189,577 45,692		,-	-,
					12,235,269	11,38	0,823
14.241	Housing Opportunities for Persons with AIDS COVID-19 - Housing Opportunities for Persons with AIDS			\$ 1,763,102 21,878			
					1,784,980	1,70	2,384
14.267	Continuum of Care Program				133,634		-
14.275	Housing Trust Fund				2,158,309	1,85	4,527
14.401	Fair Housing Assistance Program State and Local COVID-19 - Fair Housing Assistance Program State and Local			\$ 430,979.00 501.00			
	<u> </u>				431,480		-
14.896	Family Self-Sufficiency Program				286,478		-
14.U01	Office of Manufactured Housing		DU100K900016709		409,981		-
14.U02	City of Knoxville C-22-0166 First	City of Knoxville	C-22-0166		7,901		-
14.U03	City of Knoxville ESG 2021 Patterson	City of Knoxville	C-21-0217		25,601		-
14.U04	City of Knoxville FY22 HMIS First	City of Knoxville	C-22-0170	_	27,253		
Subtotal D	epartment of Housing and Urban Development			_	\$ 62,392,567	\$ 58,54	0,558
		Depar	tment of the Interior				
15.250	Regulation of Surface Coal Mining and Surface Effects of Underground Coal Mining				\$ 758,871	\$	-
15.252	Abandoned Mine Land Reclamation (AMLR)				2,464,152	73	4,710
15.608	Fish and Wildlife Management Assistance				1,646,895		-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Is	sues	Passe	litures/Issues ed Through brecipients
15.615	Cooperative Endangered Species Conservation Fund				323,460		23,962
15.616	Clean Vessel Act				256,683		157,973
15.622	Sportfishing and Boating Safety Act				149,433		-
15.623	North American Wetlands Conservation Fund				100,000		-
15.631	Partners for Fish and Wildlife				37,062		37,062
15.634	State Wildlife Grants				859,520		10,580
15.657	Endangered Species Recovery Implementation				159,573		6,286
15.663	NFWF-USFWS Conservation Partnership	National Fish and Wildlife Foundation	1904.16.052925		11,822		-
15.676	Youth Engagement, Education, and Employment				24,030		-
15.808	U.S. Geological Survey Research and Data Collection				54,942		-
15.810	National Cooperative Geologic Mapping				116,510		-
15.904	Historic Preservation Fund Grants-In-Aid				865,531		637,544
15.916	Outdoor Recreation Acquisition, Development and Planning				(1,615,954)		-
15.939	Heritage Partnership				569,035		170,580
Subtotal D	epartment of the Interior			\$	6,781,565	\$	1,778,697
		Department of Ju	stice				
16.017	Sexual Assault Services Formula Program			\$	261,559	\$	240,595
16.034	COVID-19 - Coronavirus Emergency Supplemental Funding Program				9,613,047		9,415,184
16.111	Joint Law Enforcement Operations (JLEO)				22,173		-
16.320	Services for Trafficking Victims				315,024		-
16.525	Grants to Reduce Domestic Violence, Dating Violence, Sexual Assault, and Stalking on Campus				190,645		-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditure		Expenditures/Issues Passed Through to Subrecipients
16.540	Juvenile Justice and Delinquency Prevention				381,936	263,378
16.550	State Justice Statistics Program for Statistical Analysis Centers				47,306	-
16.554	National Criminal History Improvement Program (NCHIP)				948,740	843,419
16.560	National Institute of Justice Research, Evaluation, and Development Project Grants				39,322	-
16.575	Crime Victim Assistance				49,364,778	47,256,186
16.576	Crime Victim Compensation				5,261,000	-
16.582	Crime Victim Assistance/Discretionary Grants	City of Memphis Police Department	37373	\$ 311,693 24,069	335,762	_
16.585	Drug Court Discretionary Grant Program				402,908	401,533
16.588	Violence Against Women Formula Grants				2,441,468	2,200,377
	Residential Substance Abuse Treatment for State Prisoners					
16.593					458,380	454,978
16.606	State Criminal Alien Assistance Program				300,839	-
16.607	Bulletproof Vest Partnership Program				1,963	865
16.710	Public Safety Partnership and Community Policing Grants	City of Memphis Police Department University of North Texas Health Science Center	2019-MH-WX-K004 RF70050-2021-0151	\$ 1,962,404 16,920 48,277		
					2,027,601	61,599
16.726	Juvenile Mentoring Program	National 4-H Council	Unknown		23,438	-
16.738	Edward Byrne Memorial Justice Assistance Grant Program COVID-19 - Edward Byrne Memorial Justice Assistance			\$ 4,050,677 41,743		
	Grant Program			 	4,092,420	3,547,957
16.741	DNA Backlog Reduction Program				1,950,165	-

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditures/	Issues	Expenditures/Issues Passed Through to Subrecipients
16.742	Paul Coverdell Forensic Sciences Improvement Grant Program				1,719,090	1,713,126
16.745	Criminal and Juvenile Justice and Mental Health Collaboration Program				149,166	148,215
16.750	Support for Adam Walsh Act Implementation Grant Program				317,535	-
16.754	Harold Rogers Prescription Drug Monitoring Program				1,432,147	-
16.812	Second Chance Act Reentry Initiative				129,506	-
16.813	NICS Act Record Improvement Program				1,819,659	1,797,164
16.828	Swift, Certain, and Fair Supervision Program: Applying the Principles Behind Project HOPE				77,791	-
16.833	National Sexual Assault Kit Initiative	City of Memphis Police Department	2018-AK-BX-0028	\$ 95,559 23,793	119,352	
16.838	Comprehensive Opioid, Stimulant, and Substance Abuse Program				2,513,991	1,939,593
16.842	Opioid Affected Youth Initiative				401,909	-
16.844	Combatting Contraband Cell Phone Use in Prisons				419,004	-
16.922	Equitable Sharing Program				619,326	-
16.U01	Governor's Task Force on Marijuana Eradication		2021-113 2022-113	\$ 479,963 174,624		
			2022-113	174,024	654,587	-
16.U02	Project Guardian Initiative		2020-DG-BX-K012		155,922	-
16.U03	Task Force OT		DEA Task Forces FBI Cyber Crime Task Force FBI JTTF FBI Violent Crime Task Force US Marshall's Office US Secret Service	\$ 27,647 9,668 13,861 16,702 5,865 15,315	89,058	_

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expendit	otal ures/l	ssues	\$ 70,284 \$ 709,284	nditures/Issues ssed Through Subrecipients
16.U04	U.S. Marshals Service Joint Law Enforcement Operation Taskforce		M-22-D74-O-000103			101,923		-
16.U05	Hamilton Co Mental Health Court FY22 Had	Hamilton County Mental Health Court	LETTER, MOD #1			4,710		<u>-</u>
Subtotal D	epartment of Justice				\$	89,205,150	\$	70,284,169
		Department of I	Labor					
17.002	Labor Force Statistics				\$	944,586	\$	-
17.005	Compensation and Working Conditions					129,726		-
17.225	Unemployment Insurance COVID-19 - Unemployment Insurance			\$ 254,237,668 238,077,728				
						492,315,396		779,365
17.235	Senior Community Service Employment Program					994,784		935,257
17.245	Trade Adjustment Assistance					1,502,946		24,526
17.268	H-1B Job Training Grants	Pennsylvania College of Technology	20MIDTBR	\$ 248,067 86,266		334,333		86,266
17.271	Work Opportunity Tax Credit Program (WOTC)					479,663		-
17.273	Temporary Labor Certification for Foreign Workers					316,458		-
17.277	WIOA National Dislocated Worker Grants / WIA National Emergency Grants			\$ 383,475				
	COVID-19 - WIOA National Dislocated Worker Grants / WIA National Emergency Grants			3,175,727				
	WHAT Mational Emergency Grants					3,559,202		2,984,023
17.280	WIOA Dislocated Worker National Reserve Demonstration Grants	Appalachian Sustainable Development	MI-35510-20-20-A-51-02	\$ 540,678 39,222				
						579,900		151,544
17.285	Apprenticeship USA Grants	American Association of Community Colleges	AP-33025-19-75-A-11	\$ 507,789 59,679				
						567,468		209,576

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues		ssues	Expenditures/Issu Passed Through to Subrecipients		
17.503	Occupational Safety and Health State Program						4,529,832		-
17.504	Consultation Agreements						1,161,788		-
17.600	Mine Health and Safety Grants						202,406		
Subtotal D	epartment of Labor					\$	507,618,488	\$	5,170,557
		Department of S	State						
19.009	Academic Exchange Programs - Undergraduate Programs	FHI 360 World Learning	PO19002774 A20-2992-002	\$	123,890 23,109				
		C .				\$	146,999	\$	-
19.033	Global Threat Reduction						630,099		-
19.040	Public Diplomacy Programs						123,898		25,726
19.415	Professional and Cultural Exchange Programs - Citizen Exchanges						1,141,984		997,359
19.600	Bureau of Near Eastern Affairs	American University of Kurdistan	Unknown				44,520		-
19.900	AEECA/ESF PD Programs	American Councils for International Education	SUZ800-18-CA-0001	\$	56,347 (772)				
							55,575		
						\$	2,143,075	\$	1,023,085
		Department of Trans	sportation						
20.106	Airport Improvement Program and COVID-19 Airports			\$	26,081,891				
	Programs COVID-19 - Airport Improvement Program and COVID-19 Airports Programs				1,472,748				
						\$	27,554,639	\$	27,518,195
20.232	Commercial Driver's License Program Implementation Grant						135,404		-
20.240	Fuel Tax Evasion-Intergovernmental Enforcement Effort						5,622		-

AL#	Program Name	Passed Through From	Other Identifying Number		otal ures/Issues		spenditures/Issues Passed Through to Subrecipients
20.301	Railroad Safety				2,69	3	-
20.505	Metropolitan Transportation Planning and State and Non- Metropolitan Planning and Research				80,82	2	(8,119)
20.509	Formula Grants for Rural Areas and Tribal Transit Program COVID-19 - Formula Grants for Rural Areas and Tribal Transit Program			\$ 21,719,645 9,453,027			
	Traisit Frogram			 	31,172,67	2	30,828,216
20.528	Rail Fixed Guideway Public Transportation System State Safety Oversight Formula Grant Program				(679,03	4)	(943,351)
20.607	Alcohol Open Container Requirements				12,239,52	7	2,443,915
20.614	National Highway Traffic Safety Administration (NHTSA) Discretionary Safety Grants and Cooperative Agreements				232,72	1	-
20.615	E-911 Grant Program				1,007,26	0	-
20.700	Pipeline Safety Program State Base Grant				727,77	8	-
20.703	Interagency Hazardous Materials Public Sector Training and Planning Grants				465,87	4	173,212
20.720	State Damage Prevention Program Grants				130,64	5	-
20.721	PHMSA Pipeline Safety Program One Call Grant				30,81	5	-
Subtotal D	epartment of Transportation				\$ 73,107,43	8 \$	60,012,068
		Department of th	ne Treasury				
21.016	Equitable Sharing				\$ 14,00	0 \$	-
21.019	COVID-19 - Coronavirus Relief Fund				16,781,71	5	16,026,736
21.023	COVID-19 - Emergency Rental Assistance Program				117,553,82	6	-
21.026	COVID-19 - Homeowner Assistance Fund				14,739,48	3	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues			Pas	nditures/Issues sed Through Subrecipients
21.027	CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS COVID-19 - CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS			\$ 284,204 106,011,351				
	FISCAL RECOVERY FUNDS			 		106,295,555		94,162,923
Subtotal D	epartment of the Treasury				\$	255,384,579	\$	110,189,659
		Appalachian Regional C	Commission					
23.002	Appalachian Area Development	Upper Cumberland Development District	Unknown	\$ 8,098,611 100,000	\$	8,198,611	\$	7,806,096
23.011	Appalachian Research, Technical Assistance, and Demonstration Projects				•	790,252	*	38,611
23.U01	ARC of TN - Pikeville Downtown - Upendra		TN-19529-19		_	3,114		-
Subtotal A	ppalachian Regional Commission				\$	8,991,977	\$	7,844,707
		Equal Employment Opportur	nity Commission		<u> </u>			
30.002	Employment Discrimination_State and Local Fair Employment Practices Agency Contracts				\$	127,960	\$	-
Subtotal E	qual Employment Opportunity Commission				\$	127,960	\$	-
		General Services Admi	nistration					
39.003	Donation of Federal Surplus Personal Property (Noncash)				\$	1,135,470	\$	-
39.011	Election Reform Payments				_	17,179		-
Subtotal G	eneral Services Administration				\$	1,152,649	\$	-
		Library of Cong	ress					
42.010	Teaching with Primary Sources				\$	118,663	\$	
Subtotal Li	ibrary of Congress				\$	118,663	\$	-

Expenditures/Issues

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expendite	otal ures/Is	ssues	Pas	sed Through ubrecipients
		National Aeronautics and Spa	ce Administration					
43.001	Science	Universities Space Research Association University of Toledo	02338-02 N-125107-01 (F-2016-24)	\$ 16,507 101,344	\$	117,851	¢	101,344
43.008	Office of Stem Engagement (OSTEM)	Vanderbilt University	SUBAWARD UNIV61856 AMEND 2	\$ 85,838 15,581	φ	117,631	Þ	101,344
		Vanderbilt University Vanderbilt University Vanderbilt University Vanderbilt University Vanderbilt University	UNIV61846 UNIV61848 UNIV61855 UNIV61868	17,520 54,868 46,233 10,000				
		·				230,040		-
Subtotal N	ational Aeronautics and Space Administration				\$	347,891	\$	101,344
		National Endowment for	or the Arts					
45.024	Promotion of the Arts Grants to Organizations and Individuals	Arts Midwest	1866149-52-C-20	\$ 53,924 17,274	\$	71,198	\$	65,906
45.025	Promotion of the Arts Partnership Agreements COVID-19 - Promotion of the Arts Partnership Agreements			\$ 872,544 843,011	Þ		Þ	,
						1,715,555		1,615,911
Subtotal N	ational Endowment for the Arts				\$	1,786,753	\$	1,681,817
		National Endowment for the	he Humanities					
45.129	Promotion of the Humanities Federal/State Partnership	National Trail of Tears Association	Unknown		\$	11,062	\$	-
45.130	Promotion of the Humanities Challenge Grants					400,000		-
45.149	Promotion of the Humanities Division of Preservation and Access					82,675		-
45.161	Promotion of the Humanities Research					129,995		-
45.162	Promotion of the Humanities Teaching and Learning Resources and Curriculum Development					33,573		-

AL#	Program Name	Passed Through From	Other Identifying Number	To Expenditu	otal ires/Iss	ues	Pas	nditures/Issues sed Through ubrecipients
45.163	Promotion of the Humanities Professional Development					30,116		-
45.164	Promotion of the Humanities Public Programs	American Library Association	ARP	\$ 47,277 10,000		57,277		10,000
Subtotal N	ational Endowment for the Humanities				\$	744,698	\$	10,000
		Institute of Museum and	Library Services					
45.301	Museums for America				\$	77,599	\$	-
45.310	Grants to States COVID-19 - Grants to States			\$ 3,755,332 3,225,173				
						6,980,505		2,913,293
45.312	National Leadership Grants	Children's Museum Corporation of Rutherford County	MG-249465-0MS-21			19,360		-
45.313	Laura Bush 21st Century Librarian Program					387,954		61,723
Subtotal I	nstitute of Museum and Library Services				\$	7,465,418	\$	2,975,016
		National Science F	oundation					
47.050	Geosciences	Savannah State University	2153-48-TSU		\$	11,357	\$	11,357
47.075	Social, Behavioral, and Economic Sciences					92,562		-
47.076	Education and Human Resources					99,605		
Subtotal N	ational Science Foundation				\$	203,524	\$	11,357
		Small Business Adn	ninistration					
59.037	Small Business Development Centers COVID-19 - Small Business Development Centers			\$ 2,672,870 1,153,540				
					\$	3,826,410	\$	256,516
59.061	State Trade Expansion					9,952		-
Subtotal S	mall Business Administration				\$	3,836,362	\$	256,516

Expenditures/Issues

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expenditu		ssues	ed Through brecipients
		Tennessee Valley	Authority		<u> </u>		
62.U01	Ocoee Trust Fund		FY2015-2019TVA Award FY2020-2024TVA AWARD	\$ 44,005 1,764,509	\$	1,808,514	\$ 376,240
62.U02	TVA - REED Center Marketing - Fuqua		A22-0422-002			757	-
62.U03	TVA - Solar Farm 8500021516 - Patterson		8500021516			958,207	-
62.U04	TVA 9392 TVA PO 7043144 Lofaro		9392 TVA PO 7043144			87,408	-
62.U05	TVA 9392 TVA PO 7250100 Lofaro		99392 TVA PO 7250100			174	-
62.U06	TVA Diversity - Middlebrooks - FY 2022		Unknown			11,226	-
62.U07	TVA Diversity - Middlebrooks - FY 2021		Unknown			4,898	-
62.U08	TVA Plant Communities Eradication-Harper		PO 2593722			9,726	-
62.U09	TVA PO 7002776 (9392) Baumann		PO 7002776 (9392)			8,309	-
62.U10	TVA PO 6518313 (9392) Lofaro		6518313 (9392)			26,792	-
62.U11	TVA PO 6717053 (9392) Lofaro		6717053 (9392)			14,787	-
62.U12	TVA Tall Fescue Eradication-Harper		PO 3500197			803	
Subtotal T	ennessee Valley Authority				\$	2,931,601	\$ 376,240
		Department of Veter	ans Affairs				
64.005	Grants to States for Construction of State Home Facilities				\$	10,357,461	\$ -
64.015	Veterans State Nursing Home Care					31,566,206	-
64.034	VA Grants for Adaptive Sports Programs for Disabled Veterans and Disabled Members of the Armed Forces					107,622	-
64.054	Research and Development					292,489	-
64.101	Burial Expenses Allowance for Veterans					1,712,276	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
64.124	All-Volunteer Force Educational Assistance			673,864	-
64.203	Veterans Cemetery Grants Program			86,971	-
64.U01	Educational Assistance Annual Reporting		ANNUAL REPORTING FEES	4,766	-
64.U02	Support of Veterans Service Office		11908142	11,776	-
64.U03	US Dept Veterans Kidney Disease Langston		Unknown	58,000	-
64.U04	VA Medical Center IPA Agreements-Waters		Unknown	306,681	
Subtotal D	epartment of Veterans Affairs			\$ 45,178,112	\$ -
		Environmenta	al Protection Agency		
66.032	State Indoor Radon Grants			\$ 287,073	\$ -
66.034	Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act			264,239	-
66.040	Diesel Emissions Reduction Act (DERA) State Grants			341,569	341,569
66.204	Multipurpose Grants to States and Tribes			54,955	-
66.419	Water Pollution Control State, Interstate, and Tribal Program Support			212,186	-
66.433	State Underground Water Source Protection			108,569	-
66.436	Surveys, Studies, Investigations, Demonstrations, and Training Grants and Cooperative Agreements - Section 104(b)(3) of the Clean Water Act			95,683	62,860
66.454	Water Quality Management Planning			300,452	76,564
66.460	Nonpoint Source Implementation Grants			2,623,465	1,133,060
66.461	Regional Wetland Program Development Grants			125,715	61,550
66.605	Performance Partnership Grants			3,871,040	-

AL#	Program Name	Passed Through From	Other Identifying Number	 Tota Expenditur		Passe	itures/Issues d Through brecipients
66.608	Environmental Information Exchange Network Grant Program and Related Assistance				5,877		-
66.701	Toxic Substances Compliance Monitoring Cooperative Agreements				62,457		-
66.708	Pollution Prevention Grants Program				107,774		-
66.716	Research, Development, Monitoring, Public Education, Outreach, Training, Demonstrations, and Studies	Extension Foundation Extension Foundation	SA-2021-04 SA-2022-15	\$ 12,038 2,541	14,579		
66.801	Hazardous Waste Management State Program Support				2,443,327		-
66.802	Superfund State, Political Subdivision, and Indian Tribe Site- Specific Cooperative Agreements				193,490		-
66.804	Underground Storage Tank (UST) Prevention, Detection, and Compliance Program				620,000		-
66.805	Leaking Underground Storage Tank Trust Fund Corrective Action Program				1,269,772		-
66.809	Superfund State and Indian Tribe Core Program Cooperative Agreements				101,363		-
66.817	State and Tribal Response Program Grants			_	706,898		
Subtotal E	nvironmental Protection Agency			_	\$ 13,810,483	\$	1,675,603
		Nuclear Regulatory Co	ommission				
77.008	U.S. Nuclear Regulatory Commission Scholarship and Fellowship Program			_	\$ 78,668	\$	-
Subtotal N	uclear Regulatory Commission				\$ 78,668	\$	
		Department of Er	nergy				
81.041	State Energy Program				\$ 1,019,580	\$	-
81.042	Weatherization Assistance for Low-Income Persons				2,761,477		2,732,578

AL#	Program Name	Passed Through From	Other Identifying Number			otal ires/Issues	Expenditures/Issues Passed Through to Subrecipients
81.049	Office of Science Financial Assistance Program			_		370,603	
	<u> </u>					,	
81.089	Fossil Energy Research and Development					5,186	-
81.117	Energy Efficiency and Renewable Energy Information Dissemination, Outreach, Training and Technical Analysis/Assistance	North Carolina State University	SUBAWARD 2017-3030-01 AMEND 3	\$	1,073,253 8,156		
						1,081,409	70,000
81.119	State Energy Program Special Projects					1,803	-
81.136	Long-Term Surveillance and Maintenance					4,584,413	80,830
81.214	Environmental Monitoring/Cleanup, Cultural and Resource Mgmt., Emergency Response Research, Outreach, Technical Analysis					1,585,911	161,299
81.U01	Oak Ridge WMA		OAKRIDGEWMA2013R			243,131	-
81.U02	Pantex EMS Assessment - CIS - Reed		Unknown			6,468	-
81.U03	Nat'l 4-H CS Pathway Process Eval-Franck	National 4-H Council	Unknown			18,220	
Subtotal D	epartment of Energy					\$ 11,678,201	\$ 3,044,707
		Department of Edu	cation				
84.002	Adult Education - Basic Grants to States					\$ 11,265,859	\$ 6,362,963
84.010	Title I Grants to Local Educational Agencies					301,177,549	298,131,964
84.011	Migrant Education State Grant Program					1,393,082	1,393,082
84.013	Title I State Agency Program for Neglected and Delinquent Children and Youth					405,245	405,244
84.031	Higher Education Institutional Aid					12,955,030	-
84.048	Career and Technical Education Basic Grants to States					25,810,340	23,493,411
84.051	Career and Technical Education National Programs					286,587	221,030
84.120	Minority Science and Engineering Improvement					151,715	-

AL#	Program Name	Passed Through From	Other Identifying Number		Tota Expenditure		Expenditures/Issues Passed Through to Subrecipients
84.126	Rehabilitation Services Vocational Rehabilitation Grants to States					51,097,514	5,609,194
84.177	Rehabilitation Services Independent Living Services for Older Individuals Who are Blind					560,342	-
84.181	Special Education-Grants for Infants and Families COVID-19 - Special Education-Grants for Infants and Families			\$	8,101,019 1,005,512		
						9,106,531	6,537,536
84.184	School Safety National Activities (formerly, Safe and Drug-Free Schools and Communities-National Programs)					487,413	331,297
84.196	Education for Homeless Children and Youth					2,096,175	2,123,602
84.200	Graduate Assistance in Areas of National Need					54,485	-
84.206	Javits Gifted and Talented Students Education					435,040	167,940
84.229	Language Resource Centers	Indiana University	P229A180011-21			3,617	-
84.282	Charter Schools					3,942,805	3,837,372
84.287	Twenty-First Century Community Learning Centers					28,132,105	27,857,514
84.305	Education Research, Development and Dissemination					2,423	-
84.323	Special Education - State Personnel Development					954,865	954,865
84.325	Special Education - Personnel Development to Improve Services and Results for Children with Disabilities	University of Florida University of Florida Vanderbilt University	136897/48431 CEEDAR Unknown VUMC 77654	\$	629,195 30,599 19,639 48,723		
84.334	Gaining Early Awareness and Readiness for Undergraduate Programs	Metropolitan Government of Nashville and Davidson County	Unknown	\$	4,729,071 82,755	728,156	72,362
		za. acon county		-		4,811,826	2,286,155
84.335	Child Care Access Means Parents in School					846,676	-
84.336	Teacher Quality Partnership Grants					176,499	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures	/Issues	Expenditures/Issues Passed Through to Subrecipients
84.358	Rural Education				4,356,009	4,203,023
84.365	English Language Acquisition State Grants				7,043,222	6,935,789
84.367	Supporting Effective Instruction State Grants (formerly Improving Teacher Quality State Grants)	National Writing Project	94-TN02	\$ 38,567,371 386	38,567,757	37,932,404
84.369	Grants for State Assessments and Related Activities				3,321,548	-
84.371	Comprehensive Literacy Development				3,213,365	3,086,646
84.372	Statewide Longitudinal Data Systems				825,023	143,968
84.382	Strengthening Minority-Serving Institutions				370,143	-
84.407	Transition Programs for Students with Intellectual Disabilities into Higher Education				422,401	-
84.411	Education Innovation and Research (formerly Investing in Innovation (i3) Fund)	National Writing Project National Writing Project Niswonger Foundation	05-TN03-2019I3C3WP 05-TN03-2020I3C3WP S411BS00035	\$ 2,655 57,717 80,914		
		1 viswonger 1 oundation	541115000033	 00,714	141,286	-
84.424	Student Support and Academic Enrichment Program				20,328,168	19,667,478
84.425	COVID-19 - Education Stabilization Fund				1,296	-
84.425B	COVID-19 - Discretionary Grants: Rethink K-12 Education Models Grants				1,913,030	1,936,812
84.425C	COVID-19 - Governor's Emergency Education Relief (GEER) Fund				53,363,020	43,365,880
84.425D	COVID-19 - Elementary and Secondary School Emergency Relief (ESSER) Fund				488,390,160	465,485,879
84.425E	COVID-19 - Higher Education Emergency Relief Fund (HEERF) Student Aid Portion				253,930,582	-
84.425F	COVID-19 - HEERF Institutional Portion				236,642,311	-
84.425J	COVID-19 - HEERF Historically Black Colleges and Universities (HBCUs)				33,612,627	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
84.425L	COVID-19 - HEERF Minority Serving Institutions (MSIs)			100	-
84.425M	COVID-19 - HEERF Strengthening Institutions Program (SIP)			11,303,273	-
84.425N	COVID-19 - HEERF Fund for the Improvement of Postsecondary Education (FIPSE) Formula Grant			1,784,182	-
84.425R	COVID-19 - Coronavirus Response and Relief Supplemental Appropriations Act, 2021 - Emergency Assistance to Non-Public Schools (CRRSA EANS) program			7,089,574	6,963,191
84.425S	COVID-19 - HEERF Supplemental Assistance to Institutions of Higher Education (SAIHE) program			3,318,526	-
84.425U	COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER)			363,518,413	362,703,278
84.425W	COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief - Homeless Children and Youth			3,745,650	3,697,175
84.426	COVID-19 - Randolph-Sheppard – Financial Relief and Restoration Payments			1,167,135	-
84.U01	NAEP State Coordinator/Basic Participation Contract		91990020C0026	152,900	
Subtotal D	epartment of Education			\$ 1,995,403,580	\$ 1,335,907,054
		National Archives and Recor	ds Administration		
89.003	National Historical Publications and Records Grants			\$ 219,325	\$ 19,700
Subtotal N	ational Archives and Records Administration			\$ 219,325	\$ 19,700
		Election Assistance C	ommission		
90.401	Help America Vote Act Requirements Payments			\$ 459,570	\$ -
90.404	2018 HAVA Election Security Grants			2,380,220	2,252,310
Subtotal E	lection Assistance Commission			\$ 2,839,790	\$ 2,252,310

Expenditures/Issues

AL#	Program Name	Passed Through From	Other Identifying Number		otal ures/Issues	Passed Through to Subrecipients
		Department of Healtl	n and Human Services			
93.041	Special Programs for the Aging, Title VII, Chapter 3, Programs for Prevention of Elder Abuse, Neglect, and Exploitation				\$ 77,168	\$ 75,418
93.042	Special Programs for the Aging, Title VII, Chapter 2, Long Term Care Ombudsman Services for Older Individuals			\$ 380,574		
	COVID-19 - Special Programs for the Aging, Title VII, Chapter 2, Long Term Care Ombudsman Services for Older Individuals			141,325		
					521,899	513,162
93.043	Special Programs for the Aging, Title III, Part D, Disease Prevention and Health Promotion Services			\$ 451,262		
	COVID-19 - Special Programs for the Aging, Title III, Part D. Disease Prevention and Health Promotion Services			21,227		
	D, Disease Flevention and Fleatin Flomotion Services				472,489	472,489
93.048	COVID-19 - Special Programs for the Aging, Title IV, and Title II, Discretionary Projects				604,447	575,762
93.052	National Family Caregiver Support, Title III, Part E COVID-19 - National Family Caregiver Support, Title III, Part E			\$ 3,438,360 1,248,285		
	raite			 	4,686,645	4,686,645
93.069	Public Health Emergency Preparedness				12,143,211	3,604,480
93.070	Environmental Public Health and Emergency Response				462,254	2,040
93.071	Medicare Enrollment Assistance Program				682,804	682,733
93.072	Lifespan Respite Care Program				310,478	296,900
93.073	Birth Defects and Developmental Disabilities - Prevention and Surveillance				277,406	-
93.074	Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements				(367)	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditure		Expenditures/Issues Passed Through to Subrecipients
93.079	Cooperative Agreements to Promote Adolescent Health through School-Based HIV/STD Prevention and School-Based Surveillance				77,839	72,400
93.080	Blood Disorder Program: Prevention, Surveillance, and Research				119	-
93.087	Enhance Safety of Children Affected by Substance Abuse				(179)	-
93.088	Advancing System Improvements for Key Issues in Women's Health				98,684	-
93.090	Guardianship Assistance COVID-19 - Guardianship Assistance			\$ 10,698,408 946,550		
					11,644,958	-
93.092	Affordable Care Act (ACA) Personal Responsibility Education Program				973,791	503,370
93.103	Food and Drug Administration Research				1,189,997	-
93.104	Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (SED)				2,592,445	2,183,463
93.110	Maternal and Child Health Federal Consolidated Programs	Vanderbilt University Vanderbilt University Vanderbilt University	SUBAWARD-VUMC6915 VUMC59412 VUMC6917	\$ 995,457 3,760 146,105 6,342		
		· · · · · · · · · · · · · · · · · · ·		<u> </u>	1,151,664	20,518
93.116	Project Grants and Cooperative Agreements for Tuberculosis Control Programs				589,236	310,947
93.124	Nurse Anesthetist Traineeship				32,309	-
93.130	Cooperative Agreements to States/Territories for the Coordination and Development of Primary Care Offices				199,388	-
93.136	Injury Prevention and Control Research and State and			\$ 8,447,361		
	Community Based Programs COVID-19 - Injury Prevention and Control Research and			126,711		
	State and Community Based Programs			 	8,574,072	3,054,192

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditures		Expenditures/Issues Passed Through to Subrecipients
93.142	NIEHS Hazardous Waste Worker Health and Safety Training	University of Minnesota University of Minnesota University of Minnesota	2U45ES006184-29 SU45ES006184-31 Unknown	\$ 8,329 12,496 305,817	226.642	
					326,642	-
93.150	Projects for Assistance in Transition from Homelessness (PATH)				913,757	811,757
93.165	Grants to States for Loan Repayment				(50,127)	(50,127)
93.197	Childhood Lead Poisoning Prevention Projects, State and Local Childhood Lead Poisoning Prevention and Surveillance of Blood Lead Levels in Children				380,986	-
93.211	Telehealth Programs				390,315	-
93.217	Family Planning Services				9,382,327	1,549,464
93.234	Traumatic Brain Injury State Demonstration Grant Program				200,179	200,179
93.235	Title V State Sexual Risk Avoidance Education (Title V State SRAE) Program				1,472,973	1,151,842
93.240	State Capacity Building				471,018	-
93.241	State Rural Hospital Flexibility Program				244,880	177,438
93.242	Mental Health Research Grants				(5,026)	-
93.243	Substance Abuse and Mental Health Services Projects of Regional and National Significance	Buffalo Valley, Incorporated Ridgeview Behavioral Health Services Rutherford County	1H79T1081413-01 TI-18-003 SAMHSA 17	\$ 10,357,601 72,089 28,649 10,288		
	COVID-19 - Substance Abuse and Mental Health Services Projects of Regional and National Significance	Rumeriord County	SAMIDA 17	 534,767		
					11,003,394	8,161,969
93.247	Advanced Nursing Education Workforce Grant Program				2,520,099	160,148
93.251	Early Hearing Detection and Intervention				227,197	199,136

AL#	Program Name	Passed Through From	Other Identifying Number	Total umber Expenditures/Issues							
93.262	Occupational Safety and Health Program	University of Kentucky Research Foundation	SUBAWARD 3210001810-21-263	\$	130,436 6,946						
93.268	Immunization Cooperative Agreements Immunization Cooperative Agreements (Noncash) COVID-19 - Immunization Cooperative Agreements			\$	14,896,344 99,459,470 11,193,233	137,382 125,549,047	2,872 8,439,291				
93.270	Viral Hepatitis Prevention and Control					350,681	-				
93.276	Drug-Free Communities Support Program Grants	Promise Center, Incorporated	20-200-2			6,001	-				
93.279	Drug Abuse and Addiction Research Programs					42,094	-				
93.301	Small Rural Hospital Improvement Grant Program COVID-19 - Small Rural Hospital Improvement Grant Program			\$	(86,692) (37,641)						
	riogiani				_	(124,333)	(157,665)				
93.307	Minority Health and Health Disparities Research					39,996	10,000				
93.314	Early Hearing Detection and Intervention Information System (EHDI-IS) Surveillance Program					142,624	18,676				
93.317	Emerging Infections Programs COVID-19 - Emerging Infections Programs			\$	4,265,313 1,203,355	5,468,668	3,386,619				
93.319	Outreach Programs to Reduce the Prevalence of Obesity in High Risk Rural Areas					542,702	-				
93.323	Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) COVID-19 - Epidemiology and Laboratory Capacity for			\$	265,123,523 5,023,318						
	Infectious Diseases (ELC)					270,146,841	135,555,322				
93.324	State Health Insurance Assistance Program					1,024,048	753,340				

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures	/Issues	Expenditures/Issues Passed Through to Subrecipients
93.334	The Healthy Brain Initiative: Technical Assistance to Implement Public Health Actions related to Cognitive Health, Cognitive Impairment, and Caregiving at the State and Local Levels				158,510	-
93.336	Behavioral Risk Factor Surveillance System COVID-19 - Behavioral Risk Factor Surveillance System			\$ 264,423 10,000	274,423	-
93.354	COVID-19 - Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response				4,260,706	875,752
93.359	Nurse Education, Practice Quality and Retention Grants				670,949	97,663
93.367	Flexible Funding Model - Infrastructure Development and Maintenance for State Manufactured Food Regulatory Programs				169,184	-
93.369	ACL Independent Living State Grants				318,592	286,508
93.387	National and State Tobacco Control Program				1,329,032	298,275
93.391	COVID-19 - Activities to Support State, Tribal, Local and Territorial (STLT) Health Department Response to Public Health or Healthcare Crises				5,613,876	5,122,403
93.398	Cancer Research Manpower	Meharry Medical College	161219LS169	\$ 86,061 6,227	92,288	6,227
93.413	The State Flexibility to Stabilize the Market Grant Program				111,276	-
93.426	Improving the Health of Americans through Prevention and Management of Diabetes and Heart Disease and Stroke				1,896,449	1,024,727
93.464	ACL Assistive Technology				445,556	293,198
93.470	Alzheimer's Disease Program Initiative (ADPI)				55,574	42,158
93.478	Preventing Maternal Deaths: Supporting Maternal Mortality Review Committees				621,710	337,913

AL#	Program Name	Passed Through From	Other Identifying Number	 Tota Expenditur		Expenditures/Issues Passed Through to Subrecipients
93.498	COVID-19 - Provider Relief Fund and American Rescue Plan (ARP) Rural Distribution				1,350,867	-
93.499	COVID-19 - Low Income Household Water Assistance Program				354,280	288,264
93.516	Public Health Training Centers Program	Emory University	A176162		25,631	-
93.526	Grants for Capital Development in Health Centers				49,900	-
93.556	MaryLee Allen Promoting Safe and Stable Families Program COVID-19 - MaryLee Allen Promoting Safe and Stable Families Program			\$ 10,629,408 419,798		
	1 dilines i rogram				11,049,206	387,534
93.558	Temporary Assistance for Needy Families COVID-19 - Temporary Assistance for Needy Families			\$ 219,990,277 6,211,100		
					226,201,377	96,268,591
93.563	Child Support Enforcement				66,131,470	-
93.564	Child Support Enforcement Research				31,151	-
93.568	Low-Income Home Energy Assistance COVID-19 - Low-Income Home Energy Assistance			\$ 38,956,825 49,687,337	00.644.162	07.101.050
					88,644,162	87,131,358
93.569	Community Services Block Grant COVID-19 - Community Services Block Grant			\$ 16,712,305 6,863,896		
					23,576,201	22,791,155
93.576	Refugee and Entrant Assistance Discretionary Grants	Catholic Charities of Tennessee, Incorporated	Unknown		17,167	-
93.586	State Court Improvement Program COVID-19 - State Court Improvement Program			\$ 580,609 79,565		
					660,174	-
93.590	Community-Based Child Abuse Prevention Grants				753,407	-
93.597	Grants to States for Access and Visitation Programs				187,371	-

AL#	Program Name	Passed Through From	Other Identifying Number	Tota Expenditure		Expenditures/Issues Passed Through to Subrecipients
93.599	Chafee Education and Training Vouchers Program (ETV) COVID-19 - Chafee Education and Training Vouchers Program (ETV)			\$ 895,856 134,229		
					1,030,085	-
93.603	Adoption and Legal Guardianship Incentive Payments				509,531	-
93.630	Developmental Disabilities Basic Support and Advocacy Grants			\$ 1,761,604		
	COVID-19 - Developmental Disabilities Basic Support and Advocacy Grants			79,082		
	,				1,840,686	547,448
93.632	University Centers for Excellence in Developmental Disabilities Education, Research, and Service				545,587	-
93.643	Children's Justice Grants to States				34,875	-
93.645	Stephanie Tubbs Jones Child Welfare Services Program COVID-19 - Stephanie Tubbs Jones Child Welfare Services Program			\$ 10,051,522 183,811		
	Trogram				10,235,333	-
93.648	Child Welfare Research Training or Demonstration	University of Nebraska-Lincoln	24-0520-0308-004		12,446	-
93.658	Foster Care Title IV-E COVID-19 - Foster Care Title IV-E			\$ 48,537,716 2,783,941	51 221 657	
					51,321,657	-
93.659	Adoption Assistance COVID-19 - Adoption Assistance			\$ 70,131,264 6,192,510		
					76,323,774	-
93.665	COVID-19 - Emergency Grants to Address Mental and Substance Use Disorders During COVID-19				2,691,199	2,691,199
93.667	Social Services Block Grant				42,412,194	3,856,231
93.669	Child Abuse and Neglect State Grants				824,146	-
93.671	Family Violence Prevention and Services/Domestic Violence Shelter and Supportive Services				2,900,509	2,785,616

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditure		Expenditures/Issues Passed Through to Subrecipients
93.674	John H. Chafee Foster Care Program for Successful Transition to Adulthood COVID-19 - John H. Chafee Foster Care Program for Successful Transition to Adulthood			\$ 3,119,689 3,551,478		
	Successful Hallstroll to Adultilood				6,671,167	1,137,278
93.687	Maternal Opioid Misuse Model				1,222,771	975,908
93.732	Mental and Behavioral Health Education and Training Grants				374,716	-
93.747	COVID-19 - Elder Abuse Prevention Interventions Program				371,340	70,765
93.761	Evidence-Based Falls Prevention Programs Financed Solely by Prevention and Public Health Funds (PPHF)				52,578	-
93.767	Children's Health Insurance Program COVID-19 - Children's Health Insurance Program			\$ 302,665,047 18,042,853	320,707,900	
93.788	Opioid STR	Iowa State University	022769A	\$ 29,513,415 39,963	29,553,378	23,637,596
93.791	Money Follows the Person Rebalancing Demonstration				66,790	-
93.817	Hospital Preparedness Program (HPP) Ebola Preparedness and Response Activities				(8,765)	-
93.837	Cardiovascular Diseases Research				46,444	-
93.847	Diabetes, Digestive, and Kidney Diseases Extramural Research				57,622	-
93.855	Allergy and Infectious Diseases Research				1,028,412	-
93.859	Biomedical Research and Research Training				427,537	30,672
93.870	Maternal, Infant and Early Childhood Home Visiting Grant				8,578,164	7,603,981
93.876	Antimicrobial Resistance Surveillance in Retail Food Specimens				178,996	-

AL#	Program Name	Passed Through From	Other Identifying Number	 Tota Expenditure		Expenditures/Issues Passed Through to Subrecipients
93.877	Autism Collaboration, Accountability, Research, Education, Education, and Support	Association of University Centers on Disabilities	1557 G ZB835		16,781	-
93.879	Medical Library Assistance	University of Maryland, College Park	1600679		-	-
93.884	Primary Care Training and Enhancement	Meharry Medical College	190618MK206	\$ 454,001 28,722	482,723	28,722
93.889	National Bioterrorism Hospital Preparedness Program COVID-19 - National Bioterrorism Hospital Preparedness Program			\$ 4,754,502 (61,158)	102,723	20,722
	110g.u				4,693,344	3,924,929
93.898	Cancer Prevention and Control Programs for State, Territorial and Tribal Organizations				3,807,479	479,256
93.912	Rural Health Care Services Outreach, Rural Health Network Development and Small Health Care Provider Quality Improvement COVID-19 - Rural Health Care Services Outreach, Rural			\$ 290,517 73,608		
	Health Network Development and Small Health Care Provider Quality Improvement			 	364,125	-
93.913	Grants to States for Operation of State Offices of Rural Health				293,058	69,406
93.917	HIV Care Formula Grants COVID-19 - HIV Care Formula Grants			\$ 19,194,241 302,185	40.405.405	
					19,496,426	5,900,982
93.932	Native Hawaiian Health Care Systems				39,725	-
93.940	HIV Prevention Activities Health Department Based				6,051,209	3,119,886
93.944	Human Immunodeficiency Virus (HIV)/Acquired Immunodeficiency Virus Syndrome (AIDS) Surveillance				597,812	11,725
93.946	Cooperative Agreements to Support State-Based Safe Motherhood and Infant Health Initiative Programs				411,583	-

AL#	Program Name	Passed Through From	Other Identifying Number	 Tota Expenditure		Expenditures/Issues Passed Through to Subrecipients
93.958	Block Grants for Community Mental Health Services COVID-19 - Block Grants for Community Mental Health Services			\$ 16,538,149 7,579,132		
					24,117,281	23,966,445
93.959	Block Grants for Prevention and Treatment of Substance Abuse			\$ 30,970,593		
	COVID-19 - Block Grants for Prevention and Treatment of Substance Abuse			 7,806,547		
				 	38,777,140	38,656,435
93.967	CDC's Collaboration with Academia to Strengthen Public Health	Association of Schools and Programs of Public Health	S5071		30,000	-
93.977	Sexually Transmitted Diseases (STD) Prevention and Control Grants			\$ 1,386,633		
	COVID-19 - Sexually Transmitted Diseases (STD) Prevention and Control Grants			 135,804		
					1,522,437	322,601
93.981	Improving Student Health and Academic Achievement through Nutrition, Physical Activity and the Management of			\$ 911,240		
	Chronic Conditions in Schools COVID-19 - Improving Student Health and Academic Achievement through Nutrition, Physical Activity and the			433,376		
	Management of Chronic Conditions in Schools			 	1,344,616	324,340
93.982	Mental Health Disaster Assistance and Emergency Mental			\$ 2,148,529	-,,	1,0 1
	Health COVID-19 - Mental Health Disaster Assistance and			(50,975)		
	Emergency Mental Health			 (30,973)		
					2,097,554	2,058,140
93.991	Preventive Health and Health Services Block Grant				3,314,177	2,470,358
93.994	Maternal and Child Health Services Block Grant to the States				12,122,966	1,686,244
93.U01	Nat'l Partnership (PETE) 10830 Webster	National Partnership for Environmental Technology Education	10830 DOE Y11		5,973	-

AL#	Program Name	Passed Through From	Other Identifying Number	To Expendit	otal ures/I	ssues	Pas	enditures/Issues ssed Through Subrecipients
93.U02	Nat'l Partnership (PETE) 10881 Webster	National Partnership for Environmental Technology Education	10881 DOE Y12			33,376		-
Subtotal D	Department of Health and Human Services				\$	1,592,848,468	\$	519,032,669
		Corporation for National and Co	ommunity Service					
94.003	State Commissions				\$	375,534	\$	62,503
94.006	AmeriCorps	Clinch-Powell Resource Conservation and Development Council	Unknown	\$ 4,972,558 15,337				
						4,987,895		4,972,558
94.008	Commission Investment Fund					173,534		-
94.U01	Knoxville-Knox County (CAC) Daugherty	Knoxville-Knox County Community Action Committee	19ESHTN00200001			2,976		-
Subtotal C	Corporation for National and Community Service				\$	5,539,939	\$	5,035,061
		Executive Office of the	President					
95.001	High Intensity Drug Trafficking Areas Program				\$	537,368	\$	
Subtotal E	xecutive Office of the President				\$	537,368	\$	
		Department of Homelan	l Security					
97.005	State and Local Homeland Security National Training Program				\$	740,423	\$	-
97.008	Non-Profit Security Program					524,350		524,350
97.012	Boating Safety Financial Assistance					2,442,767		-
97.023	Community Assistance Program State Support Services Element (CAP-SSSE)					107,312		-
97.029	Flood Mitigation Assistance					984,575		920,124
97.032	Crisis Counseling					263,524		246,325

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditure		Pas	nditures/Issues sed Through ubrecipients
97.034	Disaster Unemployment Assistance				13,956		-
97.036	Disaster Grants - Public Assistance (Presidentially Declared			\$ 57,355,618			
	Disasters) Disaster Grants - Public Assistance (Presidentially Declared			371,560			
	Disasters) (Noncash) COVID-19 - Disaster Grants - Public Assistance			46,576,564			
	(Presidentially Declared Disasters)			 	104,303,742		84,495,146
97.039	Hazard Mitigation Grant				1,550,834		1,225,442
97.041	National Dam Safety Program				91,679		-
97.042	Emergency Management Performance Grants				7,869,706		3,381,236
97.043	State Fire Training Systems Grants				6,230		-
97.044	Assistance to Firefighters Grant				48,773		-
97.045	Cooperating Technical Partners				69,160		69,160
97.047	BRIC: Building Resilient Infrastructure and Communities				1,023,401		975,770
97.050	Presidential Declared Disaster Assistance to Individuals and Households - Other Needs				9,076,071		-
97.067	Homeland Security Grant Program			_	3,992,320		3,138,076
Subtotal D	epartment of Homeland Security			_ 9	3 133,108,823	\$	94,975,629
		State Justice 1	Institute				
99.U01	Court Technical Assistance		SJI-20-T-062	S	11,382	\$	-
99.U02	COVID-19 - Housing Stability Counseling Program		HSCP_NbrWksAmer_ARP	_	71,529		66,923
Subtotal S	ate Justice Institute			_ 5	82,911	\$	66,923
Total Uncl	ustered Programs			9	5,586,760,588	\$ 2	,432,814,909

AL#	Program Name	Passed Through From	Other Identifying Number	·		otal ures/Issues	Pass	ditures/Issues ed Through ibrecipients
		Research and Develo	opment Cluster					
		Department of A	Agriculture					
		Agricultural Mark	seting Service					
10.15	66 Federal-State Marketing Improvement Program					\$ 140,397	\$	-
10.17	O Specialty Crop Block Grant Program - Farm Bill	The Center For Produce Safety	2021CPS06			215,964	<u> </u>	
Subtotal	Agricultural Marketing Service					\$ 356,361	\$	
		Agricultural Rese	arch Service					
10.00	Ol Agricultural Research Basic and Applied Research					\$ 1,462,063	\$	
Subtotal	Agricultural Research Service					\$ 1,462,063	\$	
		Animal and Plant Health	Inspection Service					
10.02	25 Plant and Animal Disease, Pest Control, and Animal Care					\$ 200,000	\$	_
Subtotal	Animal and Plant Health Inspection Service					\$ 200,000	\$	
		Economic Resea	rch Service					
10.25	60 Agricultural and Rural Economic Research, Cooperative Agreements and Collaborations	Virginia Polytechnic Institute and State University	422740-19D43	\$	62,145 4,728			
						\$ 66,873	\$	
Subtotal	Economic Research Service					\$ 66,873	\$	
		Foreign Agricult	ural Service					
10.77	77 Norman E. Borlaug International Agricultural Science and Technology Fellowship					\$ 1,467	\$	-
10.96	Technical Agricultural Assistance					39,734	+	22,402

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expendit	otal ures/Iss	ues	Pass	ditures/Issues ed Through brecipients
10.961	Scientific Cooperation and Research	Mississippi State University	183905.310272.01	\$ 12,814 3,543		16,357		-
Subtotal F	oreign Agricultural Service				\$	57,558	\$	22,402
		Forest Servi	ce					
10.664	Cooperative Forestry Assistance				\$	37,292	\$	-
10.675	Urban and Community Forestry Program					27,256		480
10.680	Forest Health Protection	South Carolina Forestry Commission	Unknown	\$ 220,325 19,195		239,520		-
10.683	National Fish and Wildlife Foundation					9,569		-
10.699	Partnership Agreements					353,120		4,551
10.707	Research Joint Venture and Cost Reimbursable Agreements					14,057	. ———	-
Subtotal F	orest Service				\$	680,814	\$	5,031
		National Institute of Food	and Agriculture					
10.200	Grants for Agricultural Research, Special Research Grants	University of Florida University of Florida University of Maryland Eastern Shore	PO 1600472764 PO 1600472767 2021-38427-34838	\$ 910 24,794 25,560 8,389	\$	59,653	\$	58,743
10.202	Cooperative Forestry Research	The Pennsylvania State University	6153-UTK-USDA-G043	\$ 127,122 13,109		140,231		-
10.203	Payments to Agricultural Experiment Stations Under the Hatch Act	North Carolina State University	Unknown			9,975		-
10.205	Payments to 1890 Land-Grant Colleges and Tuskegee University					3,897,283		-
10.207	Animal Health and Disease Research					16,998		-

AL#	Program Name	Passed Through From	Other Identifying Number		Total Expenditures/Issue	es	Expenditures/Issues Passed Through to Subrecipients
10.210	Higher Education – Graduate Fellowships Grant Program	Iowa State University	017377A			24,419	-
10.215	Sustainable Agriculture Research and Education	Langston University University of Georgia University of Georgia University of Georgia University of Georgia University of Illinois University of Kentucky Research Foundation	LU-519571-4 SUB00001688 SUB00002295 SUB00002471 SUB00002591 2018-38640-28416 780004607	\$	23,690 4,402 93,561 15,613 7,618 9,370 11,305		
						165,559	68,661
10.216	1890 Institution Capacity Building Grants	Alabama A&M University Alcorn State University Kentucky State University Virginia State University	TSU20173882126426 ASU330196 210190-206101-3100 2019-38821-29038	\$	567,151 15,340 164,272 16,956 38,666		
		virginia state Oniversity	2019-38821-29038		38,000	802,385	229,975
10.217	Higher Education - Institution Challenge Grants Program					18,834	-
10.219	Biotechnology Risk Assessment Research	Virginia Polytechnic Institute and State University	422734-19D43	\$	204,986 37,935		
				-		242,921	8,718
10.220	Higher Education - Multicultural Scholars Grant Program					44,030	-
10.303	Integrated Programs					437,272	33,533
10.304	Homeland Security Agricultural	University of Florida	SUB00002904			20,216	-
10.309	Specialty Crop Research Initiative	Cornell University North Carolina State University Texas A&M University University of California	79598-10782 2021-2582-03 M1900023 A18-0425S006P0671357	\$	1,220,158 621 238 96,160 (1,220)	1,315,957	-
10.310	Agriculture and Food Research Initiative (AFRI)	Arizona State University Auburn University Mississippi State University University of Connecticut	ASUB00000528 21-MREC-245851-UTENN 010500.322585.01 386341	\$	6,011,726 74,013 34,639 32,931 (538)		

AL#	Program Name	Passed Through From	Other Identifying Number		Total xpenditures/Issues			ditures/Issues ed Through ibrecipients
		University of Louisville University of Maryland University of Puerto Rico University of Wisconsin-Madison University of Wisconsin-Madison	Z5245202 96040-Z5247202 2021-000021 0000001741 2020-68014-31413	 33,461 9,040 149,466 43 48,727		6,393,508		622,895
10.312	Biomass Research and Development Initiative Competitive Grants Program (BRDI)					26,763		42,397
10.320	Sun Grant Program	South Dakota State University South Dakota State University	3TF386 3TF386 AMD 1	\$ 263,198 273,440		536,638		273,440
10.326	Capacity Building for Non-Land Grant Colleges of Agriculture (NLGCA)	Sam Houston State University	22138A	\$ 475,339 3,749		479,088		60,104
10.329	Crop Protection and Pest Management Competitive Grants Program					63,701		-
10.330	Alfalfa and Forage Research Program					117,701		69,687
10.500	Cooperative Extension Service	University of Kentucky Research Foundation	7800004577	\$ 60,751 8,570				
		- Culture				69,321		-
10.523	Centers of Excellence at 1890 Institutions					9,070		
Subtotal N	ational Institute of Food and Agriculture				\$	14,891,523	\$	1,468,153
		Natural Resources Conse	rvation Service					
10.072	Wetlands Reserve Program	The Nature Conservancy	SUBAWARD NO. 20180705-01 AMEND 1		\$	379,974	\$	82,212
10.902	Soil and Water Conservation					225,401		-
10.903	Soil Survey					62,328		-
10.912	Environmental Quality Incentives Program	Pheasants Forever, Incorporated University of Georgia	WLFW2018-06 SUB00001833	\$ 91,435 129,720				

AL#	Program Name	Passed Through From	Other Identifying Number		otal ires/Issues		Expenditures Passed Thi to Subrecip	
		University of Georgia University of Iowa Virginia Polytechnic Institute and State University	SUB00002025 S00379-01 423512-19D43	103,564 8,916 65,705				
		•				399,340		43,716
Subtotal N	atural Resources Conservation Service				\$ 1	,067,043	\$	125,928
		Rural Business Cooperat	ive Service					
10.351	Rural Business Development Grant	Middle Tennessee Industrial Development Association	Unknown	\$ 71,119 11,503				
		Association			\$	82,622	\$	
Subtotal R	ural Business Cooperative Service				\$	82,622	\$	
		USDA, Office of the Chief	Economist					
10.290	Agricultural Market and Economic Research				\$	96,119	\$	58,513
Subtotal U	SDA, Office of the Chief Economist				\$	96,119	\$	58,513
		Other Program	s					
10.999	Long Term Standing Agreements For Storage, Transportation And Lease				\$	178,208	\$	-
10.RD	4-H Cougar Connects Mentoring Program (4-H CCMP) - 4-H CCMP 21-22		2020-JU-FX-0031			35,177		-
10.RD	USDA 16-JV-11221636-104 Sims		16-JV-11221636-104			(7,964)		-
10.RD	USDA 2016-CS-11081000-018 McKinney		2016-CS-11081000-018			(373)		-
10.RD	USDA FS 17-CR-11330145-057 Nagle		17-CR-11330145-057			25,659		-
10.RD	USDA FS CLT Treatment via Vacuum-Taylor		20-JV-11111136-041			21,744		-
10.RD	Effectiveness of AD-IT-UP - AD-IT-UP Effect 21-22	Vanderbilt University	2P30CA068485-26			5,976		5,976

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditures/Issues			Pass	ditures/Issues sed Through ubrecipients
10.RD	West VA Univ Sub16425UT2 Wyckoff	West Virginia University	16-425-UT-2			3,829		_
Subtotal O	ther Programs				\$	262,256	\$	5,976
Subtotal D	epartment of Agriculture				\$	19,223,232	\$	1,686,003
		Department o	f Commerce					
		National Institute of Star	ndards and Technology					
11.609	Measurement and Engineering Research and Standards	C'tra f Marral '	70NAND1011247	\$ 80,653				
		City of Memphis	70NANB18H247	 958	\$	81,611	\$	
Subtotal N	ational Institute of Standards and Technology				\$	81,611	\$	
		National Oceanic and Atm	onspheric Administration					
11.451	Gulf Coast Ecosystem Restoration Science, Observation, Monitoring, and Technology	Louisiana State University	PO - 0000041309		\$	5,139	\$	-
11.478	Center for Sponsored Coastal Ocean Research Coastal Ocean Program	Northeastern University	505161-78050			66,523		-
Subtotal N	ational Oceanic and Atmospheric Administration				\$	71,662	\$	
Subtotal D	epartment of Commerce				\$	153,273	\$	-
		Department	of Defense					
		Defense Advanced Research	Projects Agency (DARPA)					
12.910	Research and Technology Development				\$	6,956,734	\$	1,167,191
Subtotal D	efense Advanced Research Projects Agency (DARPA)				\$	6,956,734	\$	1,167,191
		Defense POW/MIA Acco	ounting Agency (DPAA)					
12.740	Past Conflict Accounting	Henry M. Jackson Foundation for the Advancement of Military Medicine		\$ 694				

AL#	Program Name	Passed Through From	Other Identifying Number		To Expendit	otal ures/Is	ssues	Pass	ditures/Issues sed Through ubrecipients
		Henry M. Jackson Foundation for the Advancement of Military Medicine	Subaward #5254; HJF Award #65		144,070				
						\$	144,764	\$	53,714
Subtotal	Defense POW/MIA Accounting Agency (DPAA)					\$	144,764	\$	53,714
		Defense Threat Reduction	Agency (DTRA)						
12.35	Scientific Research - Combating Weapons of Mass Destruction	Vanderbilt University	UNIV 59030	\$	36,504 67,341				
						\$	103,845	\$	42,192
Subtotal	Defense Threat Reduction Agency (DTRA)					\$	103,845	\$	42,192
		Dept of Defense Education A	ctivity (DODEA)						
12.558	Department of Defense Impact Aid (Supplement, CWSD, BRAC)	Coalition For National Trauma Research	CNTR20-HUMA-05			\$	9,495	\$	-
Subtotal	Defense Threat Reduction Agency (DTRA)					\$	9,495	\$	
		Dept of the Air I	Force						
12.800	Air Force Defense Research Sciences Program	North Carolina State University University of Maryland, College Park	2019-1746-01 43324-Z8192001	\$	1,068,136 26,259 65,967				
		, , ,		-		\$	1,160,362	\$	302,329
Subtotal	Dept of the Air Force					\$	1,160,362	\$	302,329
		Dept of the Ar	my						
12.420	Military Medical Research and Development	Children's Research Institute University of Arkansas at Little Rock University of Arkansas at Little Rock University of Pittsburgh University of Texas at San Antonio University of Utah	3004107-17-1 253248-20UTK 253283-20UTK W81XWH-12-2-0023 159413/155536 10050259 PRIM	\$	2,897,854 133,959 8,322 547,814 244,696 (14,090) 13,873	\$	3,832,428	\$	412,405

AL#	Program Name	Passed Through From	Other Identifying Number	To Expendit	otal ures/I	ssues	Pas	nditures/Issues sed Through Subrecipients
12.431	Basic Scientific Research	Purdue University University of Central Florida University of Central Florida University of Massachussetts Medical School	13001035-003 65016A49-01 65018A50-02 S51310000047443	\$ 4,739,521 104,860 90,237 18,659 27,234				
						4,980,511		185,868
Subtotal D	ept of the Army				\$	8,812,939	\$	598,273
		Dept of the N	avy					
12.300	Basic and Applied Scientific Research	Oregon State University Strategic Ohio Council for Higher Education	N0356H-A SUBAWARD RQ19-TN-20-7- AFRL2 MOD 02	\$ 3,321,378 437,500 33,434				
		Education	TH REZ MOD 02		\$	3,792,312	\$	1,096,615
12.330	Science, Technology, Engineering & Mathematics (STEM) Education, Outreach and Workforce Program					234,177		-
Subtotal D	ept of the Navy				\$	4,026,489	\$	1,096,615
		National Security Ag	ency (NSA)					
12.902	Information Security Grants				\$	674,770	\$	66,242
12.903	GenCyber Grants Program					61,973		-
Subtotal N	ational Security Agency (NSA)				\$	736,743	\$	66,242
		Office of Local Defense Com	munity Cooperation					
12.600	Community Investment	Collaborative Composite Solutions Corporation	HA00052110069/A22-0469- S004		\$	23,392	\$	-
Subtotal O	Office of Local Defense Community Cooperation				\$	23,392	\$	_

AL#	Program Name	Passed Through From	Other Identifying Number		Total Expenditures/Issues		ues	Expenditures/Issues Passed Through to Subrecipients	
		Office of the Secretary of	of Defense						
12.630	Basic, Applied, and Advanced Research in Science and Engineering	Advanced Robotics for Manufacturing	ARM-TEC-21-02-F-07	\$	364,350 239,341				
		Institute Battelle Memorial Institute Marshall University Research Corporation Texas A&M University-Kingsville	PO US001-0000504972 CO30 PO RC- P2202134 S21-0125-UTK		274,035 6,995 27,255				
		, ,			-	\$	911,976	\$	206,855
Subtotal C	Office of the Secretary of Defense					\$	911,976	\$	206,855
	Uniformed Services University of the Health Sciences (USUHS)								
12.750	Uniformed Services University Medical Research Projects	The Geneva Foundation The Geneva Foundation	11052-N19-B01 11052-N21-10	\$	195,068 145,852				
						\$	340,920	\$	54,146
Subtotal U	Iniformed Services University of the Health Sciences (USU	HS)				\$	340,920	\$	54,146
		Other Program	as						
12.RD	AF AEDC FA9101-19-F-0015 Holst		FA9101-19-F-0015			\$	373,864	\$	-
12.RD	AF AEDC FA9101-22-FB-007 Holst		FA9101-22-FB-007				178,173		-
12.RD	AF FA910115D0002 Kraft		FA910115D0002				32,290		-
12.RD	AF FA9101-19-F-0110 Moeller		FA9101-19-F-0110				32,153		-
12.RD	AF FA9101-20-F-0043 Gragston		FA9101-20-F-0043				60,133		-
12.RD	AF FA9101-21-F-0021 Kreth		FA9101-21-F-0021				46,117		-
12.RD	AF FA910122F0004 Acharya		FA910122F0004				31,786		-
12.RD	AF FA910122FB011 Kraft		FA910122FB011				12,020		-
12.RD	AF-FA9101-20-F-0005 Moeller		FA9101-20-F-0005				15,281		-
12.RD	Air Force FA701421F0100 Cody		FA701421F0100				100,237		-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
12.RD	Air Force FA701421F0105 Cody		FA701421F0105	149,136	-
12.RD	Camouflage Detection, Simulation and Metric Development		W912HZ22P0016	26,516	-
12.RD	Cybersecurity education for Critical Infrastructure protection (in Community Development) through Regional Coalition		H98230-21-1-0319	388,499	121,419
12.RD	Developing application-specific shared-trust framework for accessing sensitive information		A22-0037-001	81,726	-
12.RD	DOD - Install Species Bat- Wilkerson		W912HZ-17-2-0020	34,410	-
12.RD	DOD NRO000-21-C-0144 Reising 21-22		NRO000-21-C-0144	342,084	-
12.RD	F-35 JPO N0001921P0012 Wheeler		N0001921P0012	13,860	-
12.RD	Fort Campbell Bat Roost Survey		CAMP-IGSA-20-02	123,402	-
12.RD	Fort Campbell Municipal Stormwater Implementation		CAMP-IGSA-20-03	80,710	-
12.RD	Fort Campbell Wetland Planning Survey		CAMP-IGSA-17-03	125,645	-
12.RD	FY21 IPA		Unknown	54,017	-
12.RD	GenCyber 2022		H98230-22-I-0109	6,096	-
12.RD	Sandia Natl Lab PO2099073 Yu		PO # 2099073	25,132	-
12.RD	TSNRP Grant HU0001-17-1-TS05		HU0001-17-1-TS05	21,416	-
12.RD	USACE W912DW-17-P-0043 Loeffler		W912DW-17-P-0043	26,953	-
12.RD	USACE W912HQ20C0046 Li		W912HQ20C0046	113,695	37,711
12.RD	US-ODNI-IARPA 2021-21030200004 Fefferman		2021-21030200004	552,047	284,824
12.RD	Adaptive and Reconfigurable Sensor Elements and Networks for Monitoring Critical Infrastructure and Maneuver Corridors	Mississippi State University	SUB 060803.361377.02 MOD 3	129,908	-
12.RD	Collaborative CS Corp 020-900-002 Vaidya	Collaborative Composite Solutions Corporation	020-900-002	100,868	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
12.RD	Collaborative CS Corp 10-08-20 Schmitz	Collaborative Composite Solutions Corporation	Unknown	1,296,734	-
12.RD	ElectronixTutor Content and System Testing to Support Adaptive Learning for Nuclear Field Electronics	University of Southern California	SCON-00002079	173,716	-
12.RD	MXD USA 2021-06 Schmitz	MxD USA	2021-06	53,250	-
12.RD	Penn State Univ VLRCOE Task 6.2 Desmidt	The Pennsylvania State University	5583-UT-ACC-0003	194,364	-
12.RD	PSU S002593-ACC Task 1.4 Coder	The Pennsylvania State University	S002593-ACC	10,257	-
12.RD	Purdue Univ Computing Contact Sarles	Purdue University	13000832-011	21,280	-
12.RD	Texas State Univ 21009-83485-2 Engel	Texas State Univeristy	21009-83485-2	59,229	-
12.RD	Texas State Univ 22004-83835-1 Engel	Texas State Univeristy	22004-83835-1	90,492	-
12.RD	UCLA 0205 G XA214 Sarles	University of California, Los Angeles	0205 G XA214	194,414	-
12.RD	Univ of Dayton Res RSC17067 Zhang	University of Dayton Research Institute	RSC17067	7,824	-
12.RD	Univ of Dayton Res RSC19027 Coder	University of Dayton Research Institute	RSC19027	1,755,577	-
12.RD	Univ of Dayton Res RSC20008 TerMaath 412	University of Dayton Research Institute	RCS20008	1,023,858	-
12.RD	Univ of Dayton Res RSC20029 (52%) Glasby	University of Dayton Research Institute	RSC20029	1,008,524	-
12.RD	Univ of Dayton RSC21046 (52%) Task1 Coder	University of Dayton Research Institute	RSC21046	332,167	-
12.RD	Univ of South CA 136796711 (53%) Mandrus	University of Southern California	136796711	162,580	-
12.RD	University of Kansas FY2019-098 Jantz	University of Kansas	FY2019-098	70,968	-
12.RD	Update of UFC 3-220-01N Soil Mechanics (DM7.1)	Virginia Polytechnic Institute and State University	SUBAWARD 418357-19C95 MOD 02	5,696	-
Subtotal O	ther Programs			\$ 9,739,104	\$ 443,954
Subtotal D	epartment of Defense			\$ 32,966,763	\$ 4,031,511

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
		Department of Housing and	d Urban Development		
		Assistant Secretary for Policy D	Development and Research		
14.500	6 General Research and Technology Activity			\$ 4,022	\$ -
Subtotal	Assistant Secretary for Policy Development and Research			\$ 4,022	\$ -
		Other Prog	grams		
14.240	0 HOPE for Home Ownership of Single Family Homes	Hope House Memphis Day Care, Incorporated	A22-0127-001	\$ 8,828	\$ -
Subtotal	Other Programs			\$ 8,828	\$ -
Subtotal	Department of Housing and Urban Development			\$ 12,850	\$ -
		Department of t	he Interior		
		Bureau of Land N	Management		
15.24	5 Plant Conservation and Restoration Management			\$ 19,223	\$ -
Subtotal	Bureau of Land Management			\$ 19,223	_ \$ -
		National Park	x Service		
15.94	5 Cooperative Research and Training Programs – Resources of the National Park System			\$ 609,007	\$ -
15.954	National Park Service Conservation, Protection, Outreach, and Education			11	-
Subtotal	National Park Service			\$ 609,018	\$ -
		U.S. Fish and Wil	dlife Service		
15.608	8 Fish and Wildlife Management Assistance	Gulf States Marine Fisheries Commissi	ion FWS-801-037-2021-UT	\$ 20,465	

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditures/Issues			Expenditures/Issues Passed Through to Subrecipients	
		Louisiana Department of Wildlife and Fisheries	PO 2000459201	35,509				
		risheries			\$	55,974	\$	-
15.615	Cooperative Endangered Species Conservation Fund	Virginia Department of Game and Inland Fisheries	EP2932791	\$ 13,619				
		Virginia Department of Game and Inland Fisheries	ORDER NO. EP3181532-V2	2,536				
					1	16,155		-
15.631	Partners for Fish and Wildlife					129,479		-
15.654	National Wildlife Refuge System Enhancements					490		-
15.657	Endangered Species Recovery Implementation					217,399		-
15.678	Cooperative Ecosystem Studies Units					21,818		-
15.684	White-nose Syndrome National Response Implementation					30,857		-
Subtotal U	J.S. Fish and Wildlife Service				\$	472,172	\$	
		U.S. Geological Su	irvey					
15.805	Assistance to State Water Resources Research Institutes				\$	84,588	\$	23,974
15.807	Earthquake Hazards Program Assistance					126,445		-
15.808	U.S. Geological Survey Research and Data Collection					1,386,042		-
15.812	Cooperative Research Units					183,797		-
15.820	National and Regional Climate Adaptation Science Centers	North Carolina State University	2017-1878-07			16,028		
Subtotal U	J.S. Geological Survey				\$	1,796,900	\$	23,974
		Other Progran	ns					
15.RD	Duskytail Darter Rangewide Genetics	Kentucky Waterways Alliance	F15AC00372		\$	17,870	\$	-
15.RD	NC State Univ 2020-2689-02 Armsworth	North Carolina State University	2020-2689-02			30,951		-

Expenditures/Issues

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expenditu	otal ires/Issues	5	Passe	d Through orecipients
15.RD	NCSU 2022-1413-01 Armsworth	North Carolina State University	2022-1413-01			8,796		-
15.RD	No Carolina St Univ 2021-0784-01(52) Giam	North Carolina State University	2021-0784-01			60,066		
Subtotal (Other Programs				\$	117,683	\$	
Subtotal I	Department of the Interior				\$	3,014,996	\$	23,974
		Department of Ju	stice					
		Office of Justice Pro	ograms					
16.123	Community-Based Violence Prevention Program				\$	280,254	\$	-
16.543	Missing Children's Assistance					42,789		-
16.560	National Institute of Justice Research, Evaluation, and Development Project Grants	Arizona State University Arizona State University	ASUB00000227 ASUB00000527	\$ 333,913 4,989 8,490				
						347,392		-
16.738	Edward Byrne Memorial Justice Assistance Grant Program	City of Memphis Police Department	36452			23,501		-
16.745	Criminal and Juvenile Justice and Mental Health Collaboration Program	NAMI Tennessee	Unknown			31,086		-
16.812	Second Chance Act Reentry Initiative	Shelby County Office of Reentry	PO39461			17,004		-
16.825	Smart Prosecution Initiative	Shelby County District Attorney General's Office	Amendment 3			18,652		-
16.831	Children of Incarcerated Parents	Rutherford County	0007-MTSU			52,162		-
16.833	National Sexual Assault Kit Initiative	City of Memphis Police Department City of Memphis Police Department	36363 Unknown	\$ 21,266 (4,685)		16,581		-
Subtotal (Office of Justice Programs				\$	829,421	\$	-
		Other Progran	ns					
16.RD	Policing Innovation Strategies	City of Memphis Police Department	37317		\$	29,580	\$	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
16.RD	West VA Univ Sub 09-097YYY-UT Steadman	West Virginia University	09-097YYY-UT	22,272	-
16.RD	West Virginia Univ 09-097GGG-UT Steadman	West Virginia University	09-097GGG-UT	143,477	
Subtotal C	other Programs			\$ 195,329	\$ -
Subtotal D	epartment of Justice			\$ 1,024,750	\$ -
		Department of	State		
		Bureau of Educational and	Cultural Affairs		
19.009	Academic Exchange Programs - Undergraduate Programs	World Learning	CBSA18-UTAG01	\$ 2,568	\$ -
Subtotal B	ureau of Educational and Cultural Affairs			\$ 2,568	\$ -
		Bureau of International Security	and Nonproliferation		
19.033	Global Threat Reduction			\$ 168,614	\$ 308
Subtotal B	ureau of International Security and Nonproliferation			\$ 168,614	\$ 308
	(Office of the Under Secretary for Public	Diplomacy and Public Affairs		
19.040	Public Diplomacy Programs	Partner of the Americas	100K-DOS253-UTK09FCA	\$ 14,629	\$ -
Subtotal C	office of the Under Secretary for Public Diplomacy and Pul	olic Affairs		\$ 14,629	\$ -
		Other Progra	ams		
19.RD	ITESO-Memphis Engineering Exchange		Unknown	\$ 851	\$ -
19.RD	Assessing the Water Quality of the Shatt Al-Arab River in Basra Governorate and Developing Potential Mitigation Measures Through Student Driven Research	International Research and Exchanges Board	FY21-HEP20-TTU-01	9,000	
Subtotal C	other Programs			\$ 9,851	\$ -
Subtotal D	epartment of State			\$ 195,662	\$ 308

AL#	Program Name	Passed Through From	Other Identifying Number		Total Expenditures/Issues		Pass	nditures/Issues sed Through ubrecipients
		Department of Transp	ortation					
		Federal Aviation Admir	nistration					
20.109	Air Transportation Centers of Excellence				\$	180,516	\$	-
Subtotal F	ederal Aviation Administration				\$	180,516	\$	
		Office of the Secre	tary					
	University Transportation Centers Program COVID-19 - University Transportation Centers Program Office of the Secretary	Florida Atlantic University Florida Atlantic University Georgia Institute of Technology University of Florida University of North Carolina at Chapel Hill University of Texas at Irvine Vanderbilt University Medical Center Washington State University Florida Atlantic University	Unknown US DOT AMENDMENT 2 TO UR- K69 AWD-001419-G2 SUB UFDSP00011677 AMEND 5106576 2017GC1609 VUMC94736 135461 G004205 Unknown	\$ 4,973 150,759 32,427 46,124 68,947 410,522 8,710 23,541 1,896 6,143	\$	754,042 754,042	\$	1,896 1,896
		Other Program	s					
20.RD	ITSPCB	9	6913G621P800022		\$	74,383	\$	-
20.RD	Natl Acad Science SUB0001478 Brakewood	National Academies of Sciences	SUB0001478/J-07SH-19			38,272		-
20.RD	Reference-free Longitudinal Rail Stress and Neutral Temperature Measurement Utilizing Multidirectional Elastic Waves	Virginia Polytechnic Institute and State University	SUBAWARD 451538-19C95			12,894		-
20.RD	TDOT Research Collaborative Forums to Boost Research- Based Solutions to Transformational Technology and Innovation 2019-20 - TDOT Rsch Collaborative Forum 19- 20	Vanderbilt University	UNIV60831			5,278		5,278.00

L# Program Name	Passed Through From	Other Identifying Number	To Expenditu	otal ires/Is:	sues	Passe	itures/Issues d Through orecipients
20.RD UNC-Chapel Hill 5122590 Cherry	University of North Carolina at Chapel Hill	DTNH2217D00042			7,086		-
ubtotal Other Programs				\$	137,913	\$	5,278
ubtotal Department of Transportation				\$	1,072,471	\$	7,174
	Appalachian Regional Co	ommission					
	Other Program	s					
23.002 Appalachian Area Development	Upper Cumberland Development District	PRIME PW-19315-IM-B-18	\$ 7,455 123,937				
	Opper Cumberiand Development District	FRIME FW-19313-IIVI-D-18	 123,937	\$	131,392	\$	-
23.011 Appalachian Research, Technical Assistance, and Demonstration Projects					13,085		-
				\$	144,477	\$	_
ubtotal Other Programs				Φ	111,177	Ψ	
ubtotal Other Programs ubtotal Appalachian Regional Commission				\$	144,477	\$	-
C	National Aeronautics and Spac	e Administration					-
C	National Aeronautics and Spac Other Program						-

Expenditures/Issues

AL#	Program Name	Passed Through From	Other Identifying Number	To Expenditu	tal ires/Is:	sues	Passed Through to Subrecipients	
		Vanderbilt University	SUB# 3801-019687	(8,858)	\$	1,400,527	\$	210,237
43.002	Aeronautics					2,222,202		1,194,033
43.008	Office of Stem Engagement (OSTEM)	J.F. Drake State Community and Technical College Vanderbilt University Vanderbilt University Vanderbilt University	20210901-mtsu-1 A20-0242-001 UNIV61857 UNIV61861	\$ 48,429 116,260 22,794 110,086 11,718		309,287		-
43.009	Safety, Security and Mission Services					19,705		-
43.012	Space Technology	Auburn University	21-NCAME-208896-UTSI	\$ 281,509 19,973		301,482		_
43.RD	Johns Hopkins (JHUAPL) 164325 Thomson	Johns Hopkins University	164325			18,510		-
43.RD	Southwest Research P99085EH Moersch	Southwest Research Institute	Р99085ЕН			7,095		-
43.RD	Univ of New Hampshire 11-107-10 Townsend	University of New Hampshire	11-107 AMENDMENT# 27			107,007		-
43.RD	Univ of Washington UWSC11485 Mikucki	University of Washington	UWSC11485 BPO#43724		-	37,454		
Subtotal O	other Programs				\$	4,423,269	\$	1,404,270
Subtotal N	ational Aeronautics and Space Administration				\$	4,423,269	\$	1,404,270
		National Endowment for the	e Humanities					
		Other Program	s					
45.169	Promotion of the Humanities Office of Digital Humanities				\$	130,308	\$	-
45.RD	NEH AIA "Mitrou" Van de Moortel		Unknown			555		-
45.RD	AIA NEH Grant Simek	Archaeological Institute of America	Unknown			8,024		
Subtotal O	ther Programs				\$	138,887	\$	

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expendit	otal ures/Iss	ues	Expenditures/Iss Passed Throug to Subrecipien		
Subtotal N	ational Endowment for the Humanities				\$	138,887	\$	<u>-</u>	
		National Science Fo	undation						
		Other Progra	ms						
47.041	Engineering	California Polytechnic State University	2021-6-51305	\$ 5,484,089 28,180				_	
		Foundation Missouri University of Science and Technology	SUBAWARD 00064867-01	51,136					
		Tuskegee University University Industry Demonstration Partnership	SUB 342242021176190 Unknown	30,317 111,000					
		Partnership University of Central Florida Vanderbilt University Vanderbilt University Vanderbilt University	16266213 62476 UNIV61170 UNIV62410	 50,299 28,102 86,964 15,019		5,005,107	0	266.060	
47.049	Mathematical and Physical Sciences	Cornell University	79433-20690	\$ 6,802,747 7,516	\$	5,885,106	\$	366,860	
		Space Telescope Science Institute Space Telescope Science Institute Space Telescope Science Institute The Ohio State University Research	HST-GO-15822.002-A HST-GO-15864.002-A HST-GO-16060.002-A SUBAWARD 60046595	11,336 8,737 6,106 1,488					
		Foundation University of Delaware	47797	 8,629		6,846,559		244,885	
47.050	Geosciences	Appalachian State University Bowling Green State University Southern California Earthquake Center Southern California Earthquake Center University of Illinois University of Southern California	A20-0031-S0001-A02 10010192-UNT07 118062982 None 072212-14705 Subaward 118062982	\$ 1,294,672 9,853 63,826 10,626 28,328 9,143 21,498					
		om one of Southern Camorina	5454Ward 110002702	21,770		1,437,946		15,354	
47.070	Computer and Information Science and Engineering	Colorado State University	SUBAWARD G-43491-02 AMEND 1	\$ 7,689,088 7,004					

#	Program Name	Passed Through From	Other Identifying Number	Tot Expenditur		Expenditures/Issues Passed Through to Subrecipients
		Colorado State University	SUBAWARD G-63101-01 AMEND 1	10,640		
		Columbia University	GG017134-01	21,150		
		Florida Polytechnic University	SUBAWARD GR-2000007- TNTech	1,225		
		Northeastern University	SUBAWARD 502864-78052	45,640		
		Texas Tech University	SUBAWARD NO. 21P656-01	55,298		
		The Ohio State University	60076766	5,815		
		University of Illinois	083842-16054	1,870,745		
		University of Illinois	2011-00318-04	(161,073)		
		University of Michigan	3004628719	(2,843)		
		University of Pittsburgh	AWD00004485 012686-4	47,296		
		Vanderbilt University	UNIV61697	85,740		
		Virginia Polytechnic Institute and State University	SUBAWARD 480322-19C95	22,583		
		Wayne State University	WSU18078-A1	4,790		
		, , , , , , , , , , , , , , , , , , ,		<u> </u>	9,703,098	1,049,984
47.074	Biological Sciences			\$ 6,060,813		
		North Carolina State University	2019-1753-01	68,848		
		Oregon State University	S1894A-A	6,232		
		Rutgers, The State University of New Jersey	1293	85,414		
		Texas A&M University Health Science Center	DEB-1937815	99,123		
		Tufts University	NSF026 PO#EP0170440	55,958		
		Wake Forest University	SUBAWARD NO.18-001	20,789		
		,			6,397,177	203,729
47 075	Social, Behavioral, and Economic Sciences			\$ 458,906		
17.075	Bootal, Bonavioral, and Economic Sciences	The Pennsylvania State University	5634-UT-NSF-0274	6,016		
		University of Texas at Dallas	1907919	61,778		
		om visity of 10 mil in 2 miles	1701717	01,770	526,700	88,969
47.076	Education and Human Resources			\$ 8,604,645		
		Auburn University	17-COSAM-200591-MTSU	5,482		
		Auburn University	21-COSAM-200840-MTSU	5,579		
		California State University San Marcos	SUBAWARD 92240-85026 TTU AMEND 5	38,565		
		Fisk University	2117087	23,195		
		Fisk University	2035	2,711		
		Grinnell College	2064154-02	9,729		
		Harford Community College	2020-002	18,465		

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
		Indiana University-Purdue University Indianapolis	8091	23,694	
		North Carolina State University Northern Arizona University	2020-2161-02 1003773-01	19,245 21,863	
		Prairie View A&M University Purdue University	S180501-M1800172 SUBAWARD 10001119-004 AMEND 2	4,076 36,422	
		Somerset Community College	SUB UNDER PRIME DUE- 2055722	4,421	
		Somerset Community College	SUBAWARD UNDER DUE- 1902437	67,180	
		Tuskegee University University of Illinois University of Illinois	34 21220 001 76190 SUB 097040-17608 Unknown	28,261 23,591 23,767	
		University of Illinois Urbana-Champaign University of the District of Columbia University of Virginia Whatcom Community College	097040-17615 A20-0064-001 2000507 SUB UNDER PRIME DGE-	5,923 574 219,358 77,588	
		Whatcom Community College	1548315 AMEND 014 SUB UNDER PRIME DGE- 1842096 AMEND 002	64,955	
				,	349,073 547,650
47.078	Polar Programs			2	253,546 89,755
47.079	Office of International Science and Engineering	University of Georgia University of South Dakota	SUB00002310 UP1700296-TTU1 AMEND 05	\$ 143,178 3,956 35,704	
					- 82,838
47.080	Office of Cyberinfrastructure				(2,212)
47.RD	Auburn 17-COSAM-200591-UTK Lenhart	Auburn University	17-COSAM-200591-UTK		6,750 -
47.RD	Auburn 21-COSAM-200840-UTNK Lenhart	Auburn University	21-COSAM-200840-UTNK		12,838 -
47.RD	Battelle Memorial PO 843588 LoRe	Battelle Memorial Institute	PO 843588		31,299 -
47.RD	Georgia Tech RH188-G2 Reger	Georgia Institute of Technology	RH188-G2		60,947 -
47.RD	Synthetic LADAR Imagery Generation for Training of Degraded Visual Environment Deep Learning Classifiers - LADAR 21-22	Georgia Tech Foundation	PO-5220746		30,103 30,103

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expendit	otal ures/Is	ssues	Pas	nditures/Issues sed Through ubrecipients
47.RD	Univ of MN A008256501 McFarlane Year 1	University of Minnesota, Twin Cities	A008256501			99,360		-
47.RD	Univ of Utah 10061946-TENN-04 Taufer	University of Utah	10061946-TENN-04			35,715		-
47.RD	Univ Southern CA SCON-00002705-Taufer	University of Southern California	SCON-00002705			41,827		-
47.RD	Virtual/Augmented Discipline Exploration Rotation (VADERS) 21-26 - VADERS 21-26	Georgia Tech Foundation	AWD-003005-G2			6,390		6,390
Subtotal C	Other Programs				\$	40,905,060	\$	2,643,679
Subtotal N	lational Science Foundation				\$	40,905,060	\$	2,643,679
		Smithsonian Ins	titution					
		Other Progra	ams					
60.RD	Smithsonian Science for the Classroom: Improving Student Achievement Across State Borders and State Standards		20-PO-620-0000436090		\$	208,741	\$	-
Subtotal C	Other Programs				\$	208,741	\$	-
Subtotal S	mithsonian Institution				\$	208,741	\$	
		Tennessee Valley	Authority					
		Other Progra	ams					
62.RD	Ocoee Trust Fund		PO 7020656 PO 6286251 PO 6564246 PO 6673694 PO 7189265	\$ 176,287 831 78,257 11,120 79,862	\$	346,357	\$	_
62.RD	TVA 6716797 Power Signals Reising		PO 6716797/7006338			98,369		-
62.RD	TVA Expand the UT Tree - Schlarbaum		PO 6944694			46,929		-
62.RD	TVA Investment Challenge Award		F0039014			10,885		-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
62.RD	TVA Native Plant Community-Harper		PO 6240502	25,824	-
62.RD	TVA P.O. 6273560 Colllett		99998950 PO6273560	2,574	-
62.RD	TVA P.O. 6661001 Collett		99998950 PO6661001	60,537	-
62.RD	TVA P.O. 7077181 Collett		99998950 PO7077181	229,125	-
62.RD	TVA PO#6345935(99998950)(1yr 52) Kessler		PO#6345935(99998950)	61,713	-
62.RD	TVA Summer Tri-Colored Bats 2022-Willcox		PO 7178004	8,761	-
62.RD	TVA Tree Improvement FY 17-Schlarbaum		2646637/3357438	22,161	
Subtotal C	Other Programs			\$ 913,235	\$ -
Subtotal T	Cennessee Valley Authority			\$ 913,235	\$ -
		Department of	Veterans Affairs		
		VA Health Admi	inistration Center		
64.054	Research and Development			\$ 773,522	\$ -
Subtotal V	A Health Administration Center			\$ 773,522	\$ -
		Other P	rograms		
64.RD	Intest Mucosal Protect by Epid Growth F		9500068375	\$ (20,300)	\$ -
64.RD	US Dept of Veteran's Affairs-Zhao		36C24921P0618	9,857	-
64.RD	US Dept of Veterans Dated8.14.20Langston		Unknown	26,992	. <u> </u>
Subtotal C	Other Programs			\$ 16,549	

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
		Environmental Protec	ction Agency		
		Other Progra	ams		
66.034	Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act	Shelby County Health Department	A21-0191-001	\$ 76,286	\$ -
66.461	Regional Wetland Program Development Grants			37,829	-
66.509	Science To Achieve Results (STAR) Research Program	Meharry Medical College	170207PJ027-03	3,491	-
66.814	Brownfields Training, Research, and Technical Assistance Assistance Grants and Cooperative Agreements	Kansas State University	SA17197	93,504	-
66.RD	Alaska -DEC Task 10 Dolislager	Alaska Department of Environmental Conservation	WORK ORDER 10	(228)	-
66.RD	Alaska -DEC Task 11 Dolislager	Alaska Department of Environmental Conservation	WORK ORDER 11	11,356	-
Subtotal O	other Programs			\$ 222,238	\$ -
Subtotal E	nvironmental Protection Agency			\$ 222,238	\$ -
		Nuclear Regulatory (Commission		
		Other Progra	ams		
77.008	U.S. Nuclear Regulatory Commission Scholarship and Fellowship Program			\$ 411,099	\$ -
Subtotal O	ther Programs			\$ 411,099	\$ -
Subtotal N	uclear Regulatory Commission			\$ 411,099	\$ -
		Department of E	Energy		
		Other Progra	ams		

81.049 Office of Science Financial Assistance Program

Case Western Reserve University

RES512388

10,458,951 20,929

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expenditu			Pass	ditures/Issues ed Through ibrecipients
		Case Western Reserve University Duke University Georgia Institute of Technology Louisiana State University Michigan State University University of California, Davis University of Chicago Virginia Polytechnic Institute and State University	RES5813718 323-0298 AWD-102138-G1 44159 2016-2018 RC111555 - MTSU A18-0253-S001 FP069705 429447-19121	523,976 170,178 25,781 32,241 49,193 232,424 50,060 28,276	\$ 11,592,0 ⁰	09	\$	728,910
81.086	Conservation Research and Development	Chattanooga Area Regional Transportation	DE-EE0009212 SUB	\$ 2,228,858 17,542				
		Authority Institute for Advanced Composites	PA16-0349-6.23	23,594				
		Manufacturing Innovation Institute for Advanced Composites	PA16-0349-7.1-01	8,657				
		Manufacturing Innovation North Carolina State University University of Alabama University of Texas at Austin	2014-0654-85 A19-0455-S001 SUBAWARD UTA20-001055 AMEND 1	159,449 17,698 1,773				
			THAILIND I		2,457,5	71		466,684
81.087	Renewable Energy Research and Development	Texas A&M University Texas A&M University University of Illinois	M2001873 #M1900170 DE-EE0007985-18609	\$ 2,276,381 34,129 88,180 79,656				
					2,478,34	46		165,769
81.089	Fossil Energy Research and Development				307,10	01		53,929
81.112	Stewardship Science Grant Program	Texas A&M University University of Illinois at Chicago	M2100674 17996	\$ 232,183 95,228 81,367	400 7	70		
81.113	Defense Nuclear Nonproliferation Research	University of California University of California University of Michigan	00009335 00010838 PO 3005795617	\$ 316,978 290,519 170,616	408,7′	/8		-
					778,1	13		-

AL#	Program Name	Passed Through From	Total Other Identifying Number Expenditures/Issues				Expenditures/Issues Passed Through to Subrecipients
81.117	Energy Efficiency and Renewable Energy Information Dissemination, Outreach, Training and Technical Analysis/ Assistance					267,997	40,812
81.121	Nuclear Energy Research, Development and Demonstration	The Pennsylvania State University The Pennsylvania State University University of California, Los Angeles University of Cincinnati University of Illinois University of Michigan	5722-UT-DOE-8717 6088-UTK-USDOE-8717 SUB 0121 G XA099 013271-002 SUB 097183-17666 SUBK00012631	\$	2,959,695 2,442 38,327 26,528 115,039 68,976 63,146	3,274,153	478,428
81.123	National Nuclear Security Administration (NNSA) Minority Serving Institutions (MSI) Program	North Carolina Agricultural and Technical State University Prairie View A&M University University of Texas University of Texas	270136A M2000610-S200501 226160664C 226160671C	\$	116,288 311,697 250,091 128,217	806,293	806,293
81.124	Predictive Science Academic Alliance Program	University of Colorado University of New Mexico	1559909 66033-87H2	\$	71,858 198,674	270,532	-
81.135	Advanced Research Projects Agency - Energy	Mississippi State University Research Foundation for the State of New York Research Foundation for the State of New York	080100.331947.02 84119/2/1152663 90589/2/1166708	\$	815,224 16 74,002 131,326		
						1,020,568	168,392
81.RD	Ames Laboratory SC-19-497 Jagode		SC-19-497			47,965	-
81.RD	Ames Laboratory SC-20-530 3.2.11 Subcont		SC-20-530			779,686	-
81.RD	Ames Laboratory SC-20-531 (52%) Rios		SC-20-531			218,173	-
81.RD	Argonne Natl Lab 1F-60426 Taufer		1F-60426			20,706	-
81.RD	Argonne Natl Lab IF-60259 (52%) Sun		IF-60259			26,254	-
81.RD	Assessing the relative contributions of fluid pressure and elastic stress to induced seismic energy release		Unknown			5,656	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
81.RD	Battelle Energy Alliance 237499 Pastore		237499	21,356	-
81.RD	Battelle Energy Alliance 259902 Brown		259902	41,866	-
81.RD	Battelle Energy Alliance 262448 Maldonado		262448	59,213	-
81.RD	Battelle Energy Alliance 265480 Maldonado		265480	17,563	-
81.RD	CNS LLC 4300157596 Mihalezo		4300157596	548	-
81.RD	CNS LLC 4300158893 Yu		4300158893	68,989	-
81.RD	CNS LLC 4300159635 Sawhney		4300159635	(903)	-
81.RD	CNS LLC 4300160578 Kallstrom		4300160578	17,801	-
81.RD	CNS LLC 4300161270 Hall		4300161270	46,461	-
81.RD	CNS LLC 4300162698 Hall		4300162698	(3,423)	-
81.RD	CNS LLC 4300163177 Nuc Analytic CNS Hall		4300163177	52,072	-
81.RD	CNS LLC 4300164790 Allard		4300164790	83,423	-
81.RD	CNS LLC 4300164931 Kuney		4300164931	5,897	-
81.RD	CNS LLC 4300164949 Cathey		4300164949	21,372	-
81.RD	CNS LLC 4300165160 Rack		4300165160	38,186	-
81.RD	CNS LLC 4300165440 Wiegand		4300165440	36,475	-
81.RD	CNS LLC 4300165938 Cathey		4300165938	8,739	-
81.RD	CNS LLC 4300166304 hayward		4300166304	69,395	-
81.RD	CNS LLC 4300166406 Schmitz		4300166406	39,010	-
81.RD	CNS LLC 4300166441 Day		4300166441	72,390	-
81.RD	CNS LLC 4300166497 Allard		4300166497	76,242	-
81.RD	CNS LLC 4300166637 Watson		4300166637	83,690	-

Expenditures/Issues

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Passed Through to Subrecipients
81.RD	CNS LLC 4300166672 Berg		4300166672	40,610	-
81.RD	CNS LLC 4300166689 Day		4300166689	8,484	-
81.RD	CNS LLC 4300166713 Jin		4300166713	30,387	-
81.RD	CNS LLC 4300166753 McFarlane		4300166753	15,047	-
81.RD	CNS LLC 4300166923 Li		4300166923	287,823	-
81.RD	CNS LLC 4300167060 Li		4300167060	81,905	-
81.RD	CNS LLC 4300167162 Rack		4300167162	111,927	-
81.RD	CNS LLC 4300167265 Allard		4300167265	65,854	-
81.RD	CNS LLC 4300167294 Allard		4300167294	55,786	-
81.RD	CNS LLC 4300167445 Allard		4300167445	73,016	-
81.RD	CNS LLC 4300168494 Starks		4300168494	229,778	-
81.RD	CNS LLC 4300168808 (52%) Lukosi		4300168808	89,920	-
81.RD	CNS LLC 4300168952 (52%) Babu		4300168952	50,939	-
81.RD	CNS LLC 4300170179 Cathey		4300170179	122,776	-
81.RD	CNS LLC 4300170395 Hayward		4300170395	135,815	-
81.RD	CNS LLC 4300171215 Kuney		4300171215	5,727	-
81.RD	CNS LLC 4300171246 Allard		4300171246	40,303	-
81.RD	CNS LLC 4300171252 Jin		4300171252	137,034	-
81.RD	CNS LLC 4300171267 Rack		4300171267	95,154	-
81.RD	CNS LLC 4300171451 Schmitz		4300171451	38,249	-
81.RD	CNS LLC 4300171816 Jin		4300171816	40,693	-
81.RD	CNS LLC 4300171881 Sawhney		4300171881	63,954	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
81.RD	CNS LLC 4300171907 Li		4300171907	416,894	-
81.RD	CNS LLC 4300171960 Allard		4300171960	66,872	-
81.RD	CNS LLC 4300171965 Allard		4300171965	16,547	-
81.RD	CNS LLC 4300171975 Allard		4300171975	71,045	-
81.RD	CNS LLC 4300172119 Cathey		4300172119	117,074	-
81.RD	CNS LLC 4300172295 Counce		4300172295	72,506	-
81.RD	CNS LLC 4300172350 Hayward		4300172350	160,705	-
81.RD	CNS LLC 4300172525 Li		4300172525	152,380	-
81.RD	CNS LLC 4300172570 Kallstrom		4300172570	39,796	-
81.RD	CNS LLC 4300172696 Hayward		4300172696	54,918	-
81.RD	CNS LLC 4300172734 Hayward		4300172734	1,697	-
81.RD	CNS LLC 4300173153 Rack		4300173153	147,244	-
81.RD	CNS LLC 4300173172 Counce		4300173172	18,814	-
81.RD	CNS LLC Additive Manuf 4300167389-Jin		4300167389	15,158	-
81.RD	Development and Improvement of High-Resolution Flood Flood 2D-GPU Modeling for Titan HPC Environment		SUBCONTRACT 4000164401 MOD 08	79,349	-
81.RD	FERMI Research Alliance 656578 Spanier		656578	(5,845)	-
81.RD	FERMI Research Alliance 677750 Spanier		677750	25,279	-
81.RD	Honeywell FM&T LLC N000033326 52% Starks		N000033326	241,139	-
81.RD	Honeywell FM&T LLC N000040054 Hall		PO# N000040054	9,218	-
81.RD	Honeywell FM&T LLC N000378503 Dadmun		N000378503	3,974	-
81.RD	Honeywell FM&T LLC N000386702 Kilbey		N000386702	20,023	-
81.RD	Honeywell FM&T LLC N000391365 Dadmun		N000391365	41,610	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
81.RD	Honeywell FM&T LLC N000392412 Advincula		N000392412	90,284	-
81.RD	Honeywell FM&T LLC N000393259 Compton		N000393259	99,772	-
81.RD	Honeywell FM&T LLC N000417962 Dadmun		N000417962	6,558	-
81.RD	Honeywell FM&T LLC N000418065 Kilbey		N000418065	39,427	-
81.RD	Honeywell FM&T LLC N000429722 Compton		N000429722	35,823	-
81.RD	Honeywell FM&T LLC N000432601 Dadmun		N000432601	75,511	-
81.RD	Investigating Early Transition Metal Dopant Effects in Cobalt Free Lithium Ion Batteries		SUBCONTRACT 4000174326 MOD 3	6,021	-
81.RD	LANL 631186 Dadmun		631186	39,144	-
81.RD	Lawrence Berk Nat Lab 7547454 Hayward		7547454	43,335	-
81.RD	Lawrence Berkeley Nat Lab 7596140 Hazen		7596140	224,471	-
81.RD	Lawrence Berkeley NatLab7229788(51)Hazen		7229788	100,381	-
81.RD	LLNL B633039 Hall		B633039	(4,120)	-
81.RD	LLNL B635004 Fu		B635004	92,257	-
81.RD	LLNL B639298 Taufer		B639298	60,969	-
81.RD	LLNL B639759 SLATE Dongarra		B639759	233,751	-
81.RD	LLNL B642655 52% Taufer		B642655	50,146	-
81.RD	LLNL B642884 MPI Applicat Skjellum 20-21		B642884	22,108	-
81.RD	LLNL B643088 Dongarra		B643088	109,461	-
81.RD	LLNL B646968 Hall		B646968	60,078	-
81.RD	LLNL B647999 Bogetic		B647999	42,628	-
81.RD	LLNL B648960 Luszczek		B648960	146,915	-
81.RD	LLNL B651056 Bogetic		B651056	13,501	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues	Expenditures/Issues Passed Through to Subrecipients
81.RD	Los Alamos Natl Lab 18398 Batista		18398 EP49325 C1986	29,490	-
81.RD	Los Alamos Natl Lab 425211 Wirth		425211	143,152	-
81.RD	Los Alamos Natl Lab 578735 Taufer		578735	52,178	-
81.RD	Los Alamos Natl Lab 584197 Hauck		584197	3,775	-
81.RD	Los Alamos Natl Lab 625354 Batista		625254	14,109	-
81.RD	Los Alamos Nat'l Lab CW13068 Lukosi		CW13068_EP33020C1396	50,191	-
81.RD	Los Alamos Nat'l Lab CW13617 Hayward		CW13617-EP35246C1545	35,038	-
81.RD	Near Real-time Determination of UF6 Enrichment Levels		No. 9F-60171	9,353	-
81.RD	NREL SUB-2022-10046 Sun		SUB-2022-10046	20,355	-
81.RD	Nuclear Hybrid Energy Systems: Desalination Case Study		SUBCONTRACT 4000153274 MOD 5	10,214	-
81.RD	Pack Aluminide Coatings on Steel Coupons		SUBCONTRACT 4000185237 MOD 1	15,012	-
81.RD	Sandia Labs PO2156123 Skjellum 20-21		PO 2156123	2,894	-
81.RD	Sandia National Lab PO 2179955 Taufer		PO 2179955	52,374	-
81.RD	Sandia National Lab PO 2320808 Bosilca		2320808	33,126	-
81.RD	Sandia National Lab PO 2333073 Wood		PO 2333073	45,727	-
81.RD	Sandia National Lab PO 2335792 Dai		PO 2335792	11,329	-
81.RD	Sandia National Lab PO 2344212 Yu		PO 2344212	52,013	-
81.RD	Sandia National Lab PO2149053(51)Dongarr		PO 2149053	220,409	-
81.RD	Sandia PO2214846 ATSE Spack Skjellum 21		PO 2214846	41,387	-
81.RD	Simulation of HF Inverter Circuits for High-Power Wireless Charging		SUBCONTRACT 4000174874 MOD 4	5,183	-

AL#	Program Name	Passed Through From	Other Identifying Number	Ехре	Total nditures/Is	sues	Passe	litures/Issues d Through brecipients
81.RD	Techno-economic Analysis of Grid Energy Storage Systems in Tribal Communities		PO 2269732			24,725		-
81.RD	UCOR MSRE Charcoal Collection Stanfill		Unknown			10,814		-
81.RD	UCOR SC-20-054005 Dolislager		SC-20-054005			84,622		-
81.RD	UCOR SC-20-057897 Hayward		SC-20-057897			6,242		-
81.RD	UT-Battelle		B0199BTL			21,692,422		-
81.RD	Vent Gas Failure Propagation in Grid-Scale Battery Racks		Unknown			22,787		-
81.RD	Alliance Sustain Energy 2021-10753 Liu	Alliance for Sustainable Energy, LLC	SUB-2021-10753			91,025		-
81.RD	Alliance Sustainable XAT-9-92055-01 Liu	Alliance for Sustainable Energy, LLC	XAT-9-92055-01			44,325		-
81.RD	Collaborative CS Corp CORE-CM-001 Sims	Collaborative Composite Solutions Corporation	CORE-CM-001			46,017		-
81.RD	EPRI Grid Resiliency/Arch ApproacheP3 Li	Electric Power Research Institute	10013651			33,876		-
81.RD	Natl Renewable E Sub-2021-10575 Li (52%)	National Renewable Energy Laboratory	SUB-2021-10575			52,523		-
81.RD	Univ of Michigan SUBK00008627 Wirth	University of Michigan	SUBK00008627			57,687		<u> </u>
Subtotal O	Other Programs				\$	53,806,636	\$	2,909,217
Subtotal D	Department of Energy				\$	53,806,636	\$	2,909,217
		Department of Edu	cation					
		Institute of Education	Sciences					
84.305	Education Research, Development and Dissemination	Educational Testing Services Georgia State University Georgia State University University of Delaware University of Iowa University of Massachusetts	UoM-ED-305A SOW 01 SP00015050-01 SWP00013440-03 51192 015873B 22-016431-B-00	\$ 705,; 44,; 22,; (4,; 61,, 31,5,	397 556 102) 655 384	866,952	\$	67,148

AL#	Program Name Passed Through From Other Identifying Number Expendit				otal ures/Is	sues	Expenditures/Issues Passed Through to Subrecipients		
84.324	Research in Special Education						483,197		152,011
Subtotal II	stitute of Education Sciences					\$	1,350,149	\$	219,159
		Office of Career, Technical, an	d Adult Education						
84.051	Career and Technical Education National Programs					\$	143,914	\$	
Subtotal O	ffice of Career, Technical, and Adult Education					\$	143,914	\$	
		Office of Elementary and Seco	ondary Education						
84.287	Twenty-First Century Community Learning Centers	Virginia Department of Education	00780-DOE86788-S287C180047	\$	(10)				
		Virginia Department of Education	CREP 00780-DOE86788-S287C190047		23,226.00				
		Virginia Department of Education	00780-DOE86788-S287C200047		63,835.00	\$	87,051	\$	-
84.351	Arts in Education						162,572		-
84.365	English Language Acquisition State Grants						96,363		8,502
Subtotal O	ffice of Elementary and Secondary Education					\$	345,986	\$	8,502
		Office of Postsecondary	Education						
84.031	Higher Education Institutional Aid					\$	333,736	\$	-
Subtotal O	ffice of Postsecondary Education					\$	333,736	\$	
		Office of Special Education and R	ehabilitative Services						
84.129	Rehabilitation Long-Term Training					\$	121,903	\$	-
84.263	Innovative Rehabilitation Training						591,418		-
84.326	Special Education Technical Assistance and Dissemination to Improve Services and Results for Children with Disabilities	University of North Carolina at Charlotte	20210128-03-ETN				63,640		-
Subtotal O	ffice of Special Education and Rehabilitative Services					\$	776,961	\$	-

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditures/Issues			Expenditures/Issue Passed Through to Subrecipients		
Subtotal 1	Department of Education				\$	2,950,746	\$	227,661	
		Department of Health a	nd Human Services						
		Administration for Chi	ldren and Families						
93.086	6 Healthy Marriage Promotion and Responsible Fatherhood Grants				\$	110,121	\$	55,484	
93.092	2 Affordable Care Act (ACA) Personal Responsibility Education Program	Ambassadors for Christ	Unknown			28,153		-	
93.566	Refugee and Entrant Assistance State/Replacement Designee Administered Programs	Catholic Charities of Tennessee, Incorporated	Unknown			67,355		-	
Subtotal A	Administraion for Children and Families				\$	205,629	\$	55,484	
		Administration for Comm	nunity Living (ACL)						
93.433	ACL National Institute on Disability, Independent Living, and Rehabilitation Research	University of Oregon	239750A		\$	21,402	\$	-	
Subtotal A	Administraion for Community Living (ACL)				\$	21,402	\$	-	
		Agency for Healthcare R	esearch and Quality						
93.226	Research on Healthcare Costs, Quality and Outcomes				\$	1,055,827	\$	437,607	
Subtotal A	Agency for Healthcare Research and Quality				\$	1,055,827	\$	437,607	
		Centers for Disease Con	trol and Prevention						
93.080	Blood Disorder Program: Prevention, Surveillance, and Research COVID-19 - Blood Disorder Program: Prevention, Surveillance, and Research	University of North Carolina at Chapel University of North Carolina at Chapel University of North Carolina at Chapel University of North Carolina at Chapel	Hill 5120288 Hill CA-215075-05	\$ 219,944 2,987 313,182 12,420 35,046 38,278	·	621.857	<u> </u>	67.262	

AL#	Program Name	Passed Through From	Other Identifying Number		otal ures/Issues		Passe	litures/Issues d Through brecipients
93.084	Prevention of Disease, Disability, and Death by Infectious Diseases	North Carolina State University	2020-2294-01			139,366		-
93.268	Immunization Cooperative Agreements					(62,352)		-
93.283	Centers for Disease Control and Prevention Investigations and Technical Assistance	Association of University Centers on Disabilities	35-8814-22	\$ 41,843				
	and Technical Assistance	Association of University Centers on Disabilities	46-21-8814	 58,193				
						100,036		-
93.391	Activities to Support State, Tribal, Local and Territorial (STLT) Health Department Response to Public Health or Healthcare Crises	North Dakota Department of Health	1191 HLH 4903 91	\$ 54,096				
	COVID-19 - Activities to Support State, Tribal, Local and Territorial (STLT) Health Department Response to Public Health or Healthcare Crises	Shelby County Health Department	CA2200292	392,648				
	Treath of Fredhicale Cliscs					446,744		-
93.941	HIV Demonstration, Research, Public and Professional Education Projects	Meharry Medical College	210119RC005			27,859		-
93.943	Epidemiologic Research Studies of Acquired Immunodeficiency Syndrome (AIDS) and Human Immunodeficiency Virus (HIV) Infection in Selected Population Groups					193,010		17,869
93.967	COVID-19 - CDC's Collaboration with Academia to Strengthen Public Health	American Association of Colleges of Nursing	SUBAWARD UNDER PRIME 6 NU36OE000009-05-01			57,511		-
Subtotal C	enters for Disease Control and Prevention				\$ 1	,524,031	\$	85,131
		Food and Drug Adm	inistration					
93.103	Food and Drug Administration Research				\$ 1	,822,813	\$	218,549
Subtotal F	ood and Drug Administration				\$ 1	,822,813	\$	218,549
		Health Resources and Service	es Administration					
93.110	Maternal and Child Health Federal Consolidated Programs	Hemophilia of Georgia, Incorporated	5 H30 MC24046-02	\$ (602)				

AL#	Program Name	Passed Through From	Other Identifying Number		otal ures/Issues	Expenditures/Issues Passed Through to Subrecipients
		University of North Carolina at Chapel Hill	1 H7 EMC375640100	(10,027)	\$ (10,629)	\$ -
93.155	Rural Health Research Centers				693,622	207,561
93.178	Nursing Workforce Diversity				507,253	-
93.191	Graduate Psychology Education				218,632	3,502
93.211	Telehealth Programs	University of Mississippi Medical Center	SP13977-S89		33,775	13,896
93.247	Advanced Nursing Education Workforce Grant Program				564,832	-
93.732	Mental and Behavioral Health Education and Training Grants				1,004,667	75,000
93.877	Autism Collaboration, Accountability, Research, Education, and Support	Association of University Centers on Disabilities	MC-39440-01		3,275	-
93.912	Rural Health Care Services Outreach, Rural Health Network Development and Small Health Care Provider Quality Improvement				175,393	58,156
93.969	PPHF Geriatric Education Centers	Vanderbilt University	VUMC84068		17,061	
Subtotal H	lealth Resources and Services Administration				\$ 3,207,881	\$ 358,115
		National Institutes of	Health			
93.077	Family Smoking Prevention and Tobacco Control Act Regulatory Research	Research Triangle Institute University of Michigan	1-340-0216446-65333L SUBK00014311	\$ 19,486 13,100 29,542	. \$ 62,128	\$ -
93.113	Environmental Health	Bowling Green State University Emory University University of California, Davis University of California, Davis	10009736-UNT07 A461071 A20-1849-S001 ES-031701-03	\$ 1,035,276 45,938 60,819 99,268 62,061	. 1,303,362	
93.121	Oral Diseases and Disorders Research	Forsyth Institute	UTENN016937-2720A	\$ 355,293 7,629	1,303,302	-

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Issues			Expenditures/Issues Passed Through to Subrecipients
		Oregon Health and Science University	1015455-ETSU		12,057	374,979	(3,745)
93.143	NIEHS Superfund Hazardous Substances_Basic Research and Education	Univesity of Alabama at Birmingham	000523056-SC001			52,700	-
93.172	Human Genome Research	European Molecular Biology Laboratory New York University	TENN-3125-01 F1228-04	\$	(350) (158)	(508)	-
93.173	Research Related to Deafness and Communication Disorders	Duke University	A03-5505	\$	1,311,900 3,622	1,315,522	3,706
93.213	Research and Training in Complementary and Integrative Health	Louisiana State University Texas Tech University	R01AT010279-1894-UTK SUBCONTR 21F176-01	\$	649,893 124,619 65,758	840,270	16,914
93.242	Mental Health Research Grants	Memorial Sloan-Kettering Institute for Cancer Research Memorial Sloan-Kettering Institute for Cancer Research	BD525235B MH-085726-14	\$	2,118,174 16,414 26,294		
		University of Washington	UWSC10697		1,106,085	3,266,967	53,840
93.273	Alcohol Research Programs	University of Florida University of Florida University of Kansas Center for Research University of Rhode Island University of Wisconsin-Milwaukee University of Wisconsin-Milwaukee University of Wisconsin-Milwaukee Washington State University	2121-1008-00-A AA-028200-02 FY2021-051 0007349/083120 193405410 203405426 223405556 133552-SPC002479	\$	1,506,482 14,445 9,076 2,996 14,018 7,833 223,613 62,915 29,467	1,870,845	157,932
93.279	Drug Abuse and Addiction Research Programs	Boston University Duke University Florida International University George Mason University Miriam Hospital	DA-055299 A032787 A21-0201-002 E2052483/1U2CDA050097 7147185KLS	\$	4,845,800 14,430 5,517 14,864 42,980 4,346	1,070,043	151,732

AL#	Program Name	Passed Through From	Other Identifying Number		Total Expenditures	/Issues	Expenditures/Issues Passed Through to Subrecipients
		University of California, San Diego University of California, San Diego University of California, San Diego University of Kentucky Research Foundation	122779013(S9002412) 127276513 DA-037844-10 3200001244-20-024		(1,769) 321,750 55,161 5,408		
		University of Kentucky Research Foundation	3200001244-20-290		30,519		
		University of Virginia Vanderbilt University	GB10546.PO#2126905 VUMC96255		5,679 15,823		
				<u> </u>		5,360,508	826,101
93.286	Discovery and Applied Research for Technological Innovations to Improve Human Health					1,271,054	472,196
93.307	Minority Health and Health Disparities Research	University of Michigan University of Pittsburgh University of Pittsburgh University of Utah	SUBK00013083 CNVA0056157-130212-1 MD-11678-05 10044779-03	\$	15,660 (3,568) 97,254 56,689	1// 025	
						166,035	-
93.310	Trans-NIH Research Support	Carnegie Mellon University Duke University Medical Center Harvard University	1090580-440410 A032483 229384	\$	302,636 9,583 6,310 75,276		
						393,805	-
93.361	Nursing Research					1,471,956	427,026
93.393	Cancer Cause and Prevention Research	Emory University Emory University Emory University Medical University of South Carolina Medical University of South Carolina Medical University of South Carolina University of Connecticut Health Center University of Utah University of Utah University of Utah University of Utah University of Virginia Vanderbilt University Vanderbilt University Washington University in St. Louis	5 F31 AA-026498-05 A247298 A359292 A00-3206-S003 A21-0023-S001 A22-0235-S001 UCHC7-105937291-A1 10044693-01 10045740-02 10058539-03 10059766-03 GB10481 PO#2218570 61671 VUMC77111 WU-18-83-MOD-3	\$	1,037,122 4,709 6,561 31,146 12,051 10,397 8,038 76,775 (90) 44,059 39,704 103,647 37,629 38,457 23,842 3,060		

AL#	Program Name	ram Name Passed Through From Other Iden		Total Expenditures/Issues			Expenditures/Issues Passed Through to Subrecipients
		Washington University in St. Louis	WU-18-83-MOD-4		40,410	1,517,517	210,401
93.394	Cancer Detection and Diagnosis Research	Beckman Research Institute of City of Hope Fred Hutchinson Cancer Research Center Oregon Health and Science University University of Florida University of Kentucky	52422.2001475.669302 0001025403 1012407-002_UTK SUB00002825 3200003104-21-222 AMD 1	\$	79,364 (2,903) (2,335) 117,761 28,961 16,719		
		University of North Carolina at Chapel Hill	5122163		109,727	347,294	-
93.395	Cancer Treatment Research	NRG Oncology Foundation, Incorporated St. Jude Children's Research Hospital St. Jude Children's Research Hospital St. Jude Children's Research Hospital University of Michigan University of North Carolina at Chapel Hill University of North Carolina at Chapel Hill University of North Carolina at Chapel Hill	NRG-HAYES-GY6 110068210-7942644 112633019-7970256 AI-157312 SUBK00008228 5117097 CA-226969-04 CA-226969-05	\$	1,938,436 2,522 (82) 62,504 49,021 85,564 (20,579) 15,422 4,813	2,137,621	222,705
93.396	Cancer Biology Research	Mississippi State University University of Minnesota, Twin Cities University of North Carolina at Chapel Hill	038400.365772.01 P0044798801 5108968	\$	714,174 84,924 1,537 2,125	802,760	75,741
93.397	Cancer Centers Support Grants					649,721	-
93.399	Cancer Control	Southwest Oncology Group	CA37429			23,564	-
93.837	Cardiovascular Diseases Research	Temple University Temple University University of California, San Francisco University of Virginia Vanderbilt University Medical Center	260339-UTK AMEND 4 268595-UTK 9322SC GB10481.PO#2218570 HL-132338-05	\$	9,076,189 36,194 32,821 13,863 10,894 2,686	9,172,647	115,117

AL#	Program Name	Passed Through From	Other Identifying Number		Total Expenditures	/Issues	Expenditures/Issues Passed Through to Subrecipients
93.838	Lung Diseases Research			\$	322,816		
75.050	Lung Diseases Research	Cincinnati Children's Hospital Medical Center	312331	Ψ	2,223		
		Colorado State University	FY22.1126.025		129,350		
		Meharry Medical College	200827PJ145		135,500		
						589,889	171,298
93.839	Blood Diseases and Resources Research			\$	1,283,177		
		Augusta University	33737-18		2,256		
		St. Jude Children's Research Hospital	112246030-7829530 NIH		60,896		
		St. Jude Children's Research Hospital	112246060-8011702		110,969		
		University of Alabama at Birmingham	000526031-SC002		32,493		
						1,489,791	511,109
03 846	Arthritis, Musculoskeletal and Skin Diseases Research			\$	1,158,919		
93.040	Arthritis, Musculoskeletal and Skill Diseases Research	Colorado State University	G-06067-02	φ	13,032		
		University of Vermont	30704SUB53073		37,614		
		University of Vermont	AR-065826-03		6,851		
		Vanderbilt University Medical Center	OSA0000059		6,465		
		value on oniversity wedical center	O3A00000037		0,403	1,222,881	36,529
93.847	Diabetes, Digestive, and Kidney Diseases Extramural		DE051 (050	\$	6,901,484		
	Research	Case Western Reserve University	RES516358		134,392		
		Case Western Reserve University	RES516469		6,646		
		Cedars-Sinai Medical Center	PO # 2010054		14,815		
		Colorado State University	FY22-818.001		12,147		
		Icahn School of Medicine at Mount Sinai	0255-A671-4609		30,053		
		Johns Hopkins University	2004091297		15,215		
		Louisiana State University	DK1238183-2020-70-UT		21,860		
		Rutgers, The State University of New Jersey	0278		73,052		
		Rutgers, The State University of New Jersey	AG-0059304		14,469		
		Texas A&M University	DK-113344-03		1,719		
		University of California, Irvine	DK-124138-01		3,628		
		University of California, Irvine	DK-124138-02		16,443		
		University of Nebraska Medical Center	116693-02		2,871		
		University of Nebraska Medical Center	24-1219-002-005		(273)		
		University of Pennsylvania	579258		32,148		
		University of Pennsylvania	582741		13,604		
		University of South Carolina	16-2994		(10,160)		
		University of Alabama at Birmingham	000518524-002		(18)		
		University of Alabama at Birmingham University of Alabama at Birmingham	000518524-SC001 AT-011310-01		26,524 100,545		

AL#	Program Name	Passed Through From	Other Identifying Number		Total Expenditures	/Issues	Expenditures/Issues Passed Through to Subrecipients
		University of Alabama at Birmingham University of Alabama at Birmingham	AT-011310-02 P01CA229997		18,999 74,015		
						7,504,178	750,635
93.853	Extramural Research Programs in the Neurosciences and Neurological Disorders	Emory University Feinstein Institutes for Medical Research University of Cincinnati University of Cincinnati	A289301 500818-UTK 010785-139058 011337-139058	\$	4,660,058 287,801 52,334 52,843 34,664	5,087,700	287,986
02.055	All II C C B' B I			\$	10,861,509		
73.633	Allergy and Infectious Diseases Research	Colorado State University Colorado State University Colorado State University Emory University Louisiana State University Miriam Hospital St. Jude Children's Research Hospital University of California, San Diego University of California, San Diego University of Iowa University of Louisville University of Louisville University of Maryland, College Park	AI-155922-02 G-03441-01 G-45858-1 A533915 PO-0000071752 7147205RLD 111663090-7982727 111663100-8033219 112821010-7955678 151446010 704353 AI-069536-15 10494SC \$00943-01 ULRF 15-0382-01 AI-150574-02 3000925 REQ 4802	ų.	3,497 46,540 97,180 35,846 1,051 81,958 32,850 26,806 15,634 31,446 28,120 20,129 4,547 (4,591) (10,713) 306,435 105,158		
		University of North Carolina at Chapel Hill University of North Carolina at Chapel Hill University of Wisconsin-Madison Vanderbilt University Vanderbilt University Vanderbilt University Medical Center West Virginia University Research Corporation	5118692 5122352 0000001481 AI-154659-03 VUMC 85046 95779 20-071-ETSU		107,271 70,884 44,358 10,927 107,561 19,462 24,913	12,068,778	1,891,919
93.859	Biomedical Research and Research Training	California Institute of Technology California Institute of Technology Jackson Laboratory Jackson Laboratory	\$400678 \$528740 210071-0721-03 210071-0722-03	\$	6,370,610 (1,845) 167,794 3,856 19,631		

AL#	Program Name	Passed Through From	Other Identifying Number		Total Expenditures/	Issues	Expenditures/Issues Passed Through to Subrecipients
		Memorial Sloan-Kettering Institute for Cancer Research	SUBAWARD BD521943B		16,289		
		Oregon Health and Science University	1014217 TN		27,797		
		University of Nebraska Medical Center	34-5301-2081		493		
		University of Nebraska Medical Center	5265		25,436		
		Virginia Polytechnic Institute and State	412698-19A62		6,283		
		University					
		Yale University	GR105886CON-80001759		7,783		
		ř		_		6,644,127	492,896
						.,. , .	,,,,,,
93.865	Child Health and Human Development Extramural Research			\$	713,135		
	·	Kent State University	403049-UMEM		7,078		
		Michigan State University	RC111050B		(1,918)		
		Northwestern University	60055120		9,371		
		Research Institute at Nationwide Children's Hospital	700196-0421-00		235		
		Research Institute at Nationwide Children's	700196-0422-00		2,016		
		Hospital Texas A&M University Health Science	M2000375		46,784		
		Center					
		Tulane University	HSC-558614-2021		18,219		
		University of Notre Dame	203700UM		128,996		
		Virginia Commonwealth University	FP00008136 SA001		13,635		
		Virginia Commonwealth University	FP00008924 SA001		18,394		
						955,945	24,027
93.866	Aging Research			\$	7,155,051		
		Emory University	A579742		70,848		
		Hennepin Healthcare Research Institute	15318-22-04FFS		22		
		Jackson Laboratory	210262-0421-02		15,658		
		Northwestern University	60057410 UTHSC		3,904		
		Syracuse University	30917-05467-S18		18,380		
		The Ohio State University Research Foundation	SPC1000005106/GR1214		38,147		
		University of Massachusetts Lowell	S5111000004943		7,153		
		University of Southern California	AG-054424-03		(21,678)		
		Wake Forest University	159-100710-552702		(580)		
		Wake Forest University	159-558111085045103		13,422		
		wake Forest Oniversity	137-338111083043103		13,422	7,300,327	2,091,136
						7,500,527	2,071,130
93.867	Vision Research			\$	3,053,600		
		New York University	EY-026869-01		17,150		
		•			•	3,070,750	358,981

AL#	Program Name	Passed Through From	Other Identifying Number		Tot Expenditu		Pas	nditures/Issues sed Through Subrecipients
93.879	Medical Library Assistance	University of Louisville University of Maryland	3000925 REQUEST 3701 1600679	\$	146,481 (3,414) (232)			
02.000	The state of the s		0000070201000000			142,835		-
	International Research and Research Training	Florida International University	800007920/000066		•	18,976		
Subtotal N	ational Institutes of Health					\$ 78,496,924	\$	9,194,450
		Office of Assistant Sec	retary for Health					
93.137	Community Programs to Improve Minority Health Grant Program	City of Memphis	CPIMP 211234			\$ 205,309	\$	-
Subtotal O	ffice of Assistant Secretary for Health					\$ 205,309	\$	<u>-</u>
		Substance Abuse and Mental He	alth Services Administration					
93.243	Substance Abuse and Mental Health Services Projects of Regional and National Significance	Buffalo Valley, Incorporated Buffalo Valley, Incorporated Power of Putnam, Incorporated	1H79T1084198-01 H79T1080553 SUB UNDER FOA NO. SP-20- 002	\$	64,109 81,550 32,451			
			· · ·	-		\$ 178,110	\$	
Subtotal O	ffice of Assistant Secretary for Health					\$ 178,110	\$	
		Other Pro	grams					
93.529	Pre-existing Condition Insurance Program (PCIP)					\$ 124,878	\$	-
93.856	Microbiology and Infectious Diseases Research	University of Iowa	AI-13967-04			5,199		-
93.RD	NIH Dated 6/9/2021 (52%) Hutson		IPA-SADIE HUTSON			20,000		-
93.RD	Volatile Organic Compound Monitoring for Collective Efficacy with Karnes Area Residents for the Environment (KARE)	Northeastern University	Unknown			174		-
Subtotal O	ther Programs				,	\$ 150,251	\$	-
Subtotal D	epartment of Health and Human Services					\$ 86,868,177	\$	10,349,336

AL# Prog	ram Name	Passed Through From	Other Identifying Number				tal		ditures/Issues ed Through ibrecipients
	Passed Through From Other Identifying Number Expenditures/Issue No Nobe								
95.007 Resea	arch and Data Analysis	University of Baltimore	8			\$	75,081	\$	28,000
Subtotal Executiv	ve Office of the President					\$	75,081	\$	28,000
		Department of Homel	and Security						
		Countering Weapons of M	1ass Destruction						
Evalu	uation and Demonstration of Technologies Related to					\$	930,396	\$	321,231
Subtotal Counter	ring Weapons of Mass Destruction					\$	930,396	\$	321,231
		Federal Emergency Mana	ngement Agency						
97.005 State Progr		Institutes		\$	28,017				
		The Center for Rural Development	EMW-2018-CA-0075-S01		46,993	\$	624,899	\$	_
97.044 Assis	stance to Firefighters Grant	2 .		\$			ŕ		
							85,697		
Subtotal Federal	Emergency Management Agency					\$	710,596	\$	
		Science and Tech	nnology						
97.061 Cente	ers for Homeland Security	University of Illinois	077083-17345			\$	(14,708)	\$	-
97.062 Scien	ntific Leadership Awards						128,970		
Subtotal Science	and Technology					\$	114,262	\$	

AL#	Program Name	Passed Through From	Other Identifying Number			Pas	nditures/Issues sed Through Subrecipients
Subtotal I	Department of Homeland Security				\$ 1,755,254	\$	321,231
	Pased Through From Other Identifying Number Expenditures/Issues Pased Through From Other Identifying Number Expenditures/Issues Other Identifying Number Other Identifying Number San Ji 1,755,254 San Ji						
		Other P	rograms				
98.001	USAID Foreign Assistance for Programs Overseas			\$	\$ 191.758	\$	109,610
98.004	Non-Governmental Organization Strengthening (NGO)	Partner of the Americas	SG-2019-3		 ,		60,302
Subtotal C	Other Programs				\$ 373,431	\$	169,912
Subtotal A	gency for International Development				\$ 373,431	\$	169,912
Total Reso	earch and Development Cluster				\$ 251,650,399	\$	23,802,276
		Student Financial	Assistance Cluster				
		Department	of Education				
84.007	Federal Supplemental Educational Opportunity Grants				\$ 29,025,416	\$	-
84.033	Federal Work-Study Program				4,508,436		-
84.038	Federal Perkins Loan Program_Federal Capital Contributions				6,280,278		-
84.063	Federal Pell Grant Program				307,507,204		-
84.268	Federal Direct Student Loans				605,410,730		-
84.379	Teacher Education Assistance for College and Higher Education Grants (TEACH Grants)				430,351		-
84.408	Postsecondary Education Scholarships for Veteran's Dependents				 12,248		-
Subtotal I	Department of Education				\$ 953,174,663	\$	-

AL#	Program Name	Passed Through From	Other Identifying Number		otal ures/Issues	Pas	nditures/Issues sed Through Subrecipients
		Department of Health	and Human Services				
93.264	Nurse Faculty Loan Program (NFLP)				\$ 1,082,706	\$	-
93.342	Health Professions Student Loans, Including Primary Care Loan/Loans for Disadvantaged Students				588,425		-
93.364	Nursing Student Loans				28,094		-
93.925	Scholarships for Health Professions Students from Disadvantaged Backgrounds				1,419,084		-
Subtotal D	epartment of Health and Human Services				\$ 3,118,309	\$	
Total Stud	ent Financial Assistance Cluster				\$ 956,292,972	\$	
		SNAP (Cluster				
		Department o	f Agriculture				
10.551	Supplemental Nutrition Assistance Program COVID-19 - Supplemental Nutrition Assistance Program			\$ 1,712,256,418 455,941,446	\$ 2,168,197,864	\$	_
10.561	State Administrative Matching Grants for the Supplemental Nutrition Assistance Program COVID-19 - State Administrative Matching Grants for the			\$ 108,204,786 3,000,048			
	Supplemental Nutrition Assistance Program				111,204,834		6,239,697
Subtotal D	epartment of Agriculture				\$ 2,279,402,698	\$	6,239,697
Total SNA	P Cluster				\$ 2,279,402,698	\$	6,239,697
		Child Nutri	tion Cluster				
		Department o	f Agriculture				
10.553	School Breakfast Program				\$ 166,951,360	\$	166,951,360
10.555	National School Lunch Program			\$ 507,133,267			

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expenditu	tal ires/l	Issues	Pa	enditures/Issues ssed Through Subrecipients
	National School Lunch Program (Noncash) COVID-19 - National School Lunch Program COVID-19 - National School Lunch Program (Noncash)			44,049,954 (73,252) 125,366				
						551,235,335		551,235,335
10.556	Special Milk Program for Children					8,251		8,251
10.559	Summer Food Service Program for Children Summer Food Service Program for Children (Noncash)			\$ 7,558,250 110,398		7,668,648		7,078,260
10.582	Fresh Fruit and Vegetable Program					4,700,465		4,700,465
Subtotal D	epartment of Agriculture				\$	730,564,059	\$	729,973,671
Total Child	l Nutrition Cluster				\$	730,564,059	\$	729,973,671
		Food Distribut	ion Cluster					
		rood Distribut	ion Cluster					
		Department of	Agriculture					
10.565	Commodity Supplemental Food Program Commodity Supplemental Food Program (Noncash)			\$ 762,273 3,187,566	•	2.040.020	•	520 220
10.568	Emergency Food Assistance Program (Administrative Costs)			\$ 3,212,503	\$	3,949,839	\$	720,339
	COVID-19 - Emergency Food Assistance Program (Administrative Costs)			 1,822,942				4.000.000
10.569	Emergency Food Assistance Program (Food Commodities) (Noncash)			\$ 20,808,902		5,035,445		4,883,352
	COVID-19 - Emergency Food Assistance Program (Food Commodities) (Noncash)			 15,849,353		36,658,255		36,658,255
Subtotal D	epartment of Agriculture				<u> </u>	45,643,539	\$	42,261,946
					Φ			
i otal Food	Distribution Cluster				\$	45,643,539	\$	42,261,946

AL# Program Name	Passed Through From	Other Identifying Number		tal res/Issues	Pas	nditures/Issues sed Through ubrecipients
	Forest Service Schoo	ols and Roads Cluster				
	Department	of Agriculture				
10.665 Schools and Roads - Grants to States				\$ 1,071,967	\$	1,071,967
Subtotal Department of Agriculture				\$ 1,071,967	\$	1,071,967
Total Forest Service Schools and Roads Cluster				\$ 1,071,967	\$	1,071,967
	Community Facilities L	oans and Grants Cluster				
	Department of the control of the con	of Agriculture				
10.766 Community Facilities Loans and Grants				\$ 43,012	\$	
Subtotal Department of Agriculture				\$ 43,012	\$	
Total Community Facilities Loans and Grants Cluster				\$ 43,012	\$	
	Economic Deve	lopment Cluster				
	Department	of Commerce				
11.307 Economic Adjustment Assistance COVID-19 - Economic Adjustment Assistance			\$ 423,942 136,944			
				\$ 560,886	\$	71,500
Subtotal Department of Commerce				\$ 560,886	\$	71,500
Total Economic Development Cluster				\$ 560,886	\$	71,500
	Section 8 Proje	ct-Based Cluster				
	Department of Housing	and Urban Development				
14.195 Section 8 Housing Assistance Payments Program COVID-19 - Section 8 Housing Assistance Payments			\$ 226,436,299 549,777			
Program				\$ 226,986,076	\$	

AL#	Program Name	Passed Through From	Other Identifying Number	T Expendi	otal tures/	Issues	Pas	nditures/Issues sed Through ubrecipients
Subtotal	Department of Housing and Urban Development				\$	226,986,076	\$	-
Total Se	ction 8 Project-Based Cluster				\$	226,986,076	\$	-
		CDBG - Entitlement	Grants Cluster					
		Department of Housing and	Urban Development					
14.21	8 Community Development Block Grants/Entitlement Grants	Knox County Knox County Memphis Division of Housing and Community Development	CDBG 2020-2021 CDBG 2021-2022 Contract 38095	\$ 5 8,560 290,905				
					\$	299,470	\$	166,473
Subtotal	Department of Housing and Urban Development				\$	299,470	\$	166,473
Total Cl	DBG - Entitlement Grants Cluster				\$	299,470	\$	166,473
		CDBG - Disaster Recovery Grants	- Pub. L. No. 113-2 Cluster					
		Department of Housing and	Urban Development					
14.26	 Hurricane Sandy Community Development Block Grant Disaster Recovery Grants (CDBG-DR) 				\$	156,386	\$	156,386
14.27	National Disaster Resilience Competition					6,881,127		3,951,449
Subtotal	Department of Housing and Urban Development				\$	7,037,513	\$	4,107,835
Total Cl	DBG - Disaster Recovery Grants - Pub. L. No. 113-2 Cluste	r			\$	7,037,513	\$	4,107,835
		HOPE VI C	luster					
		Department of Housing and	Urban Development					
14.88	Choice Neighborhoods Implementation Grants	Memphis Housing Authority	190140		\$	16,703	\$	-
	Department of Housing and Urban Development				\$	16,703	\$	-
	DBG - Disaster Recovery Grants - Pub. L. No. 113-2 Cluste	r			\$	16,703	\$	
I otal Cl	DDG Disaster receiving Grants - 1 ub. E. 110, 115-2 Cluste	•			Ψ	10,703	Ψ	

Expenditures/Issues

AL# Program Name	Passed Through From	Other Identifying Number	 Total Expenditures/Issues		Passed T		
	Housing Voucher C	luster					
	Department of Housing and Ur	ban Development					
14.871 Section 8 Housing Choice Vouchers COVID-19 - Section 8 Housing Choice Vouchers			\$ 44,825,122 310,203	\$	45,135,325	\$	
14.879 Mainstream Vouchers COVID-19 - Mainstream Vouchers			\$ 761,627 66,893				
					828,520		
ubtotal Department of Housing and Urban Development				\$	45,963,845	\$	
Total Housing Voucher Cluster				\$	45,963,845	\$	
15.605 Sport Fish Restoration	Department of the In			\$	9,291,087	\$	76,40
15.611 Wildlife Restoration and Basic Hunter Education			\$ 21,627,809				
	Alabama Department of Conservation and Natural Resources	F21AF03903	6,746				
	Alaska Department of Fish and Game	A22-0033-001	49,956				
	Arkansas Game and Fish Commission Florida Fish and Wildlife Conservation Commission	Unknown 18032	9 (21,145)				
	Georgia Department of Natural Resources Kansas Department of Wildlife, Parks and Tourism	Unknown W-95-C-1	63 64,555				
	Kentucky Department of Fish and Wildlife	PON2 660 2200000451	35,605				
	Louisiana Department of Wildlife and Fisheries	PO 2000550300	45,193				
	North Carolina Wildlife Resources Commission	WM-0322	85,022				
	South Carolina Department of Natural Resources	Unknown	36				
					21,893,849		829,256

AL#	Program Name	Passed Through From	Other Identifying Number	 To Expenditu	otal ires/Is		Pas	nditures/Issues sed Through subrecipients
15.626	Enhanced Hunter Education and Safety					241,241		143,368
Subtotal I	Department of the Interior				\$	31,426,177	\$	1,049,024
Total Fish	and Wildlife Cluster				\$	31,426,177	\$	1,049,024
		Employment Serv	ice Cluster					
		Department of	Labor					
17.207	Employment Service/Wagner-Peyser Funded Activities				\$	12,392,109	\$	-
17.801	Jobs for Veterans State Grants					4,122,141		-
	On outmout of Labor				\$	16,514,250	\$	-
Subtotal I	Department of Labor							
	ployment Service Cluster				\$	16,514,250	\$	-
		WIOA Clu	ster		\$			-
		WIOA Clu Department of			\$			-
Total Emp					\$			11,417,309
Total Emp	WIOA Adult Program			\$ 24,230,274 35,548		16,514,250 17,124,982	\$	
17.258 17.259	WIOA Adult Program	Department of	Labor	\$		16,514,250	\$	11,417,309
17.258 17.259	WIOA Adult Program WIOA Youth Activities	Department of Alliance for Business and Training Upper Cumberland Human Resource	Labor 12032	 35,548 15,993,966		16,514,250 17,124,982	\$	
17.258 17.259 17.278	WIOA Adult Program WIOA Youth Activities	Department of Alliance for Business and Training Upper Cumberland Human Resource	Labor 12032	 35,548 15,993,966		16,514,250 17,124,982 24,265,822	\$	14,782,951

AL#	Program Name	Passed Through From	Other Identifying Number	To Expenditu		Pas	nditures/Issues sed Through Subrecipients
		Highway Planning a	nd Construction Cluster				
		Department of	of Transportation				
	5 Highway Planning and Construction COVID-19 - Highway Planning and Construction	Auburn University	22-HRC-223206-MTSU	\$ 929,920,241 20,013 164,971,070	\$ 1,094,911,324	\$	94,971,819
	P Recreational Trails Program				949,710		
Subtotal	Department of Transportation				\$ 1,095,861,034	\$	94,971,819
Total Hig	thway Planning and Construction Cluster				\$ 1,095,861,034	\$	94,971,819
		FMCS	SA Cluster				
		Department of	of Transportation				
20.218	Motor Carrier Safety Assistance				\$ 7,516,591	\$	
20.237	Motor Carrier Safety Assistance High Priority Activities Grants and Cooperative Agreements				727,184		-
Subtotal	Department of Transportation				\$ 8,243,775	\$	
Total FM	ICSA Cluster				\$ 8,243,775	\$	
		Federal T	ransit Cluster				
		Department of	of Transportation				
20.500) Federal Transit Capital Investment Grants				\$ 15,464	\$	15,464
20.526	Buses and Bus Facilities Formula, Competitive, and Low or No Emissions Programs				2,513,005		2,513,005
Subtotal 1	Department of Transportation				\$ 2,528,469	\$	2,528,469
Total Fed	leral Transit Cluster				\$ 2,528,469	\$	2,528,469

AL#	Program Name	Passed Through From	Other Identifying Number	Total Expenditures/Is	Total Expenditures/Issues		ditures/Issues sed Through ubrecipients
		Transit Services	Programs Cluster				
		Department of	Transportation				
20.51	3 Enhanced Mobility of Seniors and Individuals with Disabilities			\$	1,735,382	\$	1,534,142
20.51	6 Job Access and Reverse Commute Program				(21,812)		(21,812)
20.52	1 New Freedom Program				99,023		56,379
Subtotal	Department of Transportation			\$	1,812,593	\$	1,568,709
Total Tra	ansit Services Programs Cluster			\$	1,812,593	\$	1,568,709
		Highway S	afety Cluster				
		Department of	Transportation				
20.60	0 State and Community Highway Safety			\$	7,091,884	\$	2,602,899
20.61	6 National Priority Safety Programs				4,457,777		851,844
Subtotal	Department of Transportation			\$	11,549,661	\$	3,454,743
Total Hi	ghway Safety Cluster			\$	11,549,661	\$	3,454,743
		Clean Water State Revolv	ing Fund (CWSRF) Cluster				
		Environmental l	Protection Agency				
66.45	8 Capitalization Grants for Clean Water State Revolving Funds			\$	19,185,909	\$	
Subtotal	Environmental Protection Agency			\$	19,185,909	\$	
Total Cle	ean Water State Revolving Fund (CWSRF) Cluster			\$	19,185,909	\$	

AL#	Program Name	Passed Through From	Other Identifying Number	 Total Expenditures/Issues		sues	Expenditures/Issues Passed Through to Subrecipients	
		Drinking Water State Revolvin	g Fund (DWSRF) Cluster					
		Environmental Prot	ection Agency					
66.468	3 Capitalization Grants for Drinking Water State Revolving Funds	University of Wisconsin-Madison	0000000429	\$ 13,389,631 18,623	\$	13,408,254	\$	455,489
Subtotal	Environmental Protection Agency				\$	13,408,254	\$	455,489
Total Dri	nking Water State Revolving Fund (DWSRF) Cluster				\$	13,408,254	\$	455,489
		Special Education C	Cluster (IDEA)					
		Department of	Education					
84.027	7 Special Education Grants to States COVID-19 - Special Education Grants to States	Vanderbilt University	OSA00000048	\$ 280,850,930 621,289 17,558,585				
84.173	3 Special Education Preschool Grants COVID-19 - Special Education Preschool Grants			\$ 8,576,441 1,155,345	\$	299,030,804	\$	291,576,373
	COVID 19 Special Education Tresences Grants			1,133,313		9,731,786		9,729,067
Subtotal	Department of Education				\$	308,762,590	\$	301,305,440
Total Spe	cial Education Cluster (IDEA)				\$	308,762,590	\$	301,305,440
		TRIO Clu	ester					
		Department of	Education					
84.042	2 TRIO Student Support Services				\$	3,474,667	\$	-
84.044	TRIO Talent Search					932,512		-
84.047	7 TRIO Upward Bound					6,697,734		-
84.066	5 TRIO Educational Opportunity Centers					1,326,326		-

AL#	ogram Name		Other Identifying Number		Total Expenditures/Issues			Expenditures/Issue Passed Through to Subrecipients	
84.217	TRIO McNair Post-Baccalaureate Achievement						345,417		
Subtotal D	epartment of Education					\$	12,776,656	\$	
Total TRIC) Cluster					\$	12,776,656	\$	
		Aging Clust	er						
		Department of Health and	Human Services						
93.044	Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers COVID-19 - Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers	Southeast Tennessee Development Distric	t SE TN AAAD 811	\$	8,221,274 4,632 2,423,361				
				·		\$	10,649,267	\$	10,644,635
93.045	Special Programs for the Aging, Title III, Part C, Nutrition Services			\$	17,517,183				
	COVID-19 - Special Programs for the Aging, Title III, Part C. Nutrition Services				3,794,936				
						•	21,312,119		19,919,445
93.053	Nutrition Services Incentive Program						1,710,769		1,710,769
Subtotal D	epartment of Health and Human Services					\$	33,672,155	\$	32,274,849
Total Agin	g Cluster					\$	33,672,155	\$	32,274,849
		Health Center Progra	am Cluster						
		Department of Health and	Human Services						
93.224	Health Center Program (Community Health Centers, Migrant Health Centers, Health Care for the Homeless, and Public Housing Primary Care)			\$	9,267,140				
	COVID-19 - Health Center Program (Community Health Centers, Migrant Health Centers, Health Care for the Homeless, and Public Housing Primary Care)				695,789				
						\$	9,962,929	\$	898,084

AL#	Program Name	Passed Through From Other Identifying Number Expenditures/Issues		Passed Through From Other Identifying Number						Expenditures/Issues Passed Through to Subrecipients		
Subtotal	Department of Health and Human Services					\$	9,962,929	\$	898,084			
Total He	ealth Center Program Cluster					\$	9,962,929	\$	898,084			
		CCDF Clu	ster									
		Department of Health an	d Human Services									
93.57	75 Child Care and Development Block Grant	Community Foundation of Middle	64008	\$	88,841,886 3,431							
	COVID-19 - Child Care and Development Block Grant	Tennessee Signal Centers, Incorporated Signal Centers, Incorporated	49-51215 Unknown		889,931 333,857 368,455,324							
	COVID-17 - Clina Care and Development Block Grant				300,433,324	\$	458,524,429	\$	32,677,951			
93.59	Child Care Mandatory and Matching Funds of the Child Care and Development Fund						88,224,233		-			
Subtotal	Department of Health and Human Services					\$	546,748,662	\$	32,677,951			
Total CO	CDF Cluster					\$	546,748,662	\$	32,677,951			
		Head Start C	Cluster									
		Department of Health an	d Human Services									
93.60	00 Head Start	Porter-Leath Childrens Center	Porter-Leath	\$	3,813,668 488,511							
						\$	4,302,179	\$	-			
Subtotal	Department of Health and Human Services					\$	4,302,179	\$				
Total He	ead Start Cluster					\$	4,302,179	\$				
		Medicaid C	luster									
		Department of Health an	d Human Services									
93.77	75 State Medicaid Fraud Control Units					\$	6,313,821	\$	-			

AL#	Program Name	Passed Through From	Other Identifying Number		Total Expenditures/Issues	
93.777	State Survey and Certification of Health Care Providers and Suppliers (Title XVIII) Medicare				12,045,939	-
93.778	Medical Assistance Program	Jackson-Madison County General Hospital Medical University of South Carolina St. Francis Hospital University Health System, Incorporated University Health System, Incorporated University Health System, Incorporated	A02-1063-038 A21-0296-S002 A02-1063-038 A21-0106-001 GMEP Unknown	\$ 8,400,004,683 223,372 12,284 31,734 4,460 37,854,250 51,214		
	COVID-19 - Medical Assistance Program			873,755,937	9,311,937,934	10,371,618
Subtotal I	Department of Health and Human Services				\$ 9,330,297,694	\$ 10,371,618
Total Med	licaid Cluster				\$ 9,330,297,694	\$ 10,371,618
		Disability Insurance/SS	I Cluster			
		Social Security Admin	stration			
96.001	Social Security Disability Insurance				\$ 53,099,407	\$ -
Subtotal S	Social Security Administration				\$ 53,099,407	\$ -
Total Disa	ability Insurance/SSI Cluster				\$ 53,099,407	\$ -
Grand To	tal Federal Assistance				\$ 21,689,848,521	\$ 3,757,650,128

The accompanying notes are an integral part of this schedule.

NOTE 1. PURPOSE OF THE SCHEDULE

The Single Audit of the State of Tennessee for the year ended June 30, 2022, was conducted in accordance with the *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (contained in Title 2 of the U.S. Code of Federal Regulations Part 200) (Uniform Guidance), which requires a disclosure of the financial activities of all federally funded programs. To comply with the Uniform Guidance, the Department of Finance and Administration required each department, agency, and institution that expended direct or pass-through federal funding during the year to prepare a schedule of expenditures of federal awards and reconciliations with both the state's accounting system and grantor financial reports. The schedules for the departments, agencies, and institutions were combined to form the Schedule of Expenditures of Federal Awards (Schedule) for the State of Tennessee.

NOTE 2. SIGNIFICANT ACCOUNTING POLICIES

A summary of the State's significant accounting policies and related information is provided below to assist the reader in interpreting the information presented in the Schedule.

A. Basis of Accounting

The State's Annual Comprehensive Financial Report and this Schedule are presented in accordance with generally accepted accounting principles, following the accrual or modified accrual basis of accounting, as appropriate for the fund structure. Negative amounts shown in the Schedule result from adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

B. Basis of Presentation

The information in the Schedule is presented in accordance with the requirements of the Uniform Guidance. Because the Schedule presents only a selected portion of the operations of the State, it does not and is not intended to present the financial position, changes in net position, or cash flows of the State.

- Federal Financial Assistance Pursuant to the Single Audit Act Amendments of 1996 and the Uniform Guidance, federal financial assistance is defined as assistance that non-federal organizations receive from or administer on behalf of the federal government in the form of grants, loans, loan guarantees, noncash contributions, or donations of property (including donated surplus property), and other financial assistance.
- Assistance Listing The Schedule presents total expenditures for each federal assistance listing
 as identified on June 30, 2022. Assistance Listings are a government-wide compilation of

federal programs, projects, services, and activities administered by departments and establishments of the federal government. Each program included in the Assistance Listing is assigned a five-digit program identification number, Assistance Listing number (AL number). The first two digits of the AL number designate the federal agency, and the last three digits designate the federal program within the federal agency. For programs that have not been assigned an AL number, the number shown in the Schedule is the federal agency's two-digit prefix followed either by "U" and a two-digit number identifying one or more federal award lines which make up the program or by "RD" if the program is part of the Research and Development (R&D) cluster. Also shown on the Schedule for each of these programs is an Other Identifying Number, which is required to identify the program or award.

- Clusters of Programs A cluster of programs is a grouping of closely-related programs with different AL numbers that share common compliance requirements. The clusters presented in the Schedule are R&D, Student Financial Assistance (SFA), and other clusters as mandated by the Office of Management and Budget (OMB) in its most recent Compliance Supplement. The R&D and SFA clusters include expenditures from multiple federal grantors.
- **Direct and Pass-through Federal Financial Assistance** The State received federal financial assistance either directly from federal awarding agencies or indirectly from pass-through entities. A pass-through entity is defined as a non-federal entity that provides federal assistance to a subrecipient. For federal assistance that the State received as a subrecipient, the name of the pass-through entity and the Other Identifying Number assigned by the pass-through entity are identified in the Schedule.
- Expenditures/Issues Passed Through to Subrecipients A subrecipient is defined as a non-federal entity that receives a subaward from a pass-through entity to carry out part of a federal program. The amount of federal assistance that the State provided to subrecipients under each federal program (where the State is the pass-through entity, as defined above) is presented in a separate column in the Schedule. All expenditures are rounded to the nearest dollar.

NOTE 3. INDIRECT COST RATE

Under the Uniform Guidance, State departments, agencies, and institutions may elect to charge a de minimis cost rate of 10% of modified total direct costs which may be used indefinitely. No State departments, agencies, or institutions within the State reporting entity have elected to use the 10% de minimis cost rate.

NOTE 4. <u>UNEMPLOYMENT INSURANCE</u>

State unemployment tax revenues, along with other payments and revenues, are combined with federal funds and used to pay benefits under the Unemployment Insurance program (AL 17.225). The state and federal portions of the total (rounded) expenditures reported in the Schedule for this program were \$ 205,618,222 and \$ 286,697,174, respectively.

NOTE 5. LOAN AND LOAN GUARANTEE PROGRAMS

A. Loan Programs Administered by Institutions of Higher Education

The following federal loan programs are administered by State institutions of higher education:

- Federal Perkins Loan Program_Federal Capital Contributions (AL 84.038)
- Nurse Faculty Loan Program (NFLP) (AL 93.264)
- Health Professions Student Loans, Including Primary Care Loans/Loans for Disadvantaged Students (AL 93.342)
- Nursing Student Loans (AL 93.364)

Expenditures in the Schedule for these programs include the value of new loans made during the year, the balance of loans from previous years for which the federal government imposes continuing compliance requirements, and administrative cost allowances.

Loan balances outstanding (rounded) at year-end:

<u>AL #</u>	<u>Program Name</u>	<u>Balance</u>	Outstanding
84.038	Federal Perkins Loan Program_Federal Capital Contributions	\$	6,280,278
93.264	Nurse Faculty Loan Program (NFLP)		1,082,706
93.342	Health Professions Student Loans, Including Primary Care Loans/Loans for Disadvantaged Students		588,425
93.364	Nursing Student Loans		28,094
Total Lo	an Balance:	<u>\$</u>	7,979,503

B. Other Loan Programs

Loans under the following federal loan programs are made by outside lenders to students at State institutions of higher education:

Federal Direct Student Loans (AL 84.268)

The institutions are responsible for certain administrative requirements for new loans; therefore, the value of loans made during the year and accompanying administrative cost allowances are recognized as expenditures in the Schedule. The balances of loans for previous years are not included in the Schedule because the outside lenders account for those prior balances.

NOTE 6. NONCASH ASSISTANCE

The Schedule contains values for several programs that include noncash assistance such as donated food commodities, surplus property, and supplies. The Food Stamp program is presented at the dollar value of food stamp electronic benefit transfers authorized and used by recipients. The commodities and vaccines distributed by state programs are presented at their federally assigned value. The surplus property program is presented at the estimated fair value of the property distributed. The fair value was estimated to be 23.34% of the property's original federal acquisition value. All other donated supplies were valued at fair market value at the time of receipt.

The total (rounded) value of fiscal year 2022 noncash federal financial assistance is shown in the table below.

<u>AL #</u>	<u>Program Name</u>	Assistance Description	<u>Dollar Value</u>
10.555	National School Lunch Program	Food Commodities	\$ 44,049,954
10.555	COVID-19 - National School Lunch Program	Food Commodities	125,366
10.559	Summer Food Service Program for Children	Food Commodities	110,398
10.565	Commodity Supplemental Food Program	Food Commodities	3,187,566
10.569	Emergency Food Assistance Program (Food Commodities)	Food Commodities	20,808,902

10.569	COVID-19 – Emergency Food Assistance Program (Food Commodities)	Food Commodities	15,849,353	
39.003	Donation of Federal Surplus Personal Property	Surplus Property	1,135,470	
93.268	Immunization Cooperative Agreements	Immunizations	99,459,470	
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)	Medical Supplies	371,560	
Total l	Noncash Assistance		\$ 185,098,039	

NOTE 7. COVID-19 ASSISTANCE

In response to the COVID-19 pandemic, several legislative acts were passed that provided additional funding to existing federal programs and created new federal programs to assist in the recovery from the pandemic. The acts listed below are considered the source of COVID-19 federal assistance for the purposes of this schedule:

- Coronavirus Preparedness and Response Supplemental Appropriations Act
- Families First Coronavirus Response Act
- Coronavirus Aid, Relief, and Economic Security Act (CARES Act)
- Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA)
- American Rescue Plan Act (ARP)

All programs funded via one of these COVID-19 relief bills are reported in the schedule with the prefix COVID-19 before the program name, and these amounts are reported on a separate line from amounts derived from other funding sources.

The total (rounded) expenditure of COVID-19 assistance for the year ended June 30, 2022, is \$4,602,641,604.